Under the powers conferred by the Local Government Act 1995 and under all other powers enabling it, the Council of the City of Perth resolved on 25 October 2005 to make the Public Trading Local Law 2005, as set out below.

ARRANGEMENT

PART 1 - PRELIMINARY

1.1 Title
1.2 Commencement
1.3 Purpose and intent
1.4 Repeal
1.5 Inoperative policies
1.6 Transitional
1.7 Application
1.8 Definitions

PART 2 - PERMITS - GENERAL

2.1 Permits
2.2 Planning approval
2.3 Application for permit
2.4 Relevant considerations in determining application for permit
2.5 Decision on application for permit
2.6 Conditions which may be imposed on a permit
2.7 Compliance with conditions
2.8 Amendment of permit conditions
2.9 Duration of permit
2.10 No renewal of permit
2.11 No transfer of permit
2.12 Production of permit
2.13 Cancellation or suspension of permit
2.14 Exemption from the requirements to obtain a permit

PART 3 - STALLHOLDERS AND TRADERS
3.1 Stallholder’s permit
3.2 Trader’s permit
3.3 Grounds for refusing an application
3.4 Conditions of a permit
3.5 Authorisation of nominee
3.6 Exemptions from requirement to pay a fee
3.7 Conduct of stallholders and traders

PART 4 - STREET ENTERTAINERS
4.1 Interpretation
4.2 Permit required to perform
4.3 Ground for refusing an application
4.4 Variation of permitted area and permitted time
4.5 Cancellation of permit
4.6 Obligations of permit holder

PART 5 - OBJECTIONS AND APPEALS
5.1 Application of Part 9 Division 1 of the Act

PART 6 - ENFORCEMENT
6.1 Direction of authorised person to be obeyed
6.2 Notice to repair damage to thoroughfare
6.3 Offence to fail to comply with notice
6.4 City may undertake requirements of notice
6.5 Offences
6.6 Infringement and infringement withdrawal notices
6.7 Offence description and Modified Penalty
6.8 Authorised persons

FIRST SCHEDULE
PART 1 - PRELIMINARY

Title

1.1 This local law may be cited as the Public Trading Local Law 2005.

Commencement

1.2 This local law comes into operation 14 days after the date of its publication in the Government Gazette.

Purpose and intent

1.3 (1) The purpose of this local law is to provide for the regulation, control and management of trading activities and street entertainment in any street or public place within the district.

(2) The intent of this local law is to control trading activities and street entertainment in any street or public place within the district so that they do not conflict with the City’s fixed site retail and service base.

Repeal

1.4 The following local laws are repealed-

(a) Local Law Relating to Stalls published in the Government Gazette on 25 May 1979;

(b) City of Perth Street Entertainment Local Law 1999 published in the Government Gazette on 19 March 1999;

(c) The Municipality of the City of Perth By-law Relating to Street Trading By-Law No. 15 as published in the Government Gazette on 23 November 1984; and


Inoperative policies

1.5 A policy made or adopted by the City under or in relation to a local law listed in clause 1.4 is to have no effect on and from the day on which this local law comes into operation.
Transitional

1.6 A licence or permit issued in accordance with a local law listed in clause 1.4-

(a) is to be taken to be a permit granted under this local law;

(b) is to be valid for the period specified on the licence or permit; and

(c) may be earlier cancelled or suspended under this local law.

Application

1.7 This local law applies throughout the district.

Definitions

1.8 In this local law, unless the context otherwise requires-

“Act” means the Local Government Act 1995;

“authorised person” means the CEO or any other person authorised by the City under section 9.10 of the Act to be an authorised person for the purposes of enforcing the provisions of this local law;

“CEO” means the Chief Executive Officer of the City;

“City” means the City of Perth;

“city planning scheme” means any current town planning scheme made by the City under the Town Planning and Development Act 1928;

“Competition Principles Agreement” means the Competition Principles Agreement executed by each State and Territory of the Commonwealth and the Commonwealth of Australia on 11 April 1995, as amended from time to time;

“Council” means the Council of the City of Perth;

“district” means the district of the City;

“fee” means fee or charge;

“pedestrian mall” means any road or portion of a road that is gazetted as a pedestrian mall;

“permit holder” means the holder of a valid permit issued under this local law;

“planning approval” means an approval issued under a city planning scheme;
“public place” includes-

(a) any thoroughfare, pedestrian mall or place which the public are allowed to use, whether or not the thoroughfare or place is on private property; and

(b) local government property,

but does not include premises on private property from which trading is lawfully conducted under any written law;

“Regulations” means the Local Government (Functions and General) Regulations 1996;

“stall” means a movable or temporarily fixed structure, stand, table or vehicle in, on or from which trading is conducted;

“stallholder” means a person in charge of a stall;

“stallholder’s permit” means a permit issued to a stallholder;

“thoroughfare” has the meaning given to it in the Act, but does not include a private thoroughfare which is not under the management control of the City;

“trader” means a person who carries out trading;

“trader’s permit” means a permit issued to a trader;

“trading” includes-

(a) the selling or hiring of, the offering for sale or hire of or the soliciting of orders for goods or services in a public place;

(b) displaying goods in any public place for the purpose of-

(i) offering them for sale or hire;

(ii) inviting offers for their sale or hire;

(iii) soliciting orders for them; or

(iv) carrying out any other transaction in relation to them; and

(c) the going from place to place, whether or not public places, and-

(i) offering goods or services for sale or hire;

(ii) inviting offers or soliciting orders for the sale or the hire of goods or services; or
(iii) carrying out any other transaction in relation to goods or services,

but does not include the setting up of a stall, or the conducting of a business at a stall, under the authority of a stallholder’s permit;

“utility” means any public or private body which provides an essential service, such as electricity, gas, water, drainage, sewerage, telecommunications or traffic control, and has equipment on, in or under a public place for that purpose;

“valid”, in relation to a permit issued under this local law, means current and for which all the associated fees have been paid in full; and

"vehicle" includes-

(a) every conveyance, not being a train, boat, aircraft or wheelchair, and every object capable of being propelled or drawn on wheels or tracks by any means;

(b) where the context permits, an animal being driven or ridden; and

(c) in particular, a vehicle described in the First Schedule to the Road Traffic Act 1974.

**PART 2 - PERMITS - GENERAL**

**Permits**

2.1 The provisions of this Part apply to all permits issued under this local law unless otherwise specified.

**Planning approval**

2.2 The requirement for a permit under this local law is additional to the requirement, if any, for a planning approval.

**Application for permit**

2.3 (1) A person who is required to obtain a permit under this local law shall apply for the permit in accordance with subclause (2).

(2) An application for a permit under this local law shall-

(a) be in the form determined by the City;

(b) be signed by the applicant;
(c) provide the information required by the form; and

(d) be forwarded to the CEO together with any fee imposed and determined by the City under sections 6.16 to 6.19 of the Act.

(3) The City may require an applicant to provide additional information reasonably related to an application before determining the application.

(4) The City may require an applicant to give local public notice of the application for a permit.

(5) The City may refuse to consider an application for a permit which is not in accordance with subclause (2) or where the applicant has not complied with subclauses (3) or (4).

Relevant considerations in determining application for permit

2.4 In determining an application for a permit, the City is to have regard to-

(a) any relevant policies of the City;

(b) the desirability of the proposed activity;

(c) the location of the proposed activity;

(d) the principles set out in the Competition Principles Agreement; and

(e) any other matters that it considers to be relevant.

Decision on application for permit

2.5 (1) The City may, in respect of an application for a permit-

(a) approve the application unconditionally or subject to any conditions; or

(b) refuse to approve the application.

(2) If the City approves an application for a permit, it is to issue to the applicant a permit in the form determined by the City.

(3) If the City refuses to approve an application for a permit, it is, as soon as practicable after the decision is made-

(a) to give the applicant written notice of, and written reasons for, the refusal; and

(b) inform the applicant of his or her rights, under Part 9, Division 1 of the Act, to object to, and apply for a review of, the decision.
(4) Where a clause of this local law refers to conditions which may be imposed on a permit or which are to be taken to be imposed on a permit, the clause does not limit the power of the City to impose other conditions on the permit under subclause (1)(a).

(5) Where a clause of this local law refers to the grounds on which an application for a permit may be or is to be refused, the clause does not limit the power of the City to refuse the application for a permit on other grounds under subclause (1)(b).

Conditions which may be imposed on a permit

2.6 The City may approve an application for a permit subject to conditions relating to-

(a) the payment of a fee;
(b) the duration and commencement of the permit;
(c) the commencement of the permit being contingent on the happening of an event;
(d) the rectification, remedying or restoration of a situation or circumstance reasonably related to the application;
(e) the grant of another approval, permit, licence or authorisation which may be required under any written law;
(f) the area of the district to which the permit applies;
(g) where a permit is issued for an activity which will or may cause damage to a public place, the payment of a deposit or bond against such damage; and
(h) the obtaining of public risk insurance in an amount and on terms reasonably required by the City.

Compliance with conditions

2.7 Where-

(a) an application for a permit has been approved subject to conditions; or
(b) a permit is to be taken to be subject to conditions under this local law,

the permit holder shall comply with each of those conditions.
Amendment of permit conditions

2.8 (1) A permit holder may apply in writing to the City to amend any of the terms or conditions of the permit.

(2) The City may, in respect of an application under subclause (1)-

(a) amend the permit, either in accordance with the application or otherwise as it sees fit; or

(b) decline to amend the permit.

(3) The City may, at any time, amend any of the terms and conditions of the permit.

(4) If the City amends a permit under this clause, it is to notify the permit holder in writing of the amendment as soon as practicable after the amendment is made and, unless otherwise specified in the amendment, the amended term or condition, or both, of the permit apply from the date of the notification.

(5) If the City amends a permit otherwise than in accordance with an application from the permit holder, it is, as soon as practicable after the decision to amend is made-

(a) to give to the permit holder written notice of, and written reasons for, its decision to amend; and

(b) inform the permit holder of his or her rights, under Part 9, Division 1 of the Act, to object to, and apply for a review of, the decision.

Duration of permit

2.9 A permit is valid for six months from the date on which it is issued, unless it is-

(a) otherwise stated in this local law or in the permit; or

(b) cancelled under clause 2.13.

No renewal of permit

2.10 A permit cannot be renewed but a permit holder may apply, under clause 2.3, for a fresh permit.

No transfer of permit

2.11 A permit is not transferable.
Production of permit

2.12 A permit holder shall produce to an authorised person his or her valid permit immediately on being required to do so by an authorised person.

Cancellation or suspension of permit

2.13 (1) A permit may be cancelled by the City on any one or more of the following grounds-

(a) the permit holder has not complied with-

(i) a condition of the permit; or

(ii) a provision of this local law or any other written law which may relate to the activity regulated by the permit; or

(b) if it is relevant to the activity regulated by the permit-

(i) the permit holder is an undischarged bankrupt, or is in liquidation;

(ii) the permit holder has entered into a composition arrangement with creditors; or

(iii) a manager, administrator, trustee, receiver, or receiver and manager is appointed in relation to any part of the permit holder’s undertakings or property.

(2) The City may cancel or suspend a permit if the City or a utility requires access to or near the place to which a permit applies, for the purposes of carrying out works in or near the vicinity of that place.

(3) If the City cancels or suspends a permit under this clause, it is, as soon as practicable after the decision is made-

(a) to give the permit holder written notice of, and reasons for, the decision;

(b) inform the applicant of his or her rights, under Part 9, Division 1 of the Act, to object to, and apply for a review of, the decision; and

(c) the cancellation or suspension takes effect from the date on which the permit holder is served with the cancellation or suspension notice.
(4) On the cancellation of a permit, the permit holder shall return the permit as soon as practicable to the City.

(5) On the cancellation or suspension of a permit, the permit holder is, subject to subclause (6), to be taken to have forfeited any fees paid in respect of the permit.

(6) Where a permit is cancelled or suspended through no fault of the permit holder, the City may refund to the permit holder all or part of the licence fee in respect of what would otherwise have been the balance of the term of the licence.

Exemption from the requirements to obtain a permit

2.14 Notwithstanding any other provisions of this local law, a requirement to obtain a permit under this local law does not apply to-

(a) an itinerant newspaper seller or distributor;

(b) the collection of donations for charitable purposes authorised under the Charitable Collections Act 1946;

(c) a special event or trading authorised by the City under another written law;

(d) a person trading in a street market authorised by the City; or

(e) any other person or class of persons exempted in writing by the City.

PART 3 - STALLHOLDERS AND TRADERS

Stallholder’s permit

3.1 (1) A person shall not conduct a stall on a public place unless that person is-

(a) the holder of a valid stallholder’s permit; or

(b) an assistant specified in a valid stallholder’s permit.

(2) An application for a stallholder’s permit shall-

(a) state the full name and address of the applicant;

(b) specify the proposed number of assistants, if any, to be engaged by the applicant in conducting the stall, as well as their names and addresses if already engaged;
(c) specify the proposed location of the stall;

(d) specify the period of time for which the permit is sought, together with the proposed days and hours of operation;

(e) specify the proposed goods or services to be sold or hired, or offered for sale or hire, from the stall;

(f) specify the type of advertising material proposed including the size and design of any signs attached to the stall;

(g) specify whether any lighting apparatus or device is to be used in connection with the stall;

(h) be accompanied by an accurate plan and description of the proposed stall; and

(i) be accompanied by two character references in respect of the applicant.

Trader's permit

3.2 (1) A person shall not carry on trading unless that person is-

(a) the holder of a valid trader’s permit; or

(b) an assistant specified in a valid trader’s permit.

(2) An application for a trader’s permit shall-

(a) state the full name and address of the applicant;

(b) specify the proposed number of assistants, if any, to be engaged by the applicant in trading, as well as their names and addresses if already engaged;

(c) specify the location or locations in which the applicant proposes to trade;

(d) specify the period of time for which the permit is sought, together with the proposed days and hours of trading;

(e) specify the proposed goods or services which will be traded; and

(f) be accompanied by an accurate plan and description of any proposed structure or vehicle which may be used by the applicant in trading.
Grounds for refusing an application

3.3 The City may refuse to approve an application for a permit for the purposes of this Part on any one or more of the following grounds-

(a) that, within the preceding 5 years, the applicant has committed a breach of any provision of this local law, or of any other written law relevant to the activity in respect of which the permit is sought;

(b) that the applicant is not a fit and proper person to hold a permit;

(c) that-

(i) the applicant is an undischarged bankrupt, or is in liquidation;

(ii) the applicant has entered into a composition arrangement with creditors; or

(iii) a manager, administrator, trustee, receiver, or receiver and manager is appointed in relation to any part of the permit holder’s undertakings or property; and

(d) any other ground that the City may consider to be relevant.

Conditions of a permit

3.4 If the City approves an application for a permit under this Part subject to conditions, those conditions may include-

(a) the area of the district to which the permit applies;

(b) the days and hours during which a permit holder may conduct a stall or trade;

(c) the number, type, form and construction, as the case may be, of any stand, table, structure or vehicle which may be used in conducting a stall or in trading;

(d) the goods or services in respect of which a permit holder may conduct a stall or trade;

(e) the number of persons and the names of persons permitted to conduct a stall or trade;

(f) the requirement for personal attendance at the stall or the place of trading by the permit holder and the nomination of assistants, nominees or substitutes for the permit holder;
(g) any prohibitions or restrictions concerning the-
   (i) causing or making of any noise or disturbance which is likely to 
       be a nuisance to persons in the vicinity of the permit holder;
   (ii) the use of amplifiers, sound equipment and sound instruments;
   (iii) the use of signs; or
   (iv) the use of any lighting apparatus or device;

(h) the manner in which the permit holder’s name and other details of a 
valid permit are to be displayed;

(i) the care, maintenance and cleaning of the stall or any structure used for 
trading and the place of the stall or any structure;

(j) the vacating of the place of a stall or trading when the stall is not being 
conducted or trading is not being carried on;

(k) the obtaining of public risk insurance in an amount and on terms 
reasonably required by the City;

(l) the duration and commencement of the permit; and

(m) the designation of any place or places where trading is wholly or from 
time to time prohibited by the City.

Authorisation of nominee

3.5 Where a permit holder by reason of illness, accident or other sufficient cause is 
unable to comply with this local law, the City may at the request of that permit 
holder authorise another person to be a nominee of the permit holder for a 
specified period, and this local law and the conditions of the permit shall apply 
to the nominee as if he or she was the permit holder.

Exemptions from requirement to pay a fee

3.6 (1) In this clause-

“charitable organisation” means an institution, association, club, 
society or body, whether incorporated or not, the objects of which are of 
a charitable, benevolent, religious, cultural, educational, recreational, 
sporting or other like nature and from which any member does not 
receive any pecuniary profit except where the member is an employee 
or the profit is an honorarium; and

“commercial participant” means any person who is involved in 
operating a stall or in conducting any trading activity for personal 
pecuniary profit.
(2) The City may waive any fee required to be paid by an applicant for a stallholder's permit or a trader's permit, or may return any such fee which has been paid, if the stall is conducted or the trading is carried out-

(a) on a public place adjoining the normal place of business of the applicant; or

(b) by a charitable organisation that-

(i) does not sublet space to a commercial participant;

(ii) does not involve a commercial participant in the conduct of a stall or trading; and

(iii) operates under a permit where any assistants specified in the permit are members of that charitable organisation.

Conduct of stallholders and traders

3.7 (1) A stallholder while conducting a stall or a trader while trading shall-

(a) display his or her permit to do so in a conspicuous place on the stall, vehicle or temporary structure or if there is no stall, vehicle or temporary structure, carry the permit with his or her while conducting a stall or trading;

(b) not display a permit unless it is a valid permit; and

(c) when selling goods by weight, carry and use for that purpose, scales tested and certified in accordance with the provisions of the Weights and Measures Act 1915.

(2) A stallholder or trader shall not-

(a) sell or provide goods or services other than those specified in the permit;

(b) deposit or store any goods or things on any part of a public place so as to obstruct or hinder the movement of pedestrians or vehicles;

(c) act in an offensive manner or cause a nuisance;

(d) use, or cause to be used, any apparatus or device including any flap or shelf, so that the dimensions of a stall, vehicle or structure are increased beyond those specified in the permit;
(e) use or display, or permit to be used or displayed, any advertisement, placard, poster, streamer, sign or signboard on or about the location specified on the permit other than-

(i) price tickets or labels; or

(ii) in the case of a stall providing information services, public information signs,

but in either case not exceeding 0.25 square metres in area on the stall or any part of the area specified in the permit;

(f) cry out or shout about, or permit any other person to cry out or shout about, any goods or services in any public place;

(g) use, or permit to be used, any loud hailer, microphone, amplifier or other apparatus for making or transmitting sound in any thoroughfare or public place, unless approved by the City;

(h) use, or permit to be used, any record, tape, radio, bell, musical instrument or other instrument or device capable of being heard beyond the boundaries of the area specified in the permit, unless approved by the City; or

(i) use or permit to be used any flashing or intermittent lighting apparatus or device, unless approved by the City.

PART 4 - STREET ENTERTAINERS

Interpretation

4.1 In this Part, unless the context otherwise requires-

“perform” includes to play a musical instrument, sing, mime, dance, give an acrobatic or aerobic display or entertain, but does not include public speaking;

“permit” means a permit issued for the purpose of clause 4.2(1);

“permitted area” means the area or areas, specified in a permit, in which the permit holder may perform;

“permitted time” means the time or times, specified in a permit, during which the permit holder may perform;

“solicit” in relation to money, means actively seeking or calling for a donation from another person, but does not include a non verbal invitation by a permit holder approved under clause 4.2(1), to place a donation in a receptacle within the permitted area.
Permit required to perform

4.2 (1) A person shall not perform in a public place without a valid permit.

(2) Every application for a permit shall-

(a) state the full name and address of the applicant;

(b) specify the nature of the proposed performance;

(c) specify whether any amplifiers, sound equipment or sound instruments are to be used in the proposed performance; and

(d) specify the number of people involved in the proposed performance, including the name and date of birth of anyone proposed to be involved in the performance who is under 14 years of age.

(3) A person under the age of 14 years is not to perform-

(a) during school hours on school days; or

(b) between 7.00pm and 6.00am in any day.

Ground for refusing an application

4.3 The City may refuse to approve an application for a permit for the purposes of this Part on any one or more of the following grounds-

(a) that within the preceding 5 years, the applicant has committed a breach of any provision of this local law, or of any other written law relevant to the activity in respect of which the permit is sought;

(b) that the applicant is not a fit and proper person to hold a permit; and

(c) any other ground that the City may consider to be relevant.

Variation of permitted area and permitted time

4.4 (1) The City may by notice in writing to a permit holder vary-

(a) the permitted area;

(b) the permitted time; or

(c) both the permitted area and the permitted time.

(2) The City may direct a permit holder to move from one permitted area to another permitted area, if more than one area is specified in a permit.
Cancellation of permit

4.5 The City may cancel a permit if--

(a) the volume of sound caused by the permit holder in connection with the performance adversely affects the enjoyment, convenience or comfort of other persons in a public place; or

(b) if the performance otherwise constitutes a nuisance.

Obligations of permit holder

4.6 A permit holder shall not in a public place-

(a) perform wearing dirty, torn or ragged clothing;

(b) use fire or any weapon or object with sharp edges;

(c) perform any act that endangers the safety of the public;

(d) perform any act of cruelty to an animal;

(e) sell or permit the sale of any music tapes, recordings, compact discs or merchandise unless authorised by the City;

(f) act in an offensive or obscene manner;

(g) place, install, erect, play or use any musical instrument or any device which emits music, including a loud speaker or an amplifier-

(i) other than in the permitted area; and

(ii) unless the musical instrument or device is specified in the permit; or

(h) solicit money from members of the public.

PART 5 - OBJECTIONS AND APPEALS

Application of Part 9 Division 1 of the Act

5.1 (1) Where the City makes a decision as to whether it will-

(a) grant an application for a permit;

(b) vary, cancel or suspend a permit; or
(c) impose or amend a condition to which a permit is subject,

the provisions of Division 1 of Part 9 of the Act and regulation 33 of the Regulations apply to that decision.

(2) Under these provisions, an affected person may have the right to object to, or to appeal against, a decision of the City.

PART 6 - ENFORCEMENT

Direction of authorised person to be obeyed

6.1 (1) A permit holder who is given a lawful direction by an authorised person or a member of the W.A Police Service, shall comply with that direction.

(2) A permit holder shall not obstruct or hinder an authorised person in the performance of that person’s duties.

Notice to repair damage to thoroughfare

6.2 Where any portion of a thoroughfare has been damaged, the City may, by notice to the person who caused the damage, order the person to repair or replace that portion of the thoroughfare to the satisfaction of the City.

Offence to fail to comply with notice

6.3 A person who fails to comply with a notice given by the City under this local law commits an offence.

City may undertake requirements of notice

6.4 If a person fails to comply with a notice under clause 6.2, the City may do the thing specified in the notice and recover from that person, as a debt, the costs incurred in so doing.

Offences

6.5 (1) A person who fails to do anything required or directed to be done under this local law, or who does anything which under this local law that person is prohibited from doing, commits an offence.

(2) An offence against a clause specified in the First Schedule of this local law is a prescribed offence for the purposes of section 9.16(1) of the Act.
(3) A person who commits an offence under this local law shall be liable, on conviction, to a penalty not exceeding $5,000, and if the offence is of a continuing nature, to an additional penalty not exceeding $500 for each day or part of a day during which the offence has continued.

Infringement and infringement withdrawal notices

6.6 (1) For the purposes of this local law-

(a) where a vehicle is involved in the commission of an offence, the form of the notice referred to in section 9.16(1) of the Act is that of Form 1 in Schedule 1 of the Regulations;

(b) the form of the infringement notice referred to in section 9.17 of the Act is that of Form 2 in Schedule 1 of the Regulations; and

(c) the form of the infringement withdrawal notice referred to in section 9.20 of the Act is that of Form 3 in Schedule 1 of the Regulations.

Offence description and Modified Penalty

6.7 The amount appearing in the final column of the First Schedule directly opposite an offence described in that Schedule is the modified penalty for that offence.

Authorised persons

6.8 Unless expressly stated otherwise by the City, a person appointed by the City to be an authorised person for the purposes of this local law is taken to have also been appointed by the City to be an authorised person for the purposes of sections 9.13 and 9.16 of the Act in relation to offences against this local law.
# FIRST SCHEDULE

## CITY OF PERTH

## PUBLIC TRADING LOCAL LAW 2005

### OFFENCES AND MODIFIED PENALTIES

<table>
<thead>
<tr>
<th>Item No</th>
<th>Clause No</th>
<th>Nature of Offence</th>
<th>Modified Penalty</th>
</tr>
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<tbody>
<tr>
<td>1</td>
<td>2.7</td>
<td>Failure to comply with a condition of a permit</td>
<td>100</td>
</tr>
<tr>
<td>2</td>
<td>2.12</td>
<td>Failure to produce permit on request of an authorised person</td>
<td>100</td>
</tr>
<tr>
<td>3</td>
<td>3.1(1)</td>
<td>Conducting a stall without a permit</td>
<td>400</td>
</tr>
<tr>
<td>3</td>
<td>3.2(1)</td>
<td>Trading without a permit</td>
<td>400</td>
</tr>
<tr>
<td>4</td>
<td>3.7(1)(a)</td>
<td>Failure of stallholder or trader to display or carry permit</td>
<td>100</td>
</tr>
<tr>
<td>5</td>
<td>3.7(1)(b)</td>
<td>Stallholder or trader not displaying valid permit</td>
<td>100</td>
</tr>
<tr>
<td>6</td>
<td>3.7(1)(c)</td>
<td>Stallholder or trader not carrying certified scales when selling goods by weight</td>
<td>100</td>
</tr>
<tr>
<td>7</td>
<td>3.7(2)</td>
<td>Stallholder or trader engaged in prohibited conduct</td>
<td>100</td>
</tr>
<tr>
<td>8</td>
<td>4.2(1)</td>
<td>Performing in a public place without a permit</td>
<td>100</td>
</tr>
<tr>
<td>9</td>
<td>4.4(2)</td>
<td>Failure of performer to move onto another area when directed</td>
<td>100</td>
</tr>
<tr>
<td>10</td>
<td>4.6</td>
<td>Failure of performer to comply with obligations</td>
<td>100</td>
</tr>
<tr>
<td>11</td>
<td>6.1(1)</td>
<td>Failure to obey a direction of an authorised person</td>
<td>100</td>
</tr>
<tr>
<td>12</td>
<td>6.1(2)</td>
<td>Obstructing or hindering an authorised person in the performance of their duties</td>
<td>100</td>
</tr>
<tr>
<td>13</td>
<td>6.3</td>
<td>Failure to comply with notice under this local law</td>
<td>100</td>
</tr>
<tr>
<td>14</td>
<td></td>
<td>Other offences not specified</td>
<td>100</td>
</tr>
</tbody>
</table>

Dated this 25th day of November 2005.

The Common Seal of the City of Perth was affixed by the authority of a resolution of the Council in the presence of

---

DR. PETER NATTRASS
The Rt Hon the Lord Mayor.

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FRANK EDWARDS
Chief Executive Officer.