COUNCIL MINUTES

1 SEPTEMBER 2015

THESE MINUTES ARE HEREBY CERTIFIED AS CONFIRMED

PRESIDING MEMBER’S
SIGNATURE

DATE: 22.9.15.
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Minutes of the Ordinary Meeting of the Council of the City of Perth held in the Council Chamber, Ninth Floor, Council House, 27 St Georges Terrace, Perth, on Tuesday, 1 September 2015.

Presiding: The Rt Hon Lord Mayor, Ms Lisa-M. Scaffidi

Councillors Present: Adams, Butler, Davidson, Harley, Limnios, McEvoy and Yong

In Attendance:

Gary Stevenson PSM - Chief Executive Officer
Garry Dunne - Interim Director Community and Commercial Services
Martin Mileham - Director City Planning and Development
Doug Forster - Interim Director Construction and Maintenance
Robert Mianich - Director Corporate Services
Margaret Smith - Manager Approval Services
Mark Ridgwell - Manager Governance
Paul Anastas - Personal Aide to the Lord Mayor
Natasha Smart - Governance Coordinator

Guests and Observers:

7 members of the public.
2 members of the press.
5 members of the staff.
Mr Ben McDonald - Representing Mrs Maria Florides
Mr David Stanley - Representing ANZ Bank of Australia

359/15 PRAYER
The Lord Mayor took the Chair and the prayer was read by the Chief Executive Officer.

360/15 DECLARATION OF OPENING
6.02pm The Lord Mayor declared the meeting open.

361/15 APOLOGIES
Cr Chen
362/15  QUESTION TIME FOR THE PUBLIC

The Chief Executive Officer advised that the following question had been received.

<table>
<thead>
<tr>
<th>Question received from Mr Anthony Spagnolo and relates to Councillor Harley (TRIM 158580/15).</th>
</tr>
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<tr>
<td><strong>Question 1:</strong> My question is to the Councillor Reece Harley. Can Councillor Harley confirm or deny whether as Chair of the Museum of Perth he intends to use that address where the Museum of Perth is located as a campaign office in the upcoming Lord Mayoral Election?</td>
</tr>
<tr>
<td><strong>Response:</strong> Councillor Harley advised that the answer as provided in writing was ‘No’ (TRIM 158580/15).</td>
</tr>
</tbody>
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363/15  MEMBERS ON LEAVE OF ABSENCE AND APPLICATIONS FOR LEAVE OF ABSENCE

Nil

364/15  CONFIRMATION OF MINUTES

The minutes of the Ordinary Meeting of the Council held on 20 August 2015 were submitted for consideration.

*Moved by Cr Davidson, seconded by Cr Butler*

*That the minutes of the Ordinary Meeting of the Council held on 20 August 2015, be confirmed as a true and correct record.*

*The motion was put and carried*

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil
365/15 ANNOUNCEMENTS BY THE LORD MAYOR

1. Presentation of the Rates Prize

The Lord Mayor advised that City of Perth ratepayers who paid their rates within 35 days of the Rate Notice issue date had been automatically entered into a draw for the annual Rates Prize.

The Lord Mayor acknowledged the presence of the representative from the Residential Rates Prize sponsor - the ANZ Bank of Australia, Mr David Stanley (Associate Director, Global Transaction Banking), and advised that this year’s winner of $1,500 cash Rates Prize was Mrs Maria Florides.

Mrs Florides was unable to attend the meeting tonight but her son, Mr Ben McDonald attended on her behalf to accept the Rates Prize cheque from the Lord Mayor.

2. Parking Association Industry Awards

The Lord Mayor advised that at the recent Parking Australia Industry Awards, the City of Perth Parking (CPP) was named Parking Organisation of the Year. The Parking Australian Industry Awards recognise outstanding achievement and excellence and pay tribute to excellent standards of service and innovation.

The City, through CPP, won the Parking Organisation of the Year award and the former Manager CPP, Mr Pat Abernethy, won the individual award for excellence in Parking.

The City of Perth also achieved finalist in the excellence in Technology and Innovation section.

The Lord Mayor extended congratulations on behalf of the Council to Mr Doug Forster, Mr Pat Abernethy, Mr Chetan Poutula and the entire Parking team for their achievement, persistence and tenacity.

3. AHI Penny Lane

The Lord Mayor advised that the City of Perth won the Australasian Housing Institute award for professional excellence in housing for the Penny Lane Apartment Project. affordable housing project in Goderich Street. The City built 48 one and two-bedroom apartments to help fill a gap in the residential housing market for low to moderate income earners, having real impact in that space and providing benefits to those in need. The project is now an eligible contender for the national AHI awards to be announced in late October.
366/15 DISCLOSURE OF MEMBERS’ INTERESTS

The following Members disclosed an interest:

<table>
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<tr>
<th>Member Officer</th>
<th>Minute No.</th>
<th>Item Title.</th>
<th>Nature / Extent of Interest</th>
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<tr>
<td>Cr Harley</td>
<td>371/15</td>
<td>37A-37C (Lot 51) Mount Street, West Perth – 8-Level Residential Development Containing 21 Multiple Dwellings and 32 Car Parking Bays</td>
<td>Proximity Interest – Cr Harley lives opposite the property.</td>
</tr>
<tr>
<td>Cr Adamos</td>
<td>377/15</td>
<td>Matched Funding Business Grants 2015/16</td>
<td>Impartiality Interest – Cr Adamos is a Trustee of the Perth Theatre Trust which recently approved a lease for one of the applicants in the Matched Funding Program.</td>
</tr>
<tr>
<td>Cr Butler</td>
<td>377/15</td>
<td>Matched Funding Business Grants 2015/16</td>
<td>Impartiality Interest – Cr Butler is a Trustee of the Perth Theatre Trust which recently approved a lease for one of the applicants in the Matched Funding Program.</td>
</tr>
<tr>
<td>Cr Davidson</td>
<td>377/15</td>
<td>Matched Funding Business Grants 2015/16</td>
<td>Impartiality Interest – Cr Davidson is a Trustee of the Perth Theatre Trust which recently approved a lease for one of the applicants in the Matched Funding Program.</td>
</tr>
<tr>
<td>Lord Mayor Scaffidi</td>
<td>377/15</td>
<td>Matched Funding Business Grants 2015/16</td>
<td>Financial Interest – Lord Mayor Scaffidi is the landlord of one of the applicants.</td>
</tr>
<tr>
<td>Cr Harley</td>
<td>377/15</td>
<td>Matched Funding Business Grants 2015/16</td>
<td>Impartiality Interest – One of the businesses which is recommended for decline is co-located at the Museum of Perth.</td>
</tr>
<tr>
<td>Cr Harley</td>
<td>387/15</td>
<td>Impact on Residential Amenity due to Recreational Activities in Mount Street, Cliff Street, Bellevue Terrace and Jacobs Ladder</td>
<td>Financial Interest – Cr Harley holds a residential parking permit.</td>
</tr>
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</table>
367/15 QUESTIONS BY MEMBERS OF WHICH DUE NOTICE HAS BEEN GIVEN

Nil

368/15 CORRESPONDENCE

The Chief Executive Officer advised that Elected Members are aware of correspondence regarding Item 387/15 - Impact on Residential Amenity due to Recreational Activities in Mount Street, Cliff Street, Bellevue Terrace and Jacobs Ladder, and drew Members attention to a memo that had been distributed to Elected Members dated 31 August 2015.

369/15 PETITIONS

The Chief Executive Officer advised that a petition had been received from Mr James Cook containing 152 signatures requesting that the dog Bonnie be returned to her owner Mr Brendan Rawiri (known as Brigadoon). A copy of the petition was distributed to all Elected Members (TRIM 158026/15).

Moved by Cr Davidson, seconded by Cr Butler

That, in accordance with Clause 4.9(4) of the City of Perth Standing Orders Local Law 2009, the petition from Mr James Cook relating to Bonnie the dog and her owner Mr Brendan Rawiri (Brigadoon), be received.

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

370/15 MATTERS FOR WHICH THE MEETING MAY BE CLOSED

The Chief Executive Officer advised that in accordance with Section 5.23(2) of the Local Government Act 1995, should an Elected Member wish to discuss the content of the confidential schedules listed below, it is recommended that Council resolve to close the meeting to the public prior to discussion of the following:
Confidential Item No. / Schedule No. | Item No. and Title | Reason
--- | --- | ---
Confidential Schedules 7 and 8 | 377/15 – Matched Funding Business Grants 2015/16 | s. 5.23(2)(e)(iii)
Confidential Schedule 17 | 389/15 - Tender 73-14/15 – Provision of Engineering Consultancy Services and Associated Professional Services | s.5.23(2)(e)(ii)

PLANNING COMMITTEE REPORTS

6.11pm  Cr Harley disclosed a Proximity Interest in Item 371/15 (detailed at Item 366/15) and departed the meeting.

371/15  37A-37C (LOT 51) MOUNT STREET, WEST PERTH – 8-LEVEL RESIDENTIAL DEVELOPMENT CONTAINING 21 MULTIPLE DWELLINGS AND 32 CAR PARKING BAYS

BACKGROUND:

SUBURB/LOCATION: 37A-37C (Lot 51) Mount Street, West Perth
FILE REFERENCE: 2015/5218
RESPONSIBLE DIRECTORATE: Planning and Development
REPORTING UNIT: Development Approvals
DATE: 17 August 2015
MAP / SCHEDULE: Schedule 1 - Map and coloured perspectives for 37A-37C Mount Street, West Perth
3D MODEL PRESENTATION: A 3D Model for this application will be available at the Committee meeting.

LANDOWNER: Rehawk Property Group Pty Ltd
APPLICANT: Baltinas Architecture
ZONING: (MRS Zone) Central City Area Zone (City Planning Scheme Precinct) West Perth Precinct 10 (City Planning Scheme Use Area) Residential – R160
APPROXIMATE COST: $10 million
The Committee recommendation to the Council for this report was resolved by the Planning Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

SITE HISTORY:

The subject site is an L-shaped lot located on the southern side of Mount Street, with a total site area of 894m$^2$. The site contains a two storey dwelling which was constructed in 1915 however, it does not have any listing on the State Register of Heritage Places or on the City’s Register of Places of Cultural Heritage Significance.

DETAILS:

Approval is sought to demolish the existing house at 37A-37C (Lot 51) Mount Street and to construct an 8-level residential development containing 21 multiple dwellings and 32 car parking bays at the subject site.

Details of the proposed development are as follows:

| Basement Level 1 | This level contains 17 car parking bays, 6 residential store rooms ranging in size from 12m$^2$ to 25.7m$^2$, a bin storage area, a transformer compound and a switch board room |
| Basement Level 2 | This level contains 15 car parking bays and 10 residential store rooms ranging in size from 12.1m$^2$ to 25.7m$^2$ |
| Ground Floor Level | This level contains three 2 bedroom, 2 bathroom apartments ranging in size from 76.1m$^2$ to 77.7m$^2$, 19 bicycle storage units, combined residential and fire pump rooms, fire tanks, a cleaners and building materials store and an online delivery room. The vehicle access into the basement car park will be provided from this level off Mount Street. |
| First and Third Floor Levels | Each level contains four apartments with 2 bedrooms and 2 bathrooms ranging in size from 76.1m$^2$ to 77.7m$^2$. Each apartment will be provided with a balcony ranging in size from 11.3m$^2$ to 13.8m$^2$. A roof garden will also be provided above the bicycle storage area, which is intended for use by the residents of the adjacent property at 39 and 39A Mount Street. |
| Second and Fourth Floor Levels | Each level contains four apartments with 2 bedrooms and 2 bathrooms ranging in size from 76.1m$^2$ to 77.7m$^2$. Each apartment will also have a balcony ranging in size from 11.3m$^2$ to 13.8m$^2$. |
| Fifth Floor Level | This level contains two penthouse apartments with 3 bedrooms and 3 bathrooms of 157m$^2$ and 161m$^2$ in size. |
| Roof Level | This level contains the private outdoor facilities for the penthouse apartment including swimming pools, barbecue and bar facilities. Solar panels for the apartment building will also be provided at this level. |
The development is proposed to be constructed and finished using high quality, durable, low maintenance materials. This includes off form white precast concrete panels with a smooth finish, glass curtain walls, Aneeta slider or operable double hung windows and operable glass shutters to the ‘winter garden’ balconies, aluminium vertical louvres and a stone finish to the entrance. The south-west elevation to the car park will be designed with automatic closing fire shutters with aluminium “green” powder coated louvres to the exterior. A significant creeper planter will also be used for screening the south-east elevation to ensure the car park blends in with the vegetation of the rear escarpment. A roof garden is proposed above the south-west car park and bicycle storage area.

**LEGISLATION / POLICY:**

**Legislation**  
Planning and Development Act 2005  
City Planning Scheme No.2

**Policy**  
Policy No and Name: Parliament House Precinct Policy 1983  
3.1 Design of Residential Development  
4.1 City Development Design Guidelines  
4.6 Signs  
4.9 Residential Design Policy  
5.1 Parking Policy  
5.3 Bicycle Parking and End of Journey Facilities  
6.5 Mount Street Design Policy

**COMPLIANCE WITH PLANNING SCHEME:**

**Land Use**

The subject site is located in the Residential – R160 Use Area of the West Perth Precinct 10 under City Planning Scheme No. 2 (CPS2). The Statement of Intent for the Precinct notes it will be developed as a residential quarter accommodating a range of housing types along with support facilities and will also provide a secondary business area adjacent to the city centre.

A residential use is a preferred (‘P’) use in the Residential-R160 area of the West Perth Precinct and is therefore supported in this location.

**Development Requirements**

Buildings in the Residential-R160 area of the West Perth Precinct shall be limited in height to protect the dominance of King’s Park and the escarpment and to reflect its north-south slope. Buildings shall be setback from all lot boundaries and setback areas shall be generously landscaped and maintained.

As the subject site is located in the Metropolitan Region Scheme Clause 32 Area - Parliament House Outer Precinct and contains a variation to the maximum height
permitted under the Parliament House Precinct Policy 1983, the application is required to be referred to the Western Australian Planning Commission for determination under the Metropolitan Region Scheme.

The proposal has been assessed against the CPS2, Mount Street Design Policy and Parliament House Precinct Policy requirements and the proposal’s compliance with the applicable development standards is summarised below:

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<th>Development Standard</th>
<th>Proposed</th>
<th>Required / Permitted</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Maximum Plot Ratio:</strong></td>
<td>2.0:1.0 (1,788m²)</td>
<td>2.0:1.0 (1,788m²)</td>
</tr>
<tr>
<td><strong>Building Heights:</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mount Street Design Policy</td>
<td>19 metres</td>
<td>19 metres (maximum)</td>
</tr>
<tr>
<td>Parliament House Precinct Policy</td>
<td><strong>37.4 metres AHD</strong></td>
<td><strong>34.5 metres AHD</strong></td>
</tr>
<tr>
<td><strong>Setbacks:</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Front</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Ground</td>
<td>5.4 metres</td>
<td>4.5 metres (minimum)</td>
</tr>
<tr>
<td>- First to Fifth floor level</td>
<td>5.4 metres to main building line, <strong>3 metres to balcony (‘winter garden’)</strong></td>
<td>4.5 metres (minimum) 2 metres to open verandah (minimum)</td>
</tr>
<tr>
<td>Side (North-East)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Ground</td>
<td><strong>2.9 metres – 3.1 metres</strong></td>
<td>3 metres (minimum)</td>
</tr>
<tr>
<td>- First to Fifth floor level</td>
<td><strong>2.2 metres – 3.1 metres</strong></td>
<td>3 metres (minimum)</td>
</tr>
<tr>
<td>Side (South-West)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Ground and first floor of boundary abutting 41-43 Mount Street</td>
<td><strong>Nil</strong></td>
<td>3 metres (minimum)</td>
</tr>
<tr>
<td>- Ground abutting 39 Mount Street</td>
<td><strong>2.5 metres – 3.2 metres</strong></td>
<td>3 metres (minimum)</td>
</tr>
<tr>
<td>- First to Fifth floor abutting 39 Mount Street</td>
<td><strong>2.2 metres – 3 metres</strong></td>
<td>3 metres (minimum)</td>
</tr>
<tr>
<td>Development Standard</td>
<td>Proposed</td>
<td>Required / Permitted</td>
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</tr>
<tr>
<td>Rear</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Basement levels 1 and 2</td>
<td>Nil</td>
<td>Not specified</td>
</tr>
<tr>
<td>- Ground to first floor level</td>
<td>Nil – 1.5 metres</td>
<td>Not specified</td>
</tr>
<tr>
<td>- Second to fifth floor level</td>
<td>1.5 metres – 2.5 metres</td>
<td>Not specified</td>
</tr>
<tr>
<td>Car Parking:</td>
<td>32 bays including 29 residential bays and 3 visitor bays</td>
<td>22 bays (minimum)</td>
</tr>
<tr>
<td>Bicycle Parking:</td>
<td>19 dedicated bicycle storerooms</td>
<td>7 bays (minimum)</td>
</tr>
</tbody>
</table>

Variations to the setback provisions applicable to the development can be granted by an absolute majority decision of the Council, in accordance with Clause 47 of the City Planning Scheme and provided the Council is satisfied that:

`47(3)(d)(i) if approval were to be granted, the development would be consistent with:
(A) the orderly and proper planning of the locality;
(B) the conservation of the amenities of the locality; and
(C) the statement of intent set out in the relevant precinct plan; and

(ii) the non-compliance would not have any undue adverse effect on:
(A) the occupiers or users of the development;
(B) the property in, or the inhabitants of, the locality; or
(C) the likely future development of the locality`.

COMMENTS:

Consultation

Given the proposed variations to the CPS2 and Mount Street Design Policy development standards the application was advertised to the owners of the surrounding properties for a period of 14 days, closing on 27 July 2015. These include the owners of the properties directly adjacent at 35, 39 and 41-43 Mount Street, opposite at 36, 40 and 42 Mount Street and to the rear at 112 Mounts Bay Road (Mounts Bay Waters). Four submissions were received from owners located at 42 Mount Street and 112 Mount Street, objecting to the proposed development. The concerns raised during the advertising period is summarised below:

- the proposed development does not comply with the side setback provisions and therefore the view corridors between the buildings;
the proposed development will exceed the height of nearby buildings and is overbearing in terms of its scale;

- loss of views from 112 Mounts Bay Road and the potential decrease in property values;

- loss in privacy and loss of daylight/overshadowing to the property at the rear at 112 Mounts Bay Road;

- increase in traffic congestion on Mount Street;

- potential movement (landslide) of the Mount Eliza escarpment;

- loss of an architecturally important residence on the existing site which dates back to the early 1900s and has a colourful history;

- concerns regarding the quality of the building in terms of its materials, articulation and landscaping; and

- concerns regarding the construction phase, in particular issues of overspill onto the street from a previous build directly adjacent at 35 Mount Street by the same design team and builder.

In relation to the concerns raised above including the quality of the materials and finishes, landscaping, side setback variations, height and scale, loss in privacy and daylight and overshadowing impacts, these issues will be discussed in further detail under the Building Design, Materials and Finishes, Building Heights and Setbacks sections of the report.

It is noted that although there are concerns regarding the loss of the existing dwelling on the site this building does not have any formal listing under the State Register of Heritage Places or the City’s Register of Places of Cultural Heritage Significance. The applicant has also confirmed that the building is in poor condition and possesses very little historical significance.

In terms of the impact on traffic congestion, the development will provide 32 car parking bays (including 3 visitor bays) which is compliant with the minimum number of car parking bays permitted at the site (minimum of 22 bays with no maximum limit prescribed). The number of car parking bays proposed is consistent with the total number of apartments proposed at the site, with an average of 1.5 bays per dwelling, and will not result in any undue adverse impacts in terms of traffic congestion along Mount Street.

In terms of the proposed development’s impact on property values and loss of views in the area, these are not valid planning considerations.

In regards to the issues raised regarding the construction phase, this is not relevant to the assessment of the development, however any approval will be subject to a condition requiring the submission and approval of a construction management plan.
by the City. The construction management plan will detail how it is proposed to manage the delivery of materials and equipment to the site, the storage of materials and equipment on the site, the parking arrangements for the contractors and subcontractors and any other matters likely to impact on the surrounding properties. The applicant also advises that whilst the project has the same architect as the adjacent development at 35 Mount Street, a different builder will be engaged for the construction of the development.

With respect to the concerns raised regarding the potential movement of the escarpment, any approval should be conditioned to require technical details of the construction methodology as well as a slope stability report, hydrological report and geotechnical report to be submitted to the City for approval prior to applying for a building permit.

Design Advisory Committee

At its meeting held on 6 August 2015, the Design Advisory Committee (DAC) having considered the design of the proposed 8-level residential development advised that it supports the general design and aesthetic quality of the development and in particular:

“1. supports the proposed variations to the side setback requirements which will not have any adverse impact on the streetscape or local amenity;

2. supports the design and treatment of the ‘winter garden’ balconies, subject to additional details being submitted regarding the type of glass to be used (ensuring a high level of transparency); natural ventilation of the balconies and the installation of blinds or other window furnishings to the balcony glazing not being permitted;

3. supports the encroachment of the ‘winter garden’ balconies into the front setback subject to the balconies being designed and maintained as predominantly transparent structures;

4. considers that the rooftop gardens above the bicycle storage area should be designed so they are capable of supporting significant landscaping and requests that additional details of the proposed landscaping be submitted prior to the application being determined;

5. notes that the car parking levels are visually prominent as viewed from the south and requests additional details of the materials and finishes to the car park screens; and

6. notes that a side boundary wall is proposed adjacent to the driveway and considers that the portion of wall within the front setback area should be removed or redesigned to address sightlines and to reduce the visual intrusion of the wall within the streetscape.”
Building Design, Materials and Finishes

The applicant advises that the building design includes an ‘exploration of contemporary geometric architecture construed from primary materials such as stone, concrete, metal mesh and glass which is intended to provide a unique modern addition to the Mount Street streetscape’. As noted in the DAC minutes the general design and aesthetic quality of the building is supported subject to further clarification of specific design elements of the building including the treatment of the balconies or ‘winter gardens’, landscaping details for the proposed rooftop garden and the screening to the car park levels. A neighbouring property owner has also raised concerns regarding the quality of the development which will be discussed in further detail below.

The proposed development includes north and south facing winter-garden living spaces which have been designed with closable balconies allowing use in peak traffic and adverse weather conditions. The DAC advised of its support for the design and treatment of the ‘winter garden’ balconies, noting the ability of these spaces to be used at all times of the year, subject to additional details being submitted to ensure the balconies remain as light weight structures which cannot be converted into habitable rooms in the future. These details include the type of glazing to be used (ensuring a high level of transparency); natural ventilation of the balconies and the restrictions to the installation of blinds or other window furnishings to the balcony. The applicant has agreed to design the balconies in accordance with the requirements of the DAC including the use of clear glazing to provide a high level of total transparency, louvres and Aneeta “double hung” glazing with breezeway or similar type glass louvers so that the balconies allow for natural crossflow ventilation at all times and window blinds or other window furnishings not being permitted, with this restriction being included in the strata management statement. Final details of the treatment and materials of the balconies should be required as a condition of any approval ensuring the ongoing use of these spaces as outdoor areas.

Some concern has been raised by a neighbouring property owner regarding the quality of materials and finishes proposed for the building. The applicant has confirmed that the apartments will be designed and constructed to a high standard. The building will be constructed and finished with a variety of materials including glazing elements to the front and rear elevations and balconies, smooth and patterned precast concrete panels, feature metal mesh, a glass curtain wall, vertical aluminium louvres and a stone finish to the entrance. These materials are considered to be of an appropriate quality and have been supported by the City’s DAC. Notwithstanding the above, any approval can be conditioned to require final details of the high quality and durable materials to be submitted to the City for approval.

With respect to the south-west roof garden above the bicycle storage area, some concern has been raised by the City’s DAC in terms of its ability to support significant landscaping and therefore additional details of the proposed landscaping were requested to be submitted prior to the application being determined. In response to the above the applicant has submitted further details, including a rooftop landscape plan, to demonstrate that significant landscaping including planters with trees and
dense planting will be provided. The applicant has also confirmed that the roof will be constructed using a load bearing slab with ample drainage points and a suitable waterproof membrane. Notwithstanding, the above final details of the rooftop garden as well as a broader landscaping and reticulation plan for the site should be provided as a condition of any approval.

The City Development Design Guidelines requires car parking areas to be located as an undercroft/basement to the building or towards the rear of the site and to be screened from public view. Given the sites prominent location on the escarpment, the proposed car parking levels to the rear of the site will be visible when viewed from the south and from the adjacent properties, particularly at night. The applicant has submitted additional details noting that the car park will be designed with automatic closing fire shutters with aluminium “green” powder coated louvres to the exterior. The base of the building and rear ground floor will also be screened with creeper plant species so that the car park blends into the vegetation of the rear escarpment. Whilst the use of landscaping to screen the car parking levels is supported, the establishment of any substantial landscaping in this location could take a number of years, or could fail if not properly maintained. Therefore, the façade treatment to the car parking levels should be designed to ensure that the car parking is effectively and aesthetically screened. Any approval should require final details of the screening and treatment to the car parking levels to be provided to the City for approval.

**Building Height**

The development proposes a maximum building height of 19 metres which complies with the maximum height requirements stipulated in the City’s Mount Street Design Policy. The subject property is also located within the Outer Precinct of the State Government’s Parliament House Precinct Policy whereby a maximum building height of 34.46 metres AHD applies to the site. The development proposes a maximum building height of 37.35 metres AHD, which is 2.9 metres above the maximum height requirement. Due to the proposed development exceeding the maximum height prescribed by the Parliament House Precinct Policy, the application has been referred to the WAPC for determination under the Metropolitan Region Scheme, as required under the Parliament House Precinct Policy.

The proposed development will be in keeping with the heights of adjacent buildings along Mount Street including Kingsway Apartments at 41-43 Mount Street (19.85 metres), Halo Apartments at 35 Mount Street (19.2 metres) and a recent approval issued for the property directly adjacent at 39A and 39 Mount Street (19 metres). Given the proposed development complies with the maximum height limit prescribed by the Mount Street Design Policy and is consistent with the existing streetscape in terms of height it is recommended that the building height variation to the Parliament House Precinct Policy should be supported by the Council and that the WAPC be advised accordingly.
Setbacks

Within the Residential Use Area of the Mount Street Design Policy area a front setback of 4.5 metres applies. Subject to its level of impact on the streetscape, light open verandahs may be permitted to encroach up to a maximum of 2 metres into the setback area. The development is generally in accordance with the front setback provisions however balconies or ‘winter gardens’ are proposed to encroach within the 4.5 metre front setback area (3 metre setback proposed). Although the balconies can be enclosed through the use of Aneeta slider or operable double hung windows and operable glass shutters, provided they are designed with transparent and frameless glazing it is considered that the balconies will appear as lightweight additions to the building and will not result in an adverse impact to the streetscape. Final details of the design of the balconies ensuring they remain open with no internal window treatments should be required as a condition of any approval, consistent with the DAC advice.

In order to provide vistas between buildings the Mount Street Design Policy requires a minimum three metre setback to be provided to all side boundaries. The development proposes varying side setbacks including a 2.9 - 3.1 metre side setback to the ground floor level of the north-east boundary and a 2.2 – 3.1 metre side setback from the first to fifth floor levels. Approximately 75 per cent of the north east elevation of the building will comply with the 3 metre setback required by the Mount Street Design Policy. In addition to this all of the full height windows to habitable rooms will be setback 3 metres from the north-east boundary ensuring an appropriate level of privacy for the residents of the proposed development and the adjacent development is achieved. The adjacent building is setback 3 metres from the south-western boundary, resulting in a minimum separation distance of 5.2 metres between the two buildings. The separation distance between the two buildings is considered to be adequate in terms of maintaining vistas, as intended in the Mount Street Design Policy.

In regards to the south-west side setback, the portion of the site abutting 39 and 39A Mount Street includes a varying setback of 2.5 to 3.2 metres to the ground floor level and 2.2 to 3 metres from the first to fifth floor levels. As with the north-east elevation, the full height windows to the habitable rooms will be setback 3 metres from the side boundary ensuring an appropriate level of privacy to the residents of the proposed development and the approved, but yet to be constructed, development on the adjacent property at 39 and 39A Mount Street is achieved. Given the L-shaped configuration of the lot there is also a portion of the building that will extend behind the adjacent site at 39 and 39A Mount Street with a nil side setback to 41-43 Mount Street. This portion of the building will contain two levels of basement car parking, situated below the ground level on Mount Street, with a bicycle storage and servicing level above. The single storey height of the building to the rear will ensure vistas from Mount Street are maintained and will not have any adverse impacts in terms of a loss of privacy to the adjacent property at 41-43 Mount Street. This portion of the building is also proposed to contain a landscaped roof deck above, potentially for use by the future residents at 39 and 39A Mount Street.
Some concerns have been raised by the neighbouring property owners to the rear at 112 Mounts Bay Road in terms of the development’s impact on privacy, daylight and overshadowing. The proposed development will however, comply with the rear setback requirements outlined in the Mount Street Design Policy. Furthermore the subject site is significantly setback from the development to the rear (17 metres and over) and therefore it is unlikely that there will be any undue adverse amenity impacts in terms of a loss in privacy and daylight or overshadowing to this property. This is further supported by the overshadowing diagrams supplied by the applicant, which demonstrates that the development will have a very little impact on the property to the rear at 112 Mounts Bay Road.

The City’s DAC supported the proposed variations to the side setback requirements, noting the variations will not have any adverse impact on the streetscape or local amenity. Based on the above it is considered that the proposed variations to the front and side setback requirements will result in a development which meets the objectives outlined in the Mount Street Policy and can be supported in accordance with clause 47 of CPS2.

**Conclusion**

The proposed development is consistent with the existing and approved height and scale of buildings along Mount Street. It is considered that the proposed variations to the setback provisions will not result in any undue adverse amenity impacts to the streetscape or to the privacy of the neighbouring properties and can be supported in accordance with clause 47 of CPS2. In relation to the specific design concerns raised by the City’s Officers, the DAC and neighbouring residents, it is considered that the applicant has adequately addressed the elements relating to the design and treatment of the balconies or ‘winter gardens’ and the rooftop garden, with further refinement of the car park screening being required as a condition of any approval. Based on the above it is recommended that the proposed 8-level residential development containing 21 multiple dwellings and 32 car parking bays should be approved.

**Moved by Cr Butler, seconded by Cr McEvoy**

**That:**

1. *in accordance with the provisions of the City Planning Scheme No. 2, Council APPROVES BY AN ABSOLUTE MAJORITY the application for an 8-level residential development containing 21 multiple dwellings and 32 car parking bays at 37A-37C (Lot 51) Mount Street, West Perth as detailed on the Metropolitan Region Scheme Form One dated 16 May 2015, and as shown on the plans received on 17 July 2015 subject to:*

   (Cont’d)
1.1 final details of the design and a sample board of the high quality and durable materials, colours and finishes for the building being submitted and approved by the City prior to applying for a building permit;

1.2 any proposed external building plant, lift overruns, piping, ducting, water tanks, transformers, and fire booster cabinets shall be located so as to minimise any visual and noise impact on the adjacent developments and being screened from view of the street and nearby developments, including any such plant or services located within the vehicle entrance of the development, with details of the location and screening of such plant and services being submitted and approved by the City prior to applying for a building permit;

1.3 all car parking areas being aesthetically screened from view from the adjacent properties and surrounding areas, with details of the façade treatment and permanent screening to the south-east elevation of the car parking levels being submitted to the City for approval prior to applying for a building permit;

1.4 the balconies being designed as predominantly transparent, naturally ventilated, non-habitable structures that cannot be fully enclosed, with no temporary or permanent window treatments or furnishings being permitted that could diminish the transparency of the balcony or obstruct views to and from the street;

1.5 restrictions on the permanent enclosure of the balconies and on the installation of window furnishings, in accordance with condition 1.4, being incorporated as a strata by-law for the development to the City’s satisfaction, with any changes to this by-law requiring the written approval of the City;

1.6 the side boundary wall between Lot 51 and the adjacent development at 35 Mount Street being setback 4.5 metres from the street, in accordance with the requirements of the Mount Street Design Policy;

(Cont’d)
1.7 a final detailed landscaping and reticulation plan for the site, with particular attention to the landscaping and structural specifications (load bearing slab, drainage points and waterproof membrane) of the rooftop garden, being submitted for approval by the City prior to applying for the relevant building permit, with the approved landscaping being installed prior to the occupation of the building and thereafter maintained to a high standard;

1.8 the dimensions of all car parking bays, the vehicle entrance, aisle widths and circulation areas complying with the Australian Standard AS2890.1;

1.9 a maximum of 32 residential car parking bays being provided on site, with these bays being for the exclusive use of the occupants or guests of the development and not being leased or otherwise reserved for use by tenants or occupants of other buildings or sites;

1.10 details of on-site stormwater disposal/management being to the City’s specifications and being submitted and approved by the City prior to applying for a building permit;

1.11 in the event that the approved development has not been substantially commenced within six months of the demolition of the existing building on site, the site is to be landscaped or aesthetically screened at the owner’s cost, with details being submitted and approved by the City prior to installation, in order to preserve the amenity of the area and to prevent dust and sand being blown from the site, with the site being maintained in a clean and tidy state to the City’s satisfaction;

1.12 the works referred to in Condition 1.11 above, shall be secured by a bond / deed of agreement between the applicant and the City, to the value of the proposed works, with the cost of the deed to be borne by the applicant;

1.13 any signage for development being integrated into the design of the building with any signage not exempt from approval under the City’s Planning Policy 4.6 Signs being subject to a separate application for approval;

(Cont’d)
1.14 the Waste Management Strategy dated 7 July 2015 being implemented by the owners of the development, with any alternative waste management proposals that might impact on the design of the building being submitted for approval by the City prior to applying for a building permit;

1.15 the proposed development being designed and constructed in such a manner so that existing and possible future noise levels associated with traffic impacts and nearby commercial uses, in addition to noise generated from within the development, that could potentially affect future residents, can be successfully attenuated. Details of such noise attenuation measures shall be prepared by a qualified acoustic consultant and be submitted for approval by the City prior to the submission of an application for the relevant building permit and may include (but not be limited to) the following:

a. installation of double glazing or heavyweight single glazing of a minimum thickness of 10mm on windows and glass doors to bedrooms and living areas;

b. acoustic insulation in external walls, non-glazed doors and roofs;

c. the construction of shared walls, ceilings and floors between dwellings and between residential and non-residential units, in such a way which minimises the transmission of noise; and

d. acoustically insulated ducting in ducted air-conditioning;

1.16 the submission of the following reports, prepared by suitably qualified consultants, prior to applying for a building permit:

a. a construction management plan, detailing how it is proposed to manage the delivery of materials and equipment to the site; the storage of materials and equipment on the site; the parking arrangements for the contractors and subcontractors; any dewatering of the site; and any other matters likely to impact on the surrounding properties;

(Cont’d)
b. construction methodology and equipment to be employed by the builder to minimise any impact or damage to the adjoining properties and adjacent escarpment during construction;

c. slope stability report and recommendations;

d. hydrological report; and

e. geotechnical report;

2. the application be referred to the Western Australian Planning Commission for determination under the Metropolitan Region Scheme - Clause 32 Area, for a variation to the maximum building height prescribed under the Parliament House Precinct Policy.

The motion was put and carried by an absolute majority

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Limnios, McEvoy and Yong

Against: Nil

6.15pm Cr Harley returned to the meeting.
372/15 1 (LOT 505) NELSON AVENUE, EAST PERTH – PROPOSED SWAN RIVER PEDESTRIAN BRIDGE, BRIDGE RAMP, FORESHORE PUBLIC SPACE AND TEMPORARY SPECIAL EVENTS BUS STANDS

BACKGROUND:

SUBURB/LOCATION: 1 Nelson Avenue, East Perth
FILE REFERENCE: DA-2015/5271
REPORTING UNIT: Development Approvals
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 17 August 2015
MAP / SCHEDULE: Schedule 2 - Map and coloured perspectives
3D MODEL PRESENTATION: A 3D Model for this application will not be available at the Committee meeting.

LANDOWNER: Metropolitan Redevelopment Authority
APPLICANT: Department of Treasury
ZONING: (MRS Zone) Redevelopment Scheme/Act Area (City Planning Scheme Precinct) East Perth (P15) (City Planning Scheme Use Area) N/A

APPROXIMATE COST: Not applicable

The Committee recommendation to the Council for this report was resolved by the Planning Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

SITE HISTORY:

At its meeting held on 13 March 2012, Council resolved to note the State Government’s decision to locate the stadium on the northern part of the Burswood Park Golf Course on the Burswood Peninsula. The City also noted that the plans for the Stadium included an additional access bridge from the Burswood Peninsula to East Perth.

Following this, Council at its meeting held on 20 November 2012 considered the stadium proposal in its broader context and the potential implications for East Perth and the City. More detailed consideration was given to the proposed pedestrian bridge from the stadium to the land immediately south of Nile Street in East Perth, and the implications to the area and surrounds including infrastructure and ongoing maintenance. Council ultimately resolved to:

"Advise the Premier and Ministers for Transport, Sport and Recreation and Planning in relation to the proposed Perth Stadium, Burswood, that:"
1. the planning for the stadium needs to occur within an integrated and co-ordinated strategic planning and transport approach for the eastern area of the city and surrounds, as opposed to a project by project approach;
2. a detailed traffic impact statement must form part of the Transport Master Plan;
3. stadium patrons using the proposed pedestrian bridge, and the associated vehicular and shuttle bus parking and pedestrian and vehicular traffic generated, are likely to detrimentally impact on the amenity of the local community of East Perth, and this important issue must be addressed as part of the Transport Master Plan;
4. decisions on the proposed pedestrian bridge must include resolution of governance and capital and operational funding related to the proposed bridge, and associated infrastructure and services within the adjoining areas required to facilitate ongoing access to the proposed pedestrian bridge, as the City has no funding allocated for these purposes in its five year planning;
5. the proposed pedestrian footbridge should be designed to direct pedestrian traffic away from the East Perth Residential area and toward the Riverside Development;
6. the ongoing event management plans involving use of the proposed pedestrian bridge need to be developed with early consultation with the community and the City of Perth; and
7. the planning and design of the proposed pedestrian bridge and bus drop-off area must include consideration of the design treatment of the river edge along this section of the Swan River, including erosion control and long term asset planning, and incorporate the existing shared path along the foreshore.”

DETAILS:

The Swan River Pedestrian Bridge has been proposed as part of an overall Transport Infrastructure Strategy developed by the Public Transport Authority (PTA) and endorsed by the State Government to support the new Perth Stadium Project. The proposed development area is located within and adjacent to the Swan River, bounded by the Nelson Avenue foreshore in East Perth and the new Perth Stadium Precinct on the Burswood Peninsula. The eastern landing area of the bridge and the fourth bridge pier are located within the new Perth Stadium Precinct and were included in the Management Plan for the new Perth Stadium Precinct endorsed by the WAPC in August 2014.

The proposed development generally comprises the pedestrian bridge structure, the western bridge ramp, the foreshore public space and the Nelson Avenue Special Events Bus Stand. Specific details of each component are included in the attachments to this report and are summarised as follows:

Pedestrian Bridge

- Entire length of the bridge is 560 metres, of which approximately 370 metres spans the Swan River;
The bridge is a cable-stay structure with three bifurcated structural arches. The central arch is approximately 65 metres above the water level, and the lower arches are approximately 30 metres above the water level;

The bridge incorporates a 160 metre main span which accommodates the required navigation channel, with a clearance of approximately 6.9 metres (at 100 ARI event level), between the river and the underside of the bridge structure;

Four piers support the bridge, with only two of the piers intruding into the river; and

The bridge deck incorporates a minimum 9 metre clear width path, with an overall width of 12 metres including the balustrading and includes vegetated pause areas with seating and shelter where the bridge deck expands to approximately 18 metres wide.

Western Bridge Ramp

The ramp will serve as the transition between the main bridge structure and the Nelson Avenue public foreshore area and is orientated to direct pedestrians southwards along Nelson Avenue to minimise disturbance to residents in the redeveloped East Perth residential area;

The ramp is to be constructed of concrete and extend for approximately 100 metres along the foreshore. A staircase extending north from the ramp structure is proposed to provide a shorter access to the bridge on non-Game Day however it will remain closed on Game Day;

The ramp will be setback (approximately) between 10 to 18 metres from the Swan River. The setback is intended to allow for the alignment of the existing shared use path between the ramp and the river;

A setback of approximately three metres is proposed between the bridge ramp and the Nelson Avenue carriageway in order to accommodate minor road modifications at this location and mitigate the need for the installation of crash barriers between the road and the bridge structure; and

The eastern and western elevations of the bridge ramp provide opportunities to incorporate seating, public art or “green walls” to soften and add interest to these areas. This is to be developed further during the detailed design phase of the project.

Foreshore Public Space

The foreshore area between the Swan River, the bridge ramp and Nelson Avenue is proposed as a public space which functions on Game Day as a pedestrian assembly area and temporary special events bus stand;

Its design is anticipated to create a sense of place on non-Game Days by integrating paving, landscaping, art, shade and street furniture;

The river bank is proposed to be stabilised and enhanced with use of a riverbank wall constructed of stone, with limestone and/or granite with final design details to be determined in liaison with the Department of Parks and Wildlife (DPAW) and the City of Perth. The river wall structure is proposed to incorporate two timber observation decks with seating; and
• Proposed works within the foreshore area have identified the requirement to remove a number of existing trees. An associated Landscape Management Plan has been prepared in support of the proposal and seeks to retain as much of the existing vegetation as possible in addition to extensive re-planting.

Special Events Bus Stand

• Transperth Special Events buses are proposed to be accommodated within the Nelson Avenue carriageway;
• The bus stand will incorporate 8 bus embayments, each 20 metres in length and approximately 3.2 metres wide to accommodate standard bus dimensions;
• The embayments are to accommodate non-Game Day on-street public parking as currently exists on Nelson Avenue; and
• A temporary pedestrian corralling area is to be installed adjacent to the temporary Special Events bus stands adjacent to Nelson Avenue for use on Game Days only.

LEGISLATION / POLICY:

Legislation

Metropolitan Redevelopment Authority Act 2011
Metropolitan Redevelopment Authority’s Central Perth Redevelopment Scheme

Policy

Metropolitan Redevelopment Authority’s Riverside Master Plan 2008

COMMENTS:

The proposal is subject to different planning regimes and therefore requires separate development approvals to be obtained from the:

• Metropolitan Redevelopment Authority (MRA) for the western portion of the bridge within the river (approximately 30 metres), one bridge pier, the bridge ramp and the Nelson Avenue foreshore public space including the temporary Special Events Bus Stands; and
• Western Australian Planning Commission (WAPC) for the major portion of the bridge over the river (approximately 340 metres), and two bridge piers (this portion being outside the City’s boundaries).

As outlined above the MRA has the responsibility of determining the development application for a specific portion of the proposed bridge development, on advice of the City and other stakeholders. The Council’s role in this regard is to provide a recommendation and draft conditions (if required) to the MRA for its consideration prior to determination. The importance of Council’s role in this process is paramount given the City has been in on-going negotiations with East Perth residents and businesses in terms of the potential impacts of the proposed bridge and will also be the ultimate recipient and custodian of some of the public domain areas. The City is not required to provide advice to the WAPC in this case given its responsibility is limited to the area outside of the City’s boundaries.
The requirement for, location and orientation of the pedestrian bridge has previously been considered by Council and the current bridge design has taken into account the Council’s previous comments. The aesthetic quality of the bridge structure is supported given it has achieved a sound balance of form and function. Its design is befitting of its location within the Swan River and its role as a high-profile signature piece of public infrastructure.

The associated infrastructure of the bridge landing, public foreshore area and bus stand area have not previously been considered by the Council and are subject to assessment and review. As the development application lacks specific design detail and documentation to support the concepts, it is difficult to assess the full extent of the proposal’s impact on the immediate and surrounding locality. City officers consider that in particular, a lack of up-to-date pedestrian and traffic modelling and supporting strategic and technical reports severely limits the assessment of the proposal.

It is therefore recommended that Council provide its conditional support for the associated bridge ramp, foreshore public space and temporary special events bus stands pending the provision of:

- sufficient modelling and supporting documentation justifying the need and the nexus for the proposed infrastructure associated with the pedestrian bridge;
- design and technical documentation evidencing how the detrimental long-term impact the proposed infrastructure will have on the existing foreshore area and the proposed loss of vegetation and environmental values will be minimised; and
- operational measures and commitments for the management of ongoing negative impacts of the proposed developments on the East Perth locality to mitigate against associated impacts related to noise, traffic and amenity.

Council’s conditional support is further based upon the new Perth Stadium State Government project team’s (via the Swan River Pedestrian Bridge Working Group) commitment to a design development process for the foreshore infrastructure to occur in close consultation with the City to enable final designs to be achieved prior to the MRA determining the development application.

The City’s Officers have assessed the proposed development application in the context of the State Government’s guiding documents and balanced consideration of its role as the future responsible authority for the public foreshore area and temporary bus stand. The following issues have been identified and are recommended to be considered as part of any determination by the MRA.

**Technical Reports**

As outlined previously, it is considered that the level of modelling and assessment undertaken to influence the design of the development is not adequate given the
scale and wider impact of the proposal. In particular, additional traffic, pedestrian, public transport, acoustic, drainage, CCTV and place activation assessments and strategies should be undertaken prior to the commencement of development works. It is important to note that each of the technical reports should not only assess the current and/or future scenarios but must also include clear recommendations and implementation measures to mitigate and minimise any negative impacts of the development.

Urban Design and Infrastructure

The design of the bridge landing/ramp in particular remains unresolved due to inconsistencies in the plans and reports submitted in support of the application. This structure will create a significant visual barrier along the foreshore for a distance of almost 100 metres. Detailed and consistent elevations of the structure have not been provided. The visual impact of the ramp should be minimised from all views and especially from the Swan River and Nile Street/Nelson Avenue. Other design and infrastructure matters recommended to be addressed prior to the commencement of construction works include details of the final design, materials and finishes, compliance with the City’s Design and Construction Notes, structural certification for all structural elements, shared path dimensions, provision of CCTV infrastructure and anti-graffiti measures.

Noting the isolated location of the bridge landing area, it is also recommended that appropriate way-finding signage be implemented into its design. In addition, the provision of suitable public toilets, utility services and waste bins are important considerations given an estimated 14,300 pedestrians are expected to use the bridge on major event days. The undefined nature of the use of the foreshore area on non-event days also needs to be factored into the level of service provision to ensure it is robust enough to cater for any future activation or event.

Environmental/Landscaping Design and Management

The proposed conversion of the existing vegetated and grassed foreshore area into a hard paved zone raises a number of environmental design and management concerns. In particular, the retention and management of existing trees, provision of irrigation measures and containment of contaminants and litter run-off will need to be considered and integrated into the final design of the development.

The development proposes the construction of a river wall/revetment along the adjacent section of foreshore. The City does not support the use of gabion baskets in association with the river wall/revetment given the likelihood of failure and an alternative form of sub-surface containment is recommended. Maintenance considerations and the integration of the proposed river wall/revetments with the foreshore areas to the north and south of the development area will also need to be addressed.

In this regard the preparation and implementation of a landscape design and management plan addressing the above prior to the commencement of works is recommended.
Construction Management/Staging

Consistent with all major development and infrastructure projects, the management and staging of construction is an important consideration in ensuring impacts are mitigated or minimised on the surrounding locality. It is therefore recommended a comprehensive construction management and staging plan be prepared and implemented to address matters such as dilapidation, environmental issues, fencing/hoarding, traffic management, foreshore/shared path access for cyclists and pedestrians, storage and laydown of construction materials, off-site impacts (noise, dust etc.) and waste.

Operational Management

The application includes limited information in relation to the proposed management of the Perth Stadium operations on event days. Although it is noted only a portion of the public attending the stadium will use the pedestrian bridge and associated infrastructure, measures will need to be formulated and implemented to ensure the impacts to nearby residents in particular are minimised. In this regard, a comprehensive operational and event management plan for the Stadium precinct and specific to event categories, is recommended to be developed in consultation with the City, including risk assessment and mitigation measures. Matters such as public realm protection, public safety, set-up and servicing, waste management, emergency management and communications are required to be addressed. It is also recommended that an operational reference group be established with all key stakeholders to ensure appropriate input into the preparation and ongoing implementation of the plan and associated operations of the Perth Stadium.

Land Tenure

The City understands that Main Roads Western Australia will retain the ownership and management of the pedestrian bridge structure and western bridge ramp. Whilst the public foreshore (including future river wall/revetment) and bus stand areas will ultimately be transferred to the City for ongoing care and management. As such it is recommended that a condition be placed on any approval issued by the MRA requiring land on which public assets are located which are not proposed to be transferred to the City, be excised from land vested in the City and thereafter vested in the responsible agency. This will ensure clarity of responsibility for the future care, control and management of the transferred and non-transferred assets.

Design Compliance and Considerations

In recognition of the significance of the development and the projected volume of pedestrians anticipated to use the proposed bridge and the associated infrastructure, it is considered appropriate to ensure its design and construction accords with state and national standards, policies and guidelines. Ideally, the development application
would have addressed matters such as the designs compliance with the WAPC’s Statement of Planning Policy 2.10 – Swan-Canning River System in relation to given its location along the foreshore. Matters relating to overall design safety and security, universal access and vegetation should also be considered and integrated into the final detailed design of the various components of the development.

Development Contributions

It is noted that there is approximately 400 metres distance between the southern extent of the proposed foreshore public space area and the northern most point of the future Waterbank development. Given both the subject development and the future Waterbank project includes significant foreshore works inclusive of river walls and/or revetments, opportunity exists for a consistent and cohesive approach to the treatment of the foreshore ‘link’ between the two developments. It is therefore recommended that the MRA undertakes a timely review of the associated Riverside Development Contribution Plan to allocate funds for the construction of consistent revetments/river walls and shared path facilities to connect the development site with the future Waterbank precinct to the south.

Conclusion

The significance and requirement for the proposed Perth Stadium Pedestrian Bridge is acknowledged and accepted by the City in the context of the future Perth Stadium Project. This report has therefore focussed on the associated infrastructure of the bridge landing, public foreshore area and bus stand area.

It is considered that, at this stage, the full extent of the proposal’s impact on the immediate and surrounding locality is difficult to assess with any level of certainty. In recognition of the project’s status and significance it is recommended that Council provide its support for the associated infrastructure conditional upon further refinement the design in close consultation with the City together with the provision of sufficient modelling and justification, and commitments to minimise the long-term impact on the existing foreshore area and the wider impacts of the proposed developments on the East Perth locality.

Moved by Cr Butler, seconded by Cr McEvoy

That Council advises the Metropolitan Redevelopment Authority that it:

1. supports the proposed Swan River Pedestrian Bridge, noting its strategic significance to the wider Perth metropolitan area and primary function of providing public pedestrian access/egress to the future Perth Stadium and that its proposed location and orientation aligns with previous Council resolutions;

2. supports the associated bridge ramp, foreshore public space and temporary special events bus stands conditional upon:  

(Cont’d)
2.1 the provision to the City of:
   a. sufficient modelling and supporting documentation justifying the need and the nexus for the proposed infrastructure associated with the pedestrian bridge;
   b. design and technical documentation evidencing how the long-term impact the proposed infrastructure will have on the existing foreshore area and the proposed loss of vegetation and environmental values will be minimised; and
   c. operational measures and commitments to mitigate against impacts on the East Perth locality related to noise, traffic and amenity;

2.2 the commitment to a process of working with the City to achieve completed schematic designs before determination of this development application by the Metropolitan Redevelopment Authority;

3. recommends that, should an approval be granted by the Metropolitan Redevelopment Authority for the Swan River Pedestrian Bridge, bridge ramp, foreshore public space and temporary special events bus stands, the approval be subject to the following conditions and advice notes:

   **Technical Reports**

3.1 the following technical reports being prepared and all relevant recommendations contained therein being implemented into the final design of the development, to the satisfaction of the City prior to the commencement of works:

   a. a traffic impact assessment that considers proposed future surrounding developments and the draft State Government Central Area Transport Plan;
   b. a road safety audit report;
   c. pedestrian modelling;
   d. a transport assessment inclusive of public transport options and locations and operations for a taxi rank and private vehicle drop off / pick up facilities;
   e. acoustic report detailing and mitigating impacts arising from stadium operations, crowd movements across the bridge and bridge audio in accordance with the Environmental Protection (Noise) Regulations 1997;

(Cont’d)
f. acoustic report assessing and mitigating the noise impact arising from increased bus movements along the proposed special bus route through the East Perth locality;

g. independent environment audit report, approved by the Department for Environment Regulation and management plans prepared under the Perth Stadium Environmental Management Strategy;

h. drainage strategy report and stormwater drainage design report, detailing connection to and upgrade of existing City stormwater drainage systems, sufficient for the capacity and treatment of stormwater, pollution prevention and flood alleviation;

i. Closed-circuit Television (CCTV) consultant reports including provision for connectivity with the City’s infrastructure; and

j. place activation strategy for the event day bus stand on event days;

Urban Design and Infrastructure

3.2 the following design matters being addressed to the satisfaction of the City, prior to the commencement of works:

a. resolution of the design of the western bridge landing under-croft to clarify the interface between the bridge, the foreshore and the associated carriageway/s, including minimising the visual impact to achieve a positive aesthetic and reduced visual intrusion when viewed from Nile Street/Nelson Avenue and from the Swan River;

b. all drainage, roads, footpaths, verges and kerbs, paved and landscaped areas, public realm furniture, lighting and other features in the public realm being designed and constructed in accordance with the City of Perth Design and Construction Notes, specifications and applicable Australian Standards, with any proposed variations or alternative designs being designed in consultation with the City;

c. independent structural certification for all structural elements;

(Cont’d)
d. the shared path being designed and constructed with a minimum width of 3 metres, to integrate with the broader City cycle network and to align with the City of Perth Cycle Plan, inclusive of user advisory signage;

e. way-finding signage at the development site’s pedestrian crossings, including maps and orientation;

f. CCTV infrastructure being incorporated into the development’s pedestrian crossing/s, capable of integration into the City’s existing CCTV network;

g. provision of public toilet facilities, utility services and waste bins sufficient to service the proposed use of the development, inclusive of the activation strategy; and

h. anti-graffiti coatings applied to all accessible surfaces and the product and supplier details being approved by the City prior to application;

Environmental/Landscaping Design and Management

3.3. a landscape design and management plan being prepared and submitted to the City for approval prior to the commencement of works, detailing:

a. maximised retention of existing trees and any removal of existing trees being offset by replacement trees providing an increased tree canopy volume;

b. management of the impact of construction and maintenance on the long term health and amenity of retained mature trees within the site and on the adjacent public realm including the root zone and canopy;

c. the species and size/maturity of all soft landscaping to minimise damage to plants from the impact of public access;

d. root control measures to be included for all new or transplanted trees;

e. stabilisation of all gravel and loose materials

f. soil, tree/plant selection and mix, and irrigation regime suitability with the various micro local environments;

h. irrigation and water supply plans, including connections with existing City irrigation systems;

i. additional taps and watering points required to be provided to allow for hand watering independently of the irrigation system;

j. green waste generation and disposal volumes;

(Cont’d)
j. containment of landscaping contaminants and litter from entering the River; and
k. two year landscape defect liability period commencing at the last installed or replacement date of specific plantings, with a further 12 month maintenance period applicable;

3.4 the river wall/revetment and timber deck infrastructure being designed and constructed:

a. without the use of gabion baskets;
b. with timber decks and all other infrastructure being independent of the river wall / revetment structure;
c. in granite rock if a revetment;
d. to be integrated with the Waterbank development to achieve consistent foreshore infrastructure;
e. with the northern end point transitioning gradually with the existing river foreshore;
f. to be certified by an independent qualified marine engineer’s report, providing a long term management plan;
g. with an impact assessment for over topping of the wall, tidal action and settlement rates; and
h. with the method of access for maintenance of the river wall / revetment to be from the landward side not the river;

Construction Management/Staging

3.5 a construction management and staging plan for the proposed works being submitted and approved by the City prior to any works commencing on site, detailing:

a. a dilapidation report and management plans for the protection of existing City assets during construction;
b. matters identified in the environment assessment reports and how environmental issues will be managed on site;
c. traffic management for vehicle, cycle and pedestrian access and movement through and/or around the development area, including the method of maintaining trafficability of the shared path and road throughout the construction works;

(Cont’d)
d. site delivery, storage and stock piling of clean fill, materials, equipment and machinery;
e. on-site treatment, stock piling and removal of excavated materials including truck routes, wash down area for site vehicles, queuing and parking;
f. dewatering, filtration, settlement and management of impacts on surrounding sites;
g. noise, vibration and dust management plans;
h. regular street cleaning program;
i. waste management plan (general, site and hazardous waste);
j. site parking arrangements for contractors and subcontractors; and
k. any other matters likely to impact on the surrounding properties and public areas;

Operational and Event Management

3.6 an Operational and Event Management Plan specific to event categories, including risk assessment and mitigation measures being prepared and implemented to the satisfaction of the City, including:

a. public realm protection, crowd control and capacity management;
b. compliance with environmental and public health legislation;
c. public safety and security on event days and non-event days, including incident response;
d. traffic and pedestrian management plans, inclusive of movement from the Swan River Pedestrian landing, the bus stand, connections with other destinations and method of maintaining safe passage of shared path users on event days;
e. the method of transporting, installing, removing and storing the proposed temporary corralling system for the event bus stand;
f. justification for and details of the method of closing the western landing stairs and management of public safety;
g. the method of preventing vehicle access to the bridge other than for maintenance and emergencies;
h. set up and servicing management plans for events;
i. waste management, cleaning, servicing, repairs and maintenance;

(Cont’d)
j. emergency management plans; and
k. method and frequency for regular communications with impacted residents and businesses providing advance notice of the events schedule, dates and times, including contact details for additional information and complaints resolution;

Land Tenure/Reservations

3.7 all land on which public assets are located which are not proposed to be transferred to the City of Perth, being excised from land vested in the City and thereafter vested in the responsible agency, to ensure clarity of responsibility for the future care, control and management of those assets;

Design Compliance Advice Notes

3.8 the following standards, policies and guidelines being considered and integrated into the design and construction of the development:

a. State Planning Policy 2.10 – Swan-Canning River System;
b. Designing Out Crime Planning Guidelines;
c. Safe Design of Structures Code of Practice (2012);
d. Australian Standard 1428 - Design for Access and Mobility;
e. Australian Human Rights Advisory note on streetscape, public outdoor areas, fixtures, fittings and furniture (February 2013); and
f. Australian Standard 4970 - Protection of Trees on Development Sites;

4. recommends that the Metropolitan Redevelopment Authority undertakes a review of the associated Riverside Development Contribution Plan to allocate funds for the construction of consistent revetments/river walls and shared path facilities to connect the development site with the future Waterbank precinct to the south;

(Cont’d)
5. recommends that the State Government establish and facilitate an operational reference group, meeting on an ongoing basis (not less than quarterly), to provide input to the operational management of the new Perth Stadium’s impact on surrounding communities and to identify and resolve issues as they arise, with membership comprising as a minimum, the Stadium Operator, Venues West, City of Perth, Town of Victoria Park, City of Vincent, City of Belmont, East Perth Resident and Business Representatives, WA Police, Department of Transport, Public Transport Authority, Main Roads WA and key Stadium User Groups.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adams, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

373/15 110 (LOTS 400, 401 AND 410) WILLIAM STREET, PERTH – PROPOSED ‘NEW TECHNOLOGY’ VERTICAL SIGN WITH THIRD PARTY ADVERTISING CONTENT TO REPLACE EXISTING SIGN

BACKGROUND:

SUBURB/LOCATION: 110 (Lots 400, 401 and 410) William Street, Perth
FILE REFERENCE: 2015/5286
REPORTING UNIT: Development Approvals
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 10 August 2015
MAP / SCHEDULE: Schedule 3 - Maps and Coloured Perspectives for 110 William Street, Perth

LANDOWNER: Jeffery Leach
APPLICANT: Rowe Group
ZONING: (MRS Zone) Central City Area
(City Planning Scheme Precinct) Citiplace (P5)
(City Planning Scheme Use Area) City Centre
APPROXIMATE COST: $500,000
The Committee recommendation to the Council for this report was resolved by the Planning Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

SITE HISTORY:

The subject site is located on the south east corner of William Street and the Murray Street Mall. It is occupied by a six storey building with a mix of shops, business services and fast food outlets at ground floor level and offices above.

The subject site is located within the William and Wellington Street Precinct identified by the State Heritage Office, although the building itself does not have any heritage significance.

At its meeting held on 10 October 2006, Council approved two development applications for works to the building. One application involved the renovation of the facades of the building and the second involved the erection of a six by eight metre vertical sign to replace an existing three by eight metre vertical sign on the western façade of the building. Both the existing and proposed signs involved third party advertising with the advertising content of the approved sign intended to change on a monthly basis. A condition was imposed on the approval for the sign requiring the advertising content to be relevant to the sign’s location within the central retail core of the city.

DETAILS:

The applicant seeks development approval to replace the existing vertical sign with a ‘New Technology’ vertical sign for third party advertising. It is intended to replace the existing sign with an electronic display sign of the same size (six metres in width and eight metres in height).

The sign content is intended to be static, with each advertisement having a ten second dwell time before transitioning to the next advertisement. Transition time will be 0.1 seconds.

The applicant has indicated that the sign will be able to display emergency community announcements for law and safety enforcement agencies on request. The applicant has also indicated that their client is willing to offer 5% of the advertising time to the City for the advertisement of civic and cultural events and local initiatives. Consideration of the use of the screen by the City is a separate matter that is not relevant to the determination of this application.

The existing sign is angled so that it projects into the William Street road reserve approximately 900mm and the proposed sign is to do the same.
LEGISLATION / POLICY:

Legislation
Planning and Development Act 2005;
Heritage of Western Australia Act 1990
City Planning Scheme No 2

Policy
Policy No and Name: 4.7 Signs

COMPLIANCE WITH PLANNING SCHEME:

Development Requirements

The subject property is located within the City Centre Use Area of the Citiplace Precinct (P5) under the City Planning Scheme No. 2 (CPS2). The Precinct will be enhanced as the retail focus of the State providing a range of retail and related services more extensive than elsewhere in the metropolitan region. Building facades will incorporate interesting architectural elements thereby contributing to a lively, colourful and stimulating environment.

The Statement of Intent for the Citiplace Precinct does not specify any development provisions for signage. The CPS2 Signs Policy sets out the requirements for the erection and management of signs on or adjacent to buildings within the city providing guidelines for their acceptable design and location. The proposal’s compliance with the Signs Policy is detailed in the following comments section.

The Council, pursuant to Clause 43 of CPS2, is to have ‘regard’ to the strategic and statutory planning framework when making determinations. Variations to the Signs Policy can be granted by an absolute majority decision of the Council, in accordance with Clause 47 of the City Planning Scheme and provided the Council is satisfied that:-

‘47(3)(d)(i) if approval were to be granted, the development would be consistent with:-
(A) the orderly and proper planning of the locality;
(B) the conservation of the amenities of the locality; and
(C) the statement of intent set out in the relevant precinct plan; and

(ii) the non-compliance would not have any undue adverse effect on:-
(A) the occupiers or users of the development;
(B) the property in, or the inhabitants of, the locality; or
(C) the likely future development of the locality’.
COMMENTS:

Heritage Consultation

As the site falls within the William and Wellington Street Precinct the application was referred to the State Heritage Office (SHO) for consideration. The SHO have indicated that while the building at the subject site is identified as being intrusive within the Precinct the proposed sign replaces an existing one and will not impact upon the cultural significance of the Precinct. The development is therefore supported.

Signs Policy

Under the Signs Policy the proposed sign is both a vertical sign and a ‘new technology’ sign with third party advertising content. General performance criteria as well as specific design criteria are applicable as follows:

Response to Location and Contribution to Local Character

All new signage in the city is required to respond to the local character of the street and the prevailing building style as well as making a positive contribution to its setting. Enhancement of the desired future environmental character of an area should also be a primary consideration when assessing the appropriateness of a new sign proposal.

Under the Signs Policy ‘new technology’ signs are only permitted within the Citiplace and Northbridge Precincts, with the most appropriate location considered to be within plazas or public spaces where they can be viewed by gathered or passing pedestrians. While the sign is in the Citiplace Precinct and is at the entry to the Murray Street Mall it cannot be viewed by pedestrians gathered or lingering in the Mall as it faces west. It can only be viewed by pedestrians moving along or crossing adjacent streets.

The Signs Policy also states that new technology signs are generally not permitted within designated heritage areas as proposed.

Notwithstanding the above, the proposed digital sign is in a location that has been occupied by a large vertical sign for several years and which assists in creating a colourful entry to the Murray Street Mall. A digital sign is not likely to have a significantly greater impact on the locality or the designated heritage precinct than the existing sign, with the exception that its content will be regularly changing and therefore potentially attract greater attention and interest. As it is the only large wall sign and the only sign with third party advertising content at the western entry to the Mall visual clutter is not considered to be an issue.

As indicated the SHO consider that the proposed sign will not impact upon the cultural significance of the William and Wellington Street Precinct.
The applicant has submitted a lighting impact assessment that indicates that the illumination of the digital sign will comply with the relevant requirements of the Australian Standards – Control of the Obtrusive Effects of Outdoor Lighting. In the absence of specific provisions in Western Australia at this time, the sign’s compliance with the draft NSW Transport Corridor Outdoor Advertising and Signage Guidelines 2014 has also been assessed. Maximum dimming levels have been prescribed in accordance with these Guidelines and a condition should be applied to any approval issued requiring compliance with these levels to ensure illumination does not adversely impact upon safety or amenity in the locality.

**Variety and Interest**

The Signs Policy recognises that signage can play an important role in the interest and appeal of a building or place, especially in shopping areas, and as such the City supports variety over monotonous design. A sign should reflect the quality of the service or the merchandise, be appropriate to the building or site and aim to attract attention in a way which is well thought out and well designed.

The existing sign is appropriately integrated with the building design, adding interest to the building’s western façade. Its scale relative to the building is not excessive. The new sign will essentially have the same appearance as the existing sign but as indicated, as a result of its varying content, will potentially draw greater attention.

**Community Expectations**

In recent times it has become apparent that community expectations regarding certain signage, particularly ‘new technology’ and animated signs, has shifted. A review of the Signs Policy is currently underway to address these changes in expectations and various aspects of the policy which are now outdated. A draft policy is intended to be presented to the Council in the near future. In the interim it is important that any approvals issued should be consistent with the existing policy and not pre-empt or prejudice the direction of the new policy. Given the proposed sign is replacing a sign which has been in place for several years and approved under the existing policy it is not considered to prejudice the direction of the new policy.

Notwithstanding the above it is considered appropriate that a condition be imposed on any approval issued limiting it to a ten year period with a new application required to be lodged at that time. This would allow the appropriateness of the sign to be reassessed on the basis of community expectations at that time, current policy and any changes to the surrounding environment which may have occurred.

**Safety**

A sign should in no way endanger the safety of the public and ‘new technology’ signs should not be able to be viewed by passing motorists and other road users for whom the sign might be a distraction and therefore a safety hazard. The content of ‘new technology’ signs may move but not flash or pulsate in a manner that is likely to cause a hazard or nuisance to pedestrians, road users or the occupants of neighbouring properties.
The sign is to be located at a height approximately six metres above the footpath and will be visible by motorists and other road users travelling east along Murray Street and north along William Street. However while it is a ‘new technology’ sign it is proposed that each advertisement will be static with a 10 second dwell time and 0.1 second transition time. Main Roads Western Australia has advised that a minimum dwell time of 45 seconds is recommended for streets with a 50km per hour speed limit so as not to create a traffic hazard. This requirement can be imposed as a condition of any development approval issued, along with restrictions on fading and scrolling messages and any content which could be mistaken for a traffic signal or sign.

**Design, Construction and Maintenance**

Signs are required to be simple, clear and efficient with structural components and wiring concealed. The proposed sign meets this requirement with all structures and services concealed.

The applicant anticipates that maintenance will be less frequent than at present as sign content will be changed using computer software rather than needing to be physically changed on site.

**Third Party or General Advertising**

As indicated the sign is intended to display third party advertising content similar to that displayed on the existing sign. The Signs Policy states that third party advertising will only be permitted where, having regard to the character of the area in which the sign is to be situated, the Council is satisfied that the visual quality, amenity and safety of the area will be enhanced, or at the very least not diminished.

The Council has generally discouraged third party advertising throughout the city to avoid a proliferation of signage and visual clutter. However the current sign was approved on the basis that it was replacing an existing third party sign and its appearance would be enhanced, forming an integral part of façade renovations at that time. Third party advertising content has been displayed in this location for over 10 years and it would be difficult to argue that continuation of this would diminish the visual quality, amenity and safety of the area. No objection is therefore raised to the application on this basis. However support of this proposal should not be construed as a precedent for a proliferation of third party advisements in the locality and should not prejudice the direction of the proposed new Signs Policy.

A condition of approval was imposed on the existing sign requiring content to be relevant to the sign’s location within the central retail core of the city. The applicant has indicated the sign will be able to display emergency community announcements for law and safety enforcement agencies on request and that 5% of the content could be made available to the City for the advertisement of civic and cultural events and local initiatives. Whether the City chooses to enter into agreements to use this sign for advertising purposes is not relevant to the assessment of this application. However it is considered appropriate that a condition of any approval issued require advertising content to be related to products, services and events available within the city.
The applicant has indicated that sign content will be monitored and operated by a secure network connection to the head office of the responsible advertising agency. Content will not relate to tobacco products or offensive material. If unapproved content is displayed by mistake or as a result of hackers the signage will default to a blank screen format. A condition of any approval issued should be imposed to ensure this occurs.

Conclusion

The proposed ‘new technology’ vertical sign with third party advertising content at the subject site can be supported on the basis that it is replacing a sign of identical size and design, with the exception being that the new sign will have frequently changing content with enhanced graphics. The imposition of appropriate conditions to manage the sign’s contents and graphics will ensure that the amenity and safety of the locality for motorists, pedestrians and building occupants are maintained.

Moved by Cr Butler, seconded by Cr Harley

That in accordance with the City Planning Scheme No. 2 and the Metropolitan Region Scheme Council APPROVES BY AN ABSOLUTE MAJORITY the application for the replacement of the existing vertical sign at 110 (Lots 400, 401 and 410) William Street, Perth with a ‘new technology’ vertical sign to display third party advertising content as detailed on the application form dated 14 July 2015 and as shown on the plans received on 14 July 2015 subject to:

1. a comprehensive advertising strategy for the sign detailing the control of content, illumination levels, management and maintenance of the sign being submitted to the City for approval prior to the sign being installed;

2. sign content being related to products, services or events available within the City of Perth boundaries with any sign content the City considers to be in conflict with this being removed from display within 24 hours of being informed of this by the City;

3. the advertisements being restricted to static displays that contain only single, ‘self-contained’ messages that have a ‘dwell’ duration of not less than 45 seconds, with the duration of transition between the full display of one message and the full display of the next message not exceeding 0.1 seconds. Transitional effects such as fly-in, fade-out and scrolling shall not be permitted;

(Cont’d)
4. the sign content excluding symbols, graphics or text that could be mistaken for an instruction to road users and pedestrians or any colours, shapes or lighting that could be mistaken for a traffic sign or traffic control signal, or a format normally used for traffic control or warning, incident or traffic management, or road safety or driver information messages, except where required by a public authority;

5. the letter size and legibility of text generally conforming to the guidelines set out in Austroads’ Guide to Traffic Management Part 10 – Traffic Control and Communication Devices and shall not include website and social media email addresses or text messaging instructions;

6. the sign being in accordance with the relevant requirements of the Australian Standards: Control of the Obtrusive Effects of Outdoor Lighting (AZ4282-1997) and the maximum luminance of the sign being in accordance with the levels identified in the lighting impact assessment undertaken by Electrolight and received by the City on 14 July 2015;

7. the sign having a default setting that will display an entirely black screen when no content or unauthorised content is being displayed or a malfunction occurs;

8. the applicant/owner of the sign exempting the City from any liability resulting from claims due to road user or pedestrian distraction caused by the sign, with the applicant/owner accepting all responsibility for any such claims;

9. this approval being valid for a period of 10 years with the sign being removed within three months after the expiry of the 10 year period and the building made good unless further development approval is obtained before that time.

The motion was put and carried by an absolute majority

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil
374/15 HERITAGE GRANT APPLICATION FOR THE PREPARATION OF A CONSERVATION MANAGEMENT PLAN FOR THE CBH BUILDING, 22 DELHI STREET, WEST PERTH

BACKGROUND:

FILE REFERENCE: P1023383
REPORTING UNIT: Strategic Planning
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 10 August 2015
MAP / SCHEDULE: N/A

The Committee recommendation to the Council for this report was resolved by the Planning Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

On 15 May 2015 the City received a heritage grant application from TPG Town Planning Urban Design and Heritage (the applicant), on behalf of the owners of the CBH Building located at 22 Delhi Street in West Perth (the place). The heritage grant application is for $18,660 to prepare a Conservation Management Plan (CMP) for the place.

It is noted that the preparation of a CMP is required to satisfy a Development Approval condition for additions and refurbishment of the place, which was determined by Council on 19 May 2015. The condition required a CMP to be prepared for the building and submitted to Council prior to applying for a building permit.

At its meeting held on 11 August 2015, Council approved a revised Policy 6.1 Heritage Grants.

Given that the application was received prior to the adoption of the revised policy it has been assessed in the context of the requirements of both the previous and revised polices.

The previous Heritage Grant policy required the provision of two quotes with an application; this has now been increased to three quotes under the revised policy. The heritage grant application includes one quote, which is from the applicant.

The revised policy is also very clear about what will and will not be considered for funding, whereas the existing policy is silent on funding exclusions. In this regard the revised policy excludes ‘The preparation of documentation associated with a Development Application or Building Permit involving a Bonus Plot Ratio or Transfer Plot Ratio’ (Funding Exclusions Clause 9.7).
Based on the above, on 6 June 2015 the City wrote to the applicant regarding the grant application asking if the owner wanted to gather an additional quote to make the cost comparisons easier for the Council to consider.

On the 3 August 2015, notwithstanding the above, the applicant requested that the application be presented to Council for consideration.

Details of the application assessment are detailed in this report.

**LEGISLATION / STRATEGIC PLAN / POLICY:**

**Legislation**

City Planning Scheme No. 2.

**Integrated Planning and Reporting Framework**

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<td>S9  Promote and facilitate CBD living.</td>
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<td>9.2 Review the City’s approach to Conservation of Heritage Places.</td>
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<td>15.1 Undertake a full review of the Grants, Donations, Sponsorships and Event Funding Policies</td>
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**Strategic Community Plan**

Council Four Year Priorities: Community Outcome Healthy and Active in Perth.

A city with a well-integrated built and green environment in which people and close families chose a lifestyle that enhances their physical and mental health and take part in arts, cultural and local community events.

**Policy**

Council Policy 6.1 – Heritage Grants

**DETAILS:**

The heritage grant application for $18,660 to prepare a Conservation Management Plan for the CBH Building included one quote from the applicant. The funding amount sought reflects the quote provided. Only one quote was provided because the applicant is considered a reputable company that has a long term association of providing advice to the owner of the site. The costs associated with preparing the plan are considered to be within the range of preparing such plans.

The applicant states that it is the sole heritage and planning consultant engaged to work on this building because of their long standing relationship with the owner and therefore it was considered impracticable to employ an alternate consultant (obtain additional quotes) to undertake the proposed plan.

The amount quoted is consistent with quotes received for other plans received by the City of Perth to prepare Heritage Conservation Plans. (Quinlan Moiana 618 Hay...
Street $22,294.00: P & O Building (Former), 56 William St $21,175: and Boans Warehouse 12 Saunders Street $19,580).

Notwithstanding this, the previous heritage grants policy required two quotes. It is also noted that the revised policy requires three quotes.

Council’s development approval of 19 May 2015 included the granting of a bonus plot ratio of 13.5% (567.5m²) on the basis of the restoration and conservation of the façade of the existing heritage building on the site. Given that the applicant had not supplied a Conservation Management Plan to guide the Development Application, a condition was specifically applied requiring a CMP be prepared prior to the lodgement of building permit.

Bonus plot ratio is not awarded “as of right”. Bonus plot ratio is an award that must be earned and applicants will be required to demonstrate that the proposed bonus will deliver an identifiable benefit.

The previous heritage grant policy was silent on the matter of eligibility of grants where landowners had received a planning incentive such as bonus plot ratio or transfer plot ratio. The revised policy has clarified this, stating that heritage grants will not be provided for, amongst other things, Conservation Management Plans where the preparation of the documentation is associated with a Development Application or Building Permit involving a Bonus Plot Ratio or Transfer Plot Ratio.

FINANCIAL IMPLICATIONS:

Given that the recommendation is that the grant application be refused, there are no financial implications for the City.

If Council were mindful of supporting the application, there is sufficient funding available in the City’s heritage grant budget to accommodate the request.

COMMENTS:

The CBH building located at 22 Delhi Street in West Perth has not received any heritage grants or rate concessions from the City of Perth.

The grant application does not conform to Council’s previous or revised heritage grant policies because of the submission of one quote. Furthermore, the requested funding is not eligible under the heritage grant policy given that the preparation of the CMP is required to satisfy a condition associated with the awarding of Bonus Plot Ratio.

Based on the above, it is recommended that the application for a heritage grant be refused.
Moved by Cr Butler, seconded by Cr Harley

That Council:

1. refuses the heritage grant application submitted by TPG Town Planning Urban Design and Heritage on behalf of the owners of 22 Delhi Street, West Perth for $18,660 for the preparation of a Conservation Management Plan for the following reasons:

   1.1. in accordance with Council Policy 6.1 Heritage Grants (24 April 2012);

   a. the application was not received within a formal funding round;

   b. the application did not include two quotes;

   1.2. the applicant has previously received a heritage related development incentive from the City for the subject site as per the Development Approval of 19 May 2015 which included the awarding of a bonus plot ratio of 13.5%, conditional on the preparation of the Conservation Management Plan;

2. notes that Council Policy 6.1 Heritage Grants (11 August 2015) excludes the provision of funding for the preparation of a Conservation Management Plan where the preparation of the documentation is associated with a Development Application involving a Bonus Plat Ratio.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil
BACKGROUND:

FILE REFERENCE: P1021248
REPORTING UNIT: Strategic Planning
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 3 August 2015
MAP / SCHEDULE: Schedule 4 – State Heritage Office Assessment Documentation Schedule 5 – Photographs of the building

The Committee recommendation to the Council for this report was resolved by the Planning Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

At its meeting on 29 January 2008, Council resolved that all nominations for properties to be included in the Heritage Council’s Register of Heritage Places are to be referred to Council for consideration.

The State Heritage Office (SHO) has written to the City seeking its comments on the proposed interim registration on the State Heritage Register of 100 Plain Street East Perth. The Heritage Council has resolved that the subject property is of cultural heritage significance in terms of the Heritage of Western Australia Act 1990, and that stakeholders should be consulted on the proposed registration.

The SHO is seeking a written submission from the City on this proposal given that the subject property falls within the City’s boundaries.

The SHO has also invited Council to nominate a person to attend the meeting at which interim entry on the State Heritage Register will be considered. On the 22 October 2013 Council resolved that Councillor Adamos be Council’s nominated representative at all Heritage Council Register Committee meetings.

If the Heritage Council decides that a place is of State significance, a recommendation is made to the Minister for Heritage, who will make the final decision on whether the place is entered in the State Register on an interim basis.

LEGISLATION / STRATEGIC PLAN / POLICY:

Legislation
Part 5, Division 2 and Part 8 of the Heritage Act of Western Australia 1990 Clause 30 of the City Planning Scheme No. 2
Integrated Planning and Reporting Framework Implications

Corporate Business Plan
Council Four Year Priorities: Healthy and active in Perth.
S15 Reflect and celebrate the diversity of Perth.
15.3 Review and further develop the City’s approach to the conservation, management and celebration of its cultural heritage.

DETAILS:

The subject property at 100 Plain Street East Perth comprises a single storey brick and corrugated fibrecement former Materials Science Building constructed in 1952 in a late rendition of the Inter-War Functional style. The SHO Assessment is attached Schedule 4 and photographs of the building are at Schedule 5.

The Cultural Heritage Significance of a place is assessed by considering various values. Each place is unique and has its own combination of values, which together show its cultural heritage significance.

The SHO’s Documentation of Places for Entry in the Register of Heritage Places (Assessment Documentation) demonstrates that the place has Aesthetic, Historic and Scientific values. Those values, that are considered to be of State significance, form the following Statement of Significance:

“The Materials Science Building is rare in Western Australia for its design, which strongly emulates the international architectural style developed by Dutch Architect W.M. Dudok, especially in its external form, massing and detail.

The place was the principal technical centre of the Government Chemical Laboratories’ (and its successive reorganisations) from the 1942 to 2009, and through its scientific work contributed to the development of Western Australia’s mineral and petroleum resources and agriculture in the post-World War Two era, demonstrating the value of chemical analysis to successive State Governments in the post-World War Two era:

The Materials Science Building is a good representative example of the early influence of the international Modern Movement in the State public works under the direction of Principal Architect A.E. (Paddy) Clare: and

The place’s laboratories and apparatus demonstrate facilities available in the Western Australian Government Chemical Laboratories (and its successive reorganisations) between 1942 and 2009”.

It is noted that in accordance with the SHO criteria, the assessment needs to only meet a minimum of one value to meet the threshold for entry into the State Register.

In addition to the identified values, the place is considered to be a rare example of the early influence of the International Modern Movement in the State public works under the direction of Principal Architect A.E. Clare and as a rare example of an
architectural design strongly emulating that of internationally acclaimed Dutch Architect Willem Dudok. The place is also considered to be in a fair to good condition with a moderate level of integrity (Schedule 4 page 4-5).

The MRA has advised that they support the proposed State registration. The Chemistry Centre has been identified as having Heritage values in the Chemlabs Design Guidelines 2010 adopted by EPRA and currently being used by the MRA to guide development in the area.

The site contains a number of buildings built over different periods. The MRA guidelines identify some of these to be dilapidated which are being demolished to make way for a new mixed-use development. It is understood that the intent is that the building on the corner of Hay and Plain Street, and subject to this assessment, is considered to have primary heritage significance. Construction is expected to begin in 2016 subject to final sales processes and development approvals from the MRA.

The SHO are aware of the current demolition and have indicated that progression from interim to permanent registration may be postponed until the completion of these works.

FINANCIAL IMPLICATIONS:

Currently the property is owned by the Metropolitan Redevelopment Authority (MRA). The MRA does not pay rates and therefore is ineligible for grants and rate concessions. There are no financial implications for registration at this stage, however, once the lot is sold the property will be rated.

COMMENTS:

The SHO assessment documentation for the property demonstrates that the place has significance at a State level and therefore Interim registration should be supported.

The MRA, the owners of the property, support its registration onto the State Heritage Register.

Moved by Cr Butler, seconded by Cr Harley

That Council advises the Heritage Council of Western Australia that it supports the Interim registration of P10612 the Chemistry Centre, located at 100 Plain Street East Perth, in the State Register of Heritage Places maintained under the Heritage of Western Australia Act, 1990.

The motion was put and carried
The votes were recorded as follows:

For: The Lord Mayor, Crs Adams, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

376/15 CITY SIGNATORY TO COMPACT OF MAYORS AND TO THE WESTERN AUSTRALIAN LOCAL GOVERNMENT ASSOCIATION’S DECLARATION ON CLIMATE CHANGE

BACKGROUND:

FILE REFERENCE: P1013010-6; P1031607; P1012540-28
REPORTING UNIT: Environment and Public Health
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 12 August 2015
MAP / SCHEDULE: Schedule 6 – WALGA Declaration on Climate Change

The Committee recommendation to the Council for this report was resolved by the Planning Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

In 2009 the World Energy Cities Partnership (WECP) recognised the unique position member cities have to support and lead on becoming energy resilient and reducing global greenhouse gas (GHG) emissions.

At its meeting held on 25 August 2009 Council approved “the Lord Mayor signing, on behalf of the City of Perth, the WECP Climate Change Accord at the WECP Annual General Meeting in Calgary, Canada in October 2009.” The Accord called on signatory Cities to develop policies, plans and operations that reduce the GHG emissions generated by their activities and to pursue parallel GHG reduction strategies for their communities. The commitments made were voluntary commitments, not statutorily binding.

In signing the Accord the City of Perth committed to working towards the targets of reducing GHG emissions by 20% by 2020 and 80% by 2050. As a WECP city that had not yet established a baseline year for GHG emissions targets, the City of Perth committed to establishing a baseline year and establishing new GHG emissions reduction targets.

At its meeting held on 5 August 2014 Council approved Policy 8.5 Towards an Energy Resilient City and endorsed the Towards an Energy Resilient City Strategic
Directions Paper. This Paper outlined the City's strategic direction to work with stakeholders to reduce GHG emissions and develop energy resilience across central Perth. It detailed the City’s evidence basis for GHG emissions reduction targets, and established the following baseline years:

1. City of Perth operational baseline of the 2011/12 financial year emissions; and
2. City-wide baseline of the 2031 modelled business as usual emissions, estimated using a 2006 emissions inventory.

At its meeting held on 17 March 2015 Council approved Policy 8.0 Environment Policy. The Policy establishes the City’s commitment to achieve continual environmental improvement, to prevent, minimise, and manage environmental impacts, create and maintain a resilient, diverse and attractive environment, and to ensure the Perth environment evokes pride, connection and a sense of place with its community.

In June 2015 the City of Perth participated in the Carbon Disclosure Project’s CDP Cities climate change mitigation and adaptation reporting platform for the first time. The City of Perth’s CDP Cities report privately shared the information contained within the Energy Resilient City Strategic Directions Paper, Environment Policy, and Energy Resilient City Policy.

At its meeting held on 21 July 2015 Council approved the release of the Draft Environment Strategy 2015-2031 for public comment. The Draft Environment Strategy proposes a strategic direction and long term vision for the environment as an informing strategy within the City’s Integrated Planning Framework. It proposes targets, aspirations, objectives, and strategies for delivery for the next 15 years to work towards the City’s commitment to be an environmentally sustainable city, including revised draft GHG emissions reduction targets to:

1. Reduce City of Perth operational GHG emissions by at least 30% by 2031 from a 2011/12 financial year baseline; and
2. Work with the community to reduce city-wide GHG emissions by at least 30% by 2031 from a 2031 modelled business as usual emissions, estimated using a 2006 emissions inventory.

LEGISLATION / STRATEGIC PLAN / POLICY:

<table>
<thead>
<tr>
<th>Legislation</th>
<th>Local Government Act 1995</th>
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</thead>
<tbody>
<tr>
<td>Integrated Planning and Reporting Framework Implications</td>
<td>Corporate Business Plan</td>
</tr>
<tr>
<td>Council Four Year Priorities: Living in Perth</td>
<td></td>
</tr>
<tr>
<td>S11 Increase community awareness of environmentally sustainable ways of living</td>
<td></td>
</tr>
<tr>
<td>11.2 Develop the Environmental Strategy and Implementation Plan</td>
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</tbody>
</table>
Strategic Community Plan
Council Four Year Priorities: Community Outcome
Living in Perth
The City is a place where a diverse range of people choose to live for a unique sustainable urban lifestyle and access to government and private services.

Policy
Policy No and Name: 8.0 – Environment Policy
8.5 – Towards an Energy Resilient City Policy

DETAILS:

The City of Perth has been invited to showcase its leadership in addressing climate change by participating in an international climate change leadership initiative and a regional climate change declaration:

1. The international *Compact of Mayors* platform; and
2. The regional Western Australian Local Government Association (WALGA) *Local Government Declaration on Climate Change*.

Compact of Mayors

The Compact of Mayors is a global coalition of mayors and city officials committing to reduce local greenhouse gas emissions, enhance resilience to climate change and track their progress publicly. It is an opportunity to bring attention to, and quantify, city action and leadership in addressing climate change. The Compact aims to achieve recognition of city action as the global community works towards a climate agreement at the UNFCCC’s 21st Conference of the Parties talks in Paris in December 2015.

The Compact collects the climate action data that cities are already reporting through global programs and initiatives, for example CDP Cities, of which the City of Perth is a participant. The Compact standardises measurement and reporting, and makes the information available to the public.

The City of Perth was invited to participate in the Compact of Mayors by Michael R. Bloomberg, former Mayor of New York City and the UN Secretary-General’s Special Envoy for Cities and Climate Change. To date, 97 cities, representing 183,112,013 people worldwide and 2.5% of the total global population, have committed to the Compact of Mayors.

**Commitments of the Compact of Mayors**

Signing the commitment to the Compact of Mayors commits the City to the following timelines to achieve compliance with the Compact.
<table>
<thead>
<tr>
<th>STEP</th>
<th>TIMELINE</th>
<th>COMMITMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Register Commitment</td>
<td>Initiation</td>
<td>Sign a letter of commitment registering the City’s intent to join the Compact of Mayors and committing the City to:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>• Reduce local GHG emissions.</td>
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<tr>
<td></td>
<td></td>
<td>• Measure community emissions inventory.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>• Set targets for the future.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>• Develop climate action plans to deliver on city targets.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>• Identify climate hazards and assess vulnerabilities.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>• Develop climate adaptation plans and address the impacts of climate change.</td>
</tr>
<tr>
<td>2. Take Inventory</td>
<td>Year 1</td>
<td>1. Build and complete a community-wide greenhouse gas emissions inventory using the Greenhouse Gas Protocol for Cities (GPC) Standard (reporting stationary energy and in boundary travel in year one and including waste emissions in year two).</td>
</tr>
<tr>
<td></td>
<td></td>
<td>2. Identify climate change hazards.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3. Report emissions and climate hazards inventories publicly via CDP Cities.</td>
</tr>
<tr>
<td>4. Plan</td>
<td>Year 3</td>
<td>1. Develop climate change action plans to address climate mitigation and adaptation.</td>
</tr>
</tbody>
</table>

**Benefits of participating in the Compact of Mayors**

- Enable the City of Perth to publicly showcase its actions and leadership in addressing climate change on a global stage.
- Achieve recognition of the City’s innovative and impactful action already underway including the greenhouse gas emissions reduction targets.
- Participation in a global platform to demonstrate the City’s commitment to be part of the global solution.
- Enable City of Perth to compare its actions with other cities through consistent, standardised reporting.
- Assist in the development of implementation actions for the City of Perth Environment Strategy Implementation Plan (currently in development).
- Increased investor confidence and capital flows into the City.
- Mechanism for national governments to recognise and resource local commitments.

**WALGA Local Government Declaration on Climate Change**

WALGA has developed the Local Government Declaration on Climate Change (the Declaration) as part of a suite of tools and services to assist the local government sector in addressing climate change. The Declaration is a voluntary opportunity for Local Governments to demonstrate their political commitment to locally appropriate climate change management, and to participate in a sector wide leadership approach.

The City of Perth was invited to become a signatory to the Declaration by WALGA Chief Executive Officer, Ricky Burgess. To date 33 Local Governments across Western Australia have signed the Declaration. WALGA provides the wording of the Climate Change Declaration with the ability for each local government to amend where appropriate. The Declaration is included in Schedule 6.

The Declaration includes acknowledgement of the evidence and impacts of climate change. It also includes support for the environmental, social and economic benefits of addressing climate change. It includes recognition of the opportunity for Local Government to demonstrate leadership, and support for the development of equitable and implementable State and Commonwealth strategies for climate change management.

**Commitments of the Local Government Declaration on Climate Change**

Signing the Declaration commits the City of Perth to:

1. Set an appropriate, individual Local Government emissions reduction target and work toward its achievement.
2. Work with State and Federal Government to ensure achievement of greenhouse gas emissions reduction targets as set out in key National and International agreements.
3. Work with State and Federal Government to implement key actions and activities for climate change management at a local level.
4. Assess the regionally specific risks associated with climate change and implications for Local Government services, and identify areas where appropriate mitigation and/or adaptation strategies should be applied.
5. Develop an internal climate change action plan across all Local Government functions.
6. Ensure that, at appropriate review intervals, the strategic plan and policies for the Local Government are reviewed and amended to reflect climate change management priorities and emissions reduction targets.
7. Encourage and empower the local community and local businesses to adapt to the impacts of climate change and to reduce their greenhouse gas emissions.
8. Monitor the progress of climate change initiatives and ensure full communication of achievements for Council and Community.

**Benefits of signing the Local Government Declaration on Climate Change**

- Enable the City to publicly showcase its commitment to addressing climate change on a regional level.
- Show support for WALGA’s policy and advocacy work on addressing climate change.
- Formally recognise the City’s participation in regional leadership on addressing climate change.

**Implications of Participation**

The implications of participating in the Compact of Mayors and the WALGA Local Government Declaration on Climate Change include:

- Financial implications for projects that align with future work already endorsed by Council in the Draft Environment Strategy;
- Staff resourcing implications that can be accommodated within existing staffing budgets;
- Participation can assist with meeting the City’s commitments made under the Calgary Climate Change Accord; and
- Participation can help fulfil the City’s commitments made under Council Policies 8.0 Environment Policy and 8.5 Towards an Energy Resilient City Policy.

**FINANCIAL IMPLICATIONS:**

The City of Perth has invested financial resources into climate change mitigation and adaptation activities and initiatives in previous financial years.

In the 2015/16 Financial Year, the City of Perth has budgeted:

a) $70,000 to the development of environmental monitoring tools including monitoring greenhouse gas emission inventories;
b) $80,000 to education and engagement initiatives under the CitySwitch Green Office Program;
c) $38,600 to other environmental sustainability education and engagement initiatives under the Switch Your Thinking! Program; and
d) $20,000 to Environment Strategy implementation actions including development of climate change action plans.

Further detailed financial and resourcing implications will be identified through the development of a Four Year Implementation Plan for the Draft Environment Strategy 2015-2031. This will be developed after community consultation on the Draft Environment Strategy has closed on 26 August 2015. Examples of possible future projects to achieve the commitments within the Compact of Mayors’ three year time frame could include:

a) A climate change vulnerability assessment at an estimated future budget cost of $60,000-$120,000; and

b) Development of a climate change adaptation plan at an estimated future budget cost of $60,000-$120,000.

All projects and costs that will be developed in the Implementation Plan are subject to the City’s budget decisions. The total cost of resourcing the commitments of the Compact of Mayors and the Local Government Declaration on Climate Change can vary dependent upon the City’s priorities and availability of funds.

Committing to these two initiatives gives the City greater structure and a stronger evidence base for its climate change adaptation and mitigation activities. This affords the City a stronger platform to create projects that could attract Federal Government funding under the Emissions Reduction Fund in line with the Commonwealth Government’s climate change adaptation and mitigation policy platform.

COMMENTS:

Through existing activities and initiatives the City of Perth has committed to achieving the requirements of the Compact of Mayors and the WALGA Local Government Declaration on Climate Change. These existing activities and initiatives demonstrate that the City of Perth is already making progress towards mitigation and adaptation activities that assist in responding to climate change.

Committing to the Compact of Mayors and the Declaration can also be a vehicle to leverage and add value to previous work undertaken by the City. Becoming a signatory to these two initiatives can help to refine the agenda and direction within the City’s past commitment under the 2009 Calgary Climate Change Accord with a renewed commitment and a stronger evidence base.

Existing activities and initiatives that demonstrate the City’s commitment and progress to date towards the requirements of the Compact of Mayors and the Declaration are outlined in the table below.
<table>
<thead>
<tr>
<th>Compact of Mayors Commitments</th>
<th>WALGA Declaration commitments</th>
<th>Existing City activities and initiatives</th>
<th>Future work commitments within Draft Environment Strategy</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Register (now):</td>
<td>Sign the Local Government Declaration on Climate Change.</td>
<td>Commitments within the: • Environment Policy (8.0) • Towards an Energy Resilient City Policy (8.5).</td>
<td></td>
</tr>
<tr>
<td>Letter of Commitment to reduce emissions, set targets, and develop an action plan.</td>
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<tr>
<td>Measure city-wide greenhouse gas emissions and understand climate hazards and report publicly.</td>
<td>Monitor the progress of climate change initiatives.</td>
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<tr>
<td>Set emissions reduction targets, assess climate vulnerability, and report publicly.</td>
<td>Ensure that climate change priorities are reflected in strategic plans and policies.</td>
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<tr>
<td>Develop climate change action plans to address climate mitigation and adaptation.</td>
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1:\CPS\ADMIN SERVICES\COUNCIL\WORD MINUTES\MIN 150901.DOCX
It is proposed that the City of Perth signs up to the Compact of Mayors and the WALGA Local Government Declaration on Climate Change as this aligns with the City’s current leadership and commitment to mitigation and adaption activities that assist in responding to climate change.

Moved by Cr Butler, seconded by Cr Harley

That Council:

1. approves the City of Perth becoming a signatory to the Compact of Mayors and authorises the Lord Mayor to sign a Letter of Commitment;
2. authorises the City of Perth to share publicly the City’s draft greenhouse gas emissions targets to reduce operational emissions by at least 30% by 2031 (2011/12 baseline) and reduce city-wide emissions by at least 30% by 2031 (2031 business as usual baseline);
3. approves the City of Perth becoming a signatory to the Western Australian Local Government Association Declaration on Climate Change and authorises the Lord Mayor to sign the Declaration;
4. notes the City’s commitment to mitigation and adaption activities that assist in responding to climate change in its Policies 8.0 and 8.5 and its commitment under the Calgary Climate Change Accord; and
5. notes that the detailed financial implications of resourcing the City’s commitments will be developed as part of the finalisation of the Draft Environment Strategy 2015-2031.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

6.24pm The Lord Mayor disclosed a Financial Interest in Item 377/15 (detailed at Item 366/15) and departed the meeting. The Deputy Lord Mayor, Cr Butler, assumed the Chair.
Crs Adamos, Butler, Davidson and Harley previously disclosed an Impartiality Interest in Item 377/15 (detailed at Item 366/15).

377/15 MATCHED FUNDING BUSINESS GRANTS 2015/16

BACKGROUND:

FILE REFERENCE: P1031674
REPORTING UNIT: Planning and Development
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 17 August 2015
MAP / SCHEDULE: Confidential Schedule 7 – Summary Table of Applications
Confidential Schedule 8 – Detailed Application Assessments and Matrix

At the Planning Committee meeting held 25 August 2015, the Committee agreed to amend the Officer Recommendation as follows:

That a new part 5 be added as follows:

5. authorises the Chief Executive Officer to continue discussions with the unsuccessful applicants to be considered on merit for the remaining $20,000 of grant funding available within the City’s budget.

Reason
The Planning committee considered it appropriate to allow the applicants that were unsuccessful in the recommendation, another opportunity to submit a business case that aligns more appropriately with the Policy in which they are to be assessed for funding.

A total of $596,450 in funding has been approved to city based businesses since Policy 6.19 – Matched Funding Business Grants was adopted by Council in 2009.

In the 2014/15 funding round, Matched Funding Business Grants were awarded to six projects with a total funding allocation of $114,000. At the time of application, the 2014/15 Matched Funding Business Grants were estimated to contribute over $423,000 to city-based private sector investment.

Of the 2014/15 awarded grants, the following projects were fully completed and acquitted:

- Whipper Snapper Distillery; purchase and installation of warehouse air conditioners;
- The Dominion League; façade refurbishment;
- Studio Sixty4; establishment and fit out of a laneway tattoo studio; and
- Pop Up Management; vacant upper floor activation.

Grant recipients including Whipper Snapper Distillery and The Dominion League have received positive media coverage on their business projects. Media coverage such as this generates encouraging public relations for the grants program and reflects positively on the City. Additionally, the grants have proved to be an effective tool to attract or accelerate business projects that align closely with the City’s strategic objectives.

The Matched Funding Business Grants program has seen the Economic Development Unit continue to establish strong relationships with local businesses that are dedicated to having a continued presence in the city. The value of the grants program is demonstrated by these long-term relationships.

**LEGISLATION / STRATEGIC PLAN / POLICY:**

**Legislation**

Section 2.7(2)(b) of the *Local Government Act 1995*

**Integrated Planning and Reporting Framework Implications**

**Corporate Business Plan**

- **S5** Increased place activation and use of under-utilised space
- **S6** Maintain a strong profile and reputation for Perth as a city that is attractive for investment
- **S7** Collaborate with private sector to leverage city enhancements

**Strategic Community Plan**

Council Four Year Priorities: Community Outcome

Perth as a Capital City

The City is recognised internationally as a city on the move and for its liveability, talented people, centres of excellence, and business opportunities.

**Policy**

Policy No and Name: 6.19 – Matched Funding Business Grants

**DETAILS:**

**Objectives**

Policy 6.19 – Matched Funding Business Grants aims to support business projects that contribute towards the City’s economic development objectives and encourage inner city commerce. These grants contribute to the city’s vibrant business community by supporting and rewarding local business establishment and expansion projects, knowledge generation, creativity and entrepreneurial activities that improve city vitality and appeal.
The objectives of Policy 6.19 – Matched Funding Business Grants are to:

2. Encourage and promote diverse business projects that improve Perth’s competitive advantage and provide direct benefits to the community.
3. Activate underutilised areas of the city.
4. Support local businesses that demonstrate strong market potential and a sound business model.
5. Build, attract and retain a wide range of innovative businesses from key industries in the city.
6. Provide aesthetic improvements to the private realm to improve the streetscape and the overall desirability of the locality for commerce.

Promotion

The availability of the City’s Matched Funding Business Grants was promoted through the following promotional channels:

- the City’s website under its ‘Business’ and ‘News’ section;
- the City’s Facebook, Twitter and LinkedIn social media;
- the City’s Northbridge Business Trader e-newsletter; and
- direct liaison with business owners.

Social media promotion included six tweets about the grants program, three Facebook posts with more than 240 likes, comments and shares and two LinkedIn posts.

Application and Assessment Process

The City accepted applications for a three week period between Monday, 13 July 2015 and Friday, 31 July 2015.

Fourteen applications were received in total. Applications that met the eligibility criteria were assessed against the criteria and objectives of Policy 6.19. Eight applications were determined to not meet eligibility requirements.

Six applications met the eligibility criteria and objectives of the program and are recommended for approval as detailed below.

The City engaged an internal panel to assess each eligible application. Officers from the Economic Development Unit made up the panel and officer positions included A/Principal Officer, Tourism Officer and an Assistant Administration and Project Officer.
Business engagement was undertaken by a separate Economic Development Officer while the application period was open. This ensures all panel assessments are undertaken independently of business engagement and contact.

Applications recommended for Approval

X-Large

X-Large is a proposed small bar to be operated by the owners of Connections Nightclub, a late night club venue that has been operating in Northbridge for decades.

The business project shows strong market potential and the business owners have demonstrated success operating in the Perth market. X-Large will have a positive impact in the activation of Nick’s Lane, a key pedestrian connection between Roe and James Streets in Northbridge.

Grant funding is sought for building project costs to establish the small bar and upgrade the interface with Nick’s Lane.

Kafka Coffee

Kafka Coffee is a proposed café and coffee shop located at 3/62 Fitzgerald Street, Northbridge. Nude Design Studio will share the same studio space as Kafka Coffee.

This concept coffee shop will focus on locally designed and produced products and create a meeting hub for the local design community, including and extending to music and art.

Activation of the north-western edge of the city will increase amenity and vibrancy to this area. Market research undertaken indicates strong market potential in the area, with local residents, workers and the Perth Police Complex and Quest short term apartments within 100m of the café.

Grant funding is sought for the internal fit-out and setup of the cafe space within the greater studio space and necessary changes to the facade, windows and doors at the cafe.

Café Studio

Cafe Studio is a project that will revitalise a small area of 30m2 next to the Adina Apartment Hotel at 138 Barrack Street, Perth. Vacant for the past four years, Café Studio will transform a small area into a functional café catering to a broad range of customers frequenting Barrack Street.

Café Studio presents a unique opportunity for hospitality training in the CBD. Café Studio will operate as a professional learning facility for hospitality students and apprentices from business partners Stanley College and Hansen’s Gourmet Catering.
Funding is sought to contribute to the capital investment costs associated with the establishment of a functioning café.

**My Place Bar and Restaurant**

My Place Bar and Restaurant is located at 70 Pier Street, Perth and is currently undergoing an extensive refit, rebrand and upgrade process.

This familiar city establishment at the east end of the CBD is popular with city workers and as a destination frequented by visitors staying at nearby hotels. The proposed project will increase activation at the east end of the CBD.

A design concept has been drafted for implementation and is supported by the freehold landlord. There is a shift in focus that the business is trying to achieve, from a pub/tavern to an Australian modern brasserie lounge.

Grant funding is sought for renovation to the alfresco areas, and upgrade of the streetscape and façade.

**Ollie and Sons- Eillo**

Ollie and Sons already has premises in Northbridge and is seeking to open into a second store at 218A William Street Northbridge. This retail store, Eillo, will operate with a point of difference, including an espresso bar in store.

The core business for Ollie and Sons and Ellio is fashion and streetwear for the 18 – 30 year old demographic with an offering of local and international streetwear labels. Ollie and Sons develops its own lines and maintains a significant focus on local designers.

218A William Street opens onto Lock Lane and positive activation of laneways has in recent years contributed to increased vibrancy in Northbridge.

Grant funding is sought to fit out the new William Street store and revitalise the existing alfresco areas. There is a 20 metre square alfresco area off the laneway adjacent to the Alex Hotel which will be renovated.

**Urban Bowl**

Urban Bowl is a popular café restaurant located on the ground floor of Exchange Plaza at 55 St George’s Terrace, Perth.

The restaurant has an ability to comfortably seat 60 patrons but the current design of alfresco seating is severely exposed to the weather and elements.

Urban Bowl plans to develop an urban garden and enhance its outdoor seating options offered to customers. This project will create a much more attractive space for customers dining all year round and provide protection from the elements.
Young Love Mess Hall

Young Love Mess Hall was awarded a Matched Funding Business Grant in 2014/15 for façade upgrades to their business at 175 William Street Northbridge. The grant was awarded for restoration and upgrade of the building façade.

Due to building compliance requirements linked to the heritage status of the building, the approvals process took longer than the business anticipated. Works commenced in June 2015 but were not completed in time for the grant funding to be acquitted in the 2014/15 financial year.

A decision was made to carry over the award of grant funding into the 2015/16 financial year for the grant applicant.

As completion for works is imminent, and the upgrade will deliver long term refurbishment to an otherwise run down and unattractive building, funding of $20,000 has been allocated to finalise this grant.

FINANCIAL IMPLICATIONS:

ACCOUNT NO: 43972000
BUDGET ITEM: Economic Services - Other Economic Services – Economic Development
BUDGET PAGE NUMBER: 66
BUDGETED AMOUNT: $2,945,828,
                    (This component is $210,000 EDU Business Support Portfolio)
AMOUNT SPENT TO DATE: $ 96,443
PROPOSED COST: $ 105,000
BALANCE: $2,744,385
ANNUAL MAINTENANCE: N/A
ESTIMATED WHOLE OF LIFE COST: N/A

All figures quoted in this report are exclusive of GST.

COMMENTS:

Aligning strongly with policy objectives outlined in Policy 6.19 Matched Funding Business Grants, seven applications are recommended for approval of grant funding in 2015-16.

The seven applications recommended for approval align closely with the City’s strategic goals and vision, and with the desired outcomes of the City’s Economic Development Strategy. The range of projects for approval includes business establishment and expansion, façade upgrades, streetscape and alfresco enhancements and laneway activation.
The City will liaise with the successful businesses to agree on payment schedules and timeframes that suit the needs of each business project and minimise the City’s financial risk. All grant and matched funding must be spent and claimed by 30 June 2016, and each business must provide photographs of the project undertaken using grant funding, along with a short testimonial that will be used for promotional purposes.

In total, it is recommended that Council approve $105,000 in Matched Funding Business Grants for the 2015/16 financial year. The total value of these business projects represents over $503,000 of immediate direct investment that will contribute to the ongoing resilience and diversity of the City’s economy.

*Moved by Cr McEvoy, seconded by Cr Adamos*

*That Council:*

1. approves the distribution of six Matched Funding Business Grants totalling $85,000 as follows:

   1.1 $20,000 to X-Large for capital investment costs associated with the establishment of a small bar in Nicks Lane at the rear of 87 James Street, Northbridge;

   1.2 $15,000 to Kafka Coffee to contribute to the establishment of a new café, including façade changes at 3/62 Fitzgerald Street, Northbridge;

   1.3 $14,000 to Café Studio to contribute towards café set up costs at 138 Barrack Street, Perth;

   1.4 $12,000 to My Place Bar and Restaurant for exterior upgrades to 70 Pier Street, Perth;

   1.5 $12,000 to Eillo to contribute towards store fit out and laneway alfresco revitalisation at 218A William Street, Northbridge;

   1.6 $12,000 to Urban Bowl for alfresco upgrades at 55 St Georges Terrace, Exchange Plaza, Perth;

   *(Cont’d)*
2. approves $20,000 to Young Love Mess Hall to complete façade upgrades at 175 William Street, as approved in 2014-15;

3. declines the following grant applications on the basis that the applications were not eligible for assessment in Policy 6.19 - Matched Funding Grants:

   3.1 $20,000 to Chicho Gelato for store fit out;
   3.2 $10,000 to Your Colours, located in Bon Marche Arcade Barrack Street, Perth for shop renovations;
   3.3 $20,000 to The Little Ferry Company for ferry equipment and accessories and intranet developments;
   3.4 $20,000 to Henry Saw located at 117 Barrack Street, Perth for building costs including a façade mural and universal access compliance costs;
   3.5 $15,000 to Anthony Rechichi- Architect, located at 146-150 Murray Street, Perth for internal refurbishments;
   3.6 $20,000 to Makmal Capital Pty Ltd, owner of 100 Murray Street, Perth for ground floor activation;
   3.7 $20,000 to Frisk, located at 103 Francis Street, Northbridge for streetscape upgrades;

4. declines the grant application from Le Vietnam located at Bon Marche Arcade on the basis that the business did not provide sufficient information for assessment.

5. authorises the Chief Executive Officer to continue discussions with the unsuccessful applicants to be considered on merit for the remaining $20,000 of grant funding available within the City’s budget.

The motion was put and carried

The votes were recorded as follows:

For:   Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against:   Nil
6.31pm The Lord Mayor returned to the meeting and resumed the Chair.

378/15 PROPOSED COUNCIL POLICY – STATE REGISTER OF HERITAGE PLACES

BACKGROUND:

FILE REFERENCE: P1003213
REPORTING UNIT: Strategic Planning
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 5 August 2015
MAP / SCHEDULE: Schedule 9 – Council Policy – State Register of Heritage Places

The Committee recommendation to the Council for this report was resolved by the Planning Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

In accordance with the Heritage of Western Australia Act 1990 (the Act) the State Heritage Office (SHO), on behalf of the Heritage Council of Western Australia (HCWA), established and maintains the State Register of Heritage Places (State Register). The State Register is a statutory list of places in Western Australia of cultural heritage significance to the State.

The SHO reviews assessment documentation and makes recommendations to the Minister for Heritage of places deemed to have State level cultural heritage significance. Part of this process includes consultation with local governments. Whilst Council provides advice to the SHO on the proposed registration, it is not the final decision maker. This rests with the Minister for Heritage.

There is currently no Council Policy to guide the provision of the City’s advice on Interim and Permanent Registration of places onto the State Register. The process operates under Council’s decision made on 29 January 2008 which requires all nominations for properties to be included in the State Register to be referred to Council for consideration. This has resulted in 13 reports being presented to Council since 2012, comprising 9 interim and 4 permanent registration proposals.

This current practice means that both stages of the State heritage registration process are separately reported to Council, resulting in the registration proposal for one place being reported to Council twice. Whilst in some instances there are no changes to the proposal between interim and permanent registration, the matter is still reported to Council for it to provide advice to the State Heritage Office.
The City has recognised an opportunity to create a more efficient approach by enabling the City to reiterate Council’s previous advice on interim registrations when permanent registration is proposed.

Under the proposed Council Policy (Schedule 9), Council will continue to consider interim registrations however it will not have to repeat the action at the permanent registration stage unless heritage value has changed in a way that would affect Council’s previous decision.

The proposed Council Policy determines authority for the provision of advice to the SHO in relation to both interim and permanent registrations. It formalises and refines the Council’s approach to SHO nominations by applying appropriate governance to ensure that more efficient and transparent practise is adopted.

LEGISLATION / STRATEGIC PLAN / POLICY:

<table>
<thead>
<tr>
<th>Legislation</th>
<th>Heritage of Western Australia Act 1990</th>
</tr>
</thead>
<tbody>
<tr>
<td>Integrated Planning and Reporting Framework</td>
<td>Corporate Business Plan</td>
</tr>
<tr>
<td>Implications</td>
<td>S9 Promote and facilitate CBD living</td>
</tr>
<tr>
<td></td>
<td>9.2 Review the City’s approach to Conservation of Heritage Places</td>
</tr>
</tbody>
</table>

DETAILS:

*Heritage Act of Western Australia 1990 (the Act)*

Section 7 of the *Heritage of Western Australia Act 1990* requires the HCWA to establish and maintain the State Heritage Register. Places are added to the State Register by the HCWA on the direction of the Minister for Heritage.

At the direction of the HCWA, the SHO assesses a place in accordance with a criteria defined by the Act, which considers the aesthetic, historic, scientific and social significance of a place for the present and future generations of the State of Western Australia.

As part of this process, the Act (Section 23(4) and (5)) requires the relevant local government to be notified about the proposed registration.

If the HCWA decides that the place has State cultural heritage significance it advises the Minister for Heritage accordingly. In advising the Minister, the Act requires HCWA to consider submissions made by the relevant local government.

Under Section 11 of the Act, interim registration has the same effect in law as Permanent Registration. The difference is that an Interim Registration can be removed from the Register at the Minister’s discretion, whereas a permanent registration can be removed only with the consent of Parliament.
Interim registration of non-state-owned land (private) is valid for one year (Section 53 of the Act) unless an extension is agreed to by the owners under Section 53(2). Interim registration of state-owned land is valid indefinitely. Most places in private ownership proceed to permanent registration within four months.

**New Council Policy**

The primary objective of the new Council Policy (Schedule 9) is to determine authority for providing comment to the SHO on proposed interim and permanent State registrations.

The new Council Policy will formalise Council’s resolution of **29 January 2008**. This is in accordance with sound governance and will ensure greater efficiencies in the work practices of both the City and Council.

Since 2012, Council has considered nine nominations for interim registration. Where Council did not support interim registration (one instance) or partially supported the interim registration (two instances) the SHO did not progress the assessment. Where Council supported interim registration (seven instances) the place has progressed to permanent registration or is still progressing.

Where a property has progressed to the permanent registration stage, the documentation presented to Council reflects that which was presented to Council at the interim registration stage. Where there have been changes, these were minor in nature and did not affect the Statement of Significance or assessment of cultural heritage significance. Rather, the changes related to the Documentary Evidence section which provides a historical context to support the assessment criteria.

Given the above, both the City and the Council are duplicating their resources surrounding this process.

To support a more efficient process, the new Council Policy will enable the City to relay the Council’s previous advice on interim registration at the permanent registration stage.

Council will continue to consider all nominations for interim registration however it will not have to consider permanent registration unless the State Heritage Office has determined that the heritage value of a place has changed in a way that would affect the Council’s previous decision.

Council will not consider permanent registration if it has previously supported interim registration and the SHO has determined that the heritage value has not changed or has increased. Equally, if the Council has previously not supported interim registration and the SHO has determined that the heritage value has not changed or has decreased, the Council’s previous decision will be reiterated.

Furthermore, permanent registration proposals will be reported to Council for a decision only where:
a. Council has previously supported interim registration but the SHO advises the heritage value has decreased;
b. Council previously did not support the interim registration and the SHO advises that the heritage value has increased;
c. there are possible risk implications for the City or the proposal is deemed to be contentious within the community.

FINANCIAL IMPLICATIONS:

The financial implications of this report relate to the officer time to prepare this report and the new Council Policy.

Should the new Policy be adopted by Council, City resources allocated to the preparation of reports to the Council, and Council’s consideration of the reports, will be reduced by approximately 50%.

COMMENTS:

As a result of a Council decision of 29 January 2008, Council currently considers all requests for advice on nominations for interim and permanent registration of places in the State Register.

The current practise of considering documentation at both the interim and permanent registration stage on separate occasions is not considered optimal.

The new Council Policy improves inefficiency by reducing the duplication of reports to Council where Council has already stated its position of support for the registration of a place.

Moved by Cr Butler, seconded by Cr Harley

That Council adopts the Council Policy – State Register of Heritage Places as detailed in Schedule 9

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil
MARKETING, SPONSORSHIP AND INTERNATIONAL RELATIONS COMMITTEE REPORTS

379/15 CORPORATE SPONSORSHIP – AUSTRALASIAN OIL AND GAS CONFERENCE AND EXHIBITION (AOG) 2016

BACKGROUND:

FILE REFERENCE: P1027681
RESPONSIBLE UNIT: Economic Development
RESPONSIBLE DIRECTOR: Martin Mileham, Director Planning and Development
DATE: 30 July 2015
MAP / SCHEDULE: Schedule 10 – AOG 2015 Sponsorship Report
(The AOG 2015 Audit Certificate can be made available to Elected Members upon request)

The Committee recommendation to the Council for this report was resolved by the Marketing, Sponsorship and International Relations Committee at its meeting held on 18 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

The City of Perth has received a request for corporate sponsorship of $50,000 from Diversified Communications, to present the 2016 Australasian Oil and Gas Conference and Exhibition (AOG) to be held at the Perth Convention and Exhibition Centre from 24 until 26 February 2016.

Diversified Communications have held many successful events in Perth including:

- Subsea Australasia Conference;
- DesignBuild Perth;
- Green Building Seminars;
- Fine Food Perth;
- Hospitality Perth;
- Fitness Show; and
- Good Food & Wine Show.

Diversified Communications Australia was founded in 1982 under the name Australian Exhibition Services (AES) specialising in providing paramount market knowledge for customers across a variety of industries. Carrying an established record of more than 400 successful events the year 2000 saw the acquisition of AES
by the US based company, Diversified Business Communications and became part of a global exhibitions network as Diversified Communications.

**Summary of Event:**

AOG is Australia’s largest and most successful international petroleum industry event. AOG has been staged in Perth for the past 32 years and in that time has grown to be the largest oil and gas show of its type in the Southern hemisphere.

It has mirrored the growth of the hydrocarbon industry in the region and has been a major contributor to positioning Australia as a world leader in LNG development.

AOG is held annually in Perth in-line with its vision of becoming the largest oil and gas conference of the Asia Pacific region, similar to the likes of the Offshore Technology Conference in Houston, Texas; Offshore Europe in Aberdeen, Scotland; and Offshore Northern Seas Conference in Stavanger, Norway.

AOG is supported by the Federal Government Department of Industry, Society for Underwater Technology, Subsea Energy Australia, Subsea UK, Engineers Australia, Industry Capability Network, University of Western Australia (UWA), Curtin University, Institute of Instrumentation Control and Automation, Australian Institute for Non-destructive Testing, Energy Industry Council, UK Trade and Industry, Scottish Development International, Association of Singapore Marine Industries and the Petroleum Club of WA.

The 2015 AOG Conference had the largest attendance on record in the show’s 34 year history. The show attracted a total attendance of 14,096 people. The Conference featured 184 speakers over 15 conference streams and attracted 740 delegates.

Other networking events to take place at AOG 2015 included:

- Official Dinner with 650 attendees;
- AOG Women High Tea with 320 attendees;
- Subsea Welcome Drinks with over 170 attendees;
- Opening Party with over 890 attendees; and
- AOG Timor-Leste special interest lunch attended by over 500 guests.

**LEGISLATION / STRATEGIC PLAN / POLICY:**

<table>
<thead>
<tr>
<th>Integrated Planning and Reporting</th>
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<td>Framework Implications</td>
<td>Council Four Year Priorities: Perth as a Capital City</td>
</tr>
<tr>
<td>Policy No and Name:</td>
<td>S6 Maintain a strong profile and reputation for Perth as a city that is attractive for investment.</td>
</tr>
</tbody>
</table>

Policy

Policy No and Name: 18.8 – Provision of Sponsorship and Donations
DETAILS:

Eligibility for Sponsorship:

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</table>

Markets/audiences who will be exposed to sponsorship information:

Domestic, interstate and international representatives working in the oil and gas industry will be exposed to the City of Perth brand during the conference.

Assessment of Application (Corporate):

1. The opportunity the sponsorship provides to enhance the image of the City of Perth.
   - Strengthens the City of Perth’s position as a ‘World Energy City’;
   - Promotes Perth, Western Australia’s petroleum industry capability;
   - Further enhances oil and gas industry clustering in the city of Perth;
   - Encourages international and interstate organisations to set up offices in Perth;
   - Exposes Perth’s petroleum industry research, education and training facilities to international and interstate audiences;
   - Encourages skilled migration from overseas and interstate; and
   - Increases brand awareness of the City of Perth in a difficult to reach target market.

2. Contributes towards the achievement of one or more of the City’s economic development objectives.

   Contribution is made to the following objectives:
   - *to position the city as a city of regional and international significance*;
   - *to increase visitation to the city*;
   - *to increase economic investment in the city*; and
   - *to create a vibrant, energetic 24 hour city*. 
The event positions the city as a global energy and minerals hub and highlights Perth as the Asia-Pacific capital for the oil and gas industry and a ‘World Energy City’.

Economic Impact of AOG 2015

AOG 2015 received positive feedback from exhibitors and visitors. The show attracted 14,096 attendees including 9,857 unique visitors and 434 exhibitors.

From the post-show survey, Diversified Communications reported that an average value of A$622,472 in sales leads per exhibitor, was generated.

The AOG conference organisers estimate that over $31 million was spent in Western Australia by visitors, exhibitors and the organisers during AOG 2015, an increase of 32% on 2014. This does not include a multiplier effect and is based on post event surveys. Therefore, the value of economic investment in the city as a result of the event far exceeds the value of the City’s $50,000 sponsorship.

International participation continues to feature strongly with 151 exhibitors from 27 overseas countries including group pavilions from Singapore, USA, UK, Italy, Belgium, Canada, China, France and Norway. Over 795 visitors (not including overseas exhibitor personnel) from 36 countries overseas participated in the conference.

3. Benefits to be provided to the City.

The benefits provided to the City are detailed in the recommendation section of this report.

FINANCIAL IMPLICATIONS:

The City has been a financial sponsor of AOG since 2009, providing $40,000 in sponsorship to the event each year between 2009 to 2011, and then increasing to $50,000 from 2012 to 2015.

ACCOUNT NO: 43973000
BUDGET ITEM: Economic Services – Other Economic Services
                Economic Development Program
BUDGET PAGE NUMBER: 66
BUDGETED AMOUNT: (EDU Whole Budget Amount) $2,945,828 (Resource Sector Portfolio) $104,000
AMOUNT SPENT TO DATE: $ 69,402 $ 0
PROPOSED COST: $ 50,000 $ 50,000
BALANCE: $2,826,426 $ 52,000

1 This figure ($31,537,000) is quoted in AOG’s sponsorship proposal to the City. The analytical tool used to derive the economic impact is the “Encore Festival & Event Evaluation Kit” developed by the Sustainable Tourism Cooperative Research Centre.
All figures quoted in this report are exclusive of GST.

COMMENTS:

It is recommended that Council approves sponsorship of $50,000 (excluding GST) to Diversified Communications to host the 2016 AOG Conference.

The oil and gas sector is a major contributor to the Perth economy, with the AOG Conference representing the most significant annual industry event for that sector.

The economic benefit to the City that results from this conference annually far outweighs the value of the City’s sponsorship contribution. Continued support for AOG will reinforce Perth’s status as a ‘World Energy City’ and the City of Perth’s positive association with the oil and gas sector.

Moved by Cr Adamos, seconded by Cr Yong

That Council:

1. approves Corporate Sponsorship of $50,000 (excluding GST) to Diversified Communications to present the Australasian Oil and Gas Conference and Exhibition (AOG) from Wednesday, 24 until Friday, 26 February 2016;

2. notes that the event organisers will provide the following sponsorship benefits to the City:

   2.1 inclusion of the City of Perth crest on the AOG website including registration page;

   2.2 acknowledgement of the City of Perth in all promotions and advertising pertaining to the event (including branding on the 24 page lift out in The West Australian);

   2.3 inclusion of the City of Perth crest in all promotional material and publications relating to the event (including electronic direct mail to over 54,000 industry contacts, event promotional brochure distributed by direct mail, at show signage, banners throughout the city, trade magazine advertisements and international journals);

   (Cont’d)
2.4 a speaking opportunity for the Lord Mayor at the AOG Official Dinner;

2.5 invitation to the Lord Mayor and Elected Members to attend all relevant events, including a table of 10 at the Official Dinner;

2.6 promotion of City of Perth events taking place in conjunction with AOG;

2.7 a half page advertisement in the AOG Show Guide;

2.8 a welcome from the Lord Mayor in the Show guide.

2.9 a stand at the Exhibition and Conference entrance; and

3. notes that on completion of the event Diversified Communications is required to provide to the City of Perth a detailed acquittal report, including all media coverage obtained, by June 2016.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

380/15 CORPORATE SPONSORSHIP – TEDXPERTH 2015 EVENT

BACKGROUND:

FILE REFERENCE: P1010627-23
REPORTING UNIT: Economic Development
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 28 July 2015
MAP / SCHEDULE: N/A

The Committee recommendation to the Council for this report was resolved by the Marketing, Sponsorship and International Relations Committee at its meeting held on 18 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.
The TED (Technology, Entertainment and Design) conference first started in 1984 in Monterey, California before becoming an annual event in 1990. It has since grown to be a globally recognised event where respected political, corporate and cultural leaders have presented short speeches on a wide range of topics. The slogan for the TED conference events is “Ideas worth spreading”.

Hoping to spread the reach of their mission further, the TED organising committee now distribute licences across the world to allow local organisations to host semi-independent TEDx events in their own cities. Although officially licensed and sanctioned by TED, the “x” in the name indicates that it is an independently organised TED event.

TEDxPerth is an independently organised, volunteer-driven, not-for-profit that organises TEDx events made up of board members and an organising committee. Their vision is to gather Perth’s most remarkable speakers and provide a forum to share their ‘Ideas Worth Spreading’ with an audience that is highly motivated, influential and engaged.

In 2014, the City approached the event organisers to consider moving the event from the University of WA to the Perth Concert Hall. Under a Principal Partner Corporate Sponsorship agreement, the Perth Concert Hall was secured as the 2014 venue, doubling attendance numbers. Previous annual TEDxPerth events have been held at the Octagon Theatre at the University of Western Australia and the Northbridge Piazza.

The 2014 TEDxPerth event sold out within one week. More than 1,400 attended the event with an estimated 93,000 people reached on the day of the event alone. Furthermore, the 2014 TEDxPerth event was a national top 10 “Twitter Trending Topic/Hashtag”, meaning Twitter identified, via algorithm, that the 2014 TEDxPerth event was a topic discussed more than others.

Following the 2014 event, attendees were asked to complete a post-event survey. 92% of responders rated the event as either brilliant or good, and 98% suggested they would attend another TEDx event.

Summary of Event:

The event will take place at the Perth Concert Hall on Saturday 7, November, 2015, and ticket prices will range between $70 and $99. The ticket price includes entry to the event and the ability to see and hear from the numerous speakers, participate in Q&A sessions, and experience the various displays and activities that are situated around the venue. The event organisers also provided food and refreshments to all attendees at the 2014 event.

TEDxPerth 2015 is currently building the program for the event and the speaker list will be announced in September 2015. At least 12 speakers from a range of disciplines including medicine, engineering, history, social enterprise, technology, innovation, business and the arts will present talks lasting no more than 18 minutes.
long. Complementing these ‘ideas worth spreading’ will be performances, including local acts.

TEDxPerth 2015 will be simulcast at the Northbridge Piazza, providing a unique experience for attendees at the simulcast venue that are unable to attend the event live in person.

The City provided sponsorship of $25,000 towards TEDxPerth in 2014. As part of their sponsorship proposal, the event organisers have requested $20,000 from the City to once again be a “Principal Partner” for the 2015 event, a reduction from the funding provided in 2014.

LEGISLATION / STRATEGIC PLAN / POLICY:

Integrated Planning and Reporting
Strategic Community Plan
Framework Implications
Council Four Year Priorities: Perth as a Capital City
The City is recognised internationally as a city on the move and for its liveability, talented people, centres of excellence and business opportunities.

Policy
Policy No and Name: 18.8 – Provision of Sponsorship and Donations

DETAILS:

Eligibility for Sponsorship:

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Markets/audiences who will be exposed to sponsorship information:

The TEDxPerth organisers expect a physical attendance of approximately 1,400 people on the day of the event. The event will also be streamed live for free over the internet, with a potential to reach thousands more in Perth, throughout Australia and overseas. Talks from TEDxPerth 2015 will be made available for viewing live at the Northbridge Piazza and on TEDxPerth.com and YouTube after the event.

Promotion of City of Perth to Markets/audiences:

The City will be recognised as a Principal Partner on printed programs, TEDx website, slides during Partners acknowledgement speech and prior to presentation
commencement, in acknowledgement speech, printed promotional material, volunteer workers’ clothing, a slide appearing for three seconds at the start of TEDxPerth 2015 videos produced and distributed on TEDxTalks YouTube channel and TEDxPerth.com.

TEDxPerth has extensive reach into the Perth TEDx/TED follower base through its social media and digital marketing channels, and will seek to augment this with publicity through local radio, press releases to local newspapers and signage.

The marketing strategy for TEDxPerth 2015 will involve promotion through social media and digital marketing channels, which has proven highly effective in the past. TEDxPerth 2014 sold out entirely through a direct mailing list campaign.

As of July 2015, TEDxPerth has 5,998 followers on Facebook, 5,563 followers on Twitter and over 3,000 subscribers to its e-mail list.

Furthermore, advertising will take place through local and community radio stations, direct e-mail marketing to an extensive database of like-minded organisations (including business and community organisations, cultural groups), press releases to local newspapers and opportunities for media to interview TEDxPerth speakers.

Signage, including posters and banners, will be deployed prior to the event to increase the awareness of TEDxPerth to the general public.

Promotion through TEDxPerth’s partner network will also be conducted as opportunities arise.

Assessment of Application (Corporate):

1. **The opportunity the sponsorship provides to enhance the image of the City of Perth.**

   The City will be recognised locally, nationally and internationally for its involvement and support of this internationally recognised TED brand through acknowledgements, marketing material, website and presenter slides.

2. **The value of the increased good will from markets/audiences exposed to the sponsorship by the City of Perth.**

   This event aids towards the vision of the City, being that ‘Perth is a connected and informed capital city with a unique identity and an economy that is diverse, resilient and adaptable’. TEDxPerth Inc. aims to raise the intellectual ambition and culture of Western Australia through presentations from thought-provoking speakers on a range of disciplines including medicine, engineering, history, social enterprise, technology, innovation, business and the arts.

3. **Contributes towards the achievement of one or more of the City’s economic development and marketing objectives.**
to position the city as a city of regional and international significance;
• to increase visitation to the city;
• to increase economic investment in the city;
• to create a vibrant, energetic 24 hour city.

This event is considered under the 2015/16 Economic Development Business Plan to be an important creative industries program to the local tech and entrepreneur community and is considered an Economic Development Unit key operational project.

The event will draw people into the city and will deliver increased economic benefit to the city through associated expenditure in local businesses.

The City will also likely directly benefit from the event through parking revenue at the City’s near-by car parks. In 2014, occupancy at City of Perth Parking in the vicinity (i.e. Terrace Road, Council House and Concert Hall) was up an average of 66% between the hours of 8am and 6pm compared to the 3 weeks surrounding 4 October 2014 (TEDxPerth 2014 event date).

4. Benefits to be provided to the City.

The benefits provided to the City are detailed in the recommendation section of this report.

FINANCIAL IMPLICATIONS:

ACCOUNT NO: 43793000
BUDGET ITEM: Economic Services - Other Economic Services
              Economic Development Program
BUDGET PAGE NUMBER: 66
BUDGETED AMOUNT: (EDU Whole Budget Amount)  $2,945,828
                   (Creative Industries Portfolio)  $122,000
AMOUNT SPENT TO DATE:  $ 35,487  $ 0
PROPOSED COST:  $ 20,000  $ 20,000
BALANCE:  $2,890,341  $102,000

All figures quoted in this report are exclusive of GST.

COMMENTS:

It is recommended that Council approves sponsorship of $20,000 (excluding GST).

The 2015 TEDxPerth event aims to raise the intellectual ambition and culture of Western Australia through presentations from thought-provoking speakers via an internationally known brand and is in-line with the City’s desire to be known as a regionally significant region, and for supporting knowledge-based enterprises and cultural endeavours.
Moved by Cr Adamos, seconded by Cr Butler

That Council:

1. approves cash Corporate Sponsorship of $20,000 (excluding GST) to TEDxPerth Inc. to present TEDxPerth on Saturday, 7 November, 2015;

2. notes that the event organisers will provide the following sponsorship benefits to the City:

   2.1 City of Perth crest acknowledgement as Principal Partner on marketing material, presentation slides, supplied banners, volunteers’ uniforms and a slide appearing for three seconds at the start of TEDxPerth 2015 videos produced and distributed on TEDxTalks YouTube channel and TEDxPerth.com;

   2.2 City of Perth acknowledgement in sponsors speech and prior to presentation commencement;

   2.3 option to secure up to twelve complimentary tickets to attend the event and advanced ticket priority notice;

   2.4 twelve complimentary invitations to the after-event VIP celebration function;

   2.5 opportunity for a large partner space to promote the City;

   2.6 optional certificate acknowledging support of the event; and

3. notes that on completion of the event TEDxPerth Inc. is required to provide to the City of Perth a detailed acquittal report, including all media coverage obtained, by 31 December 2015.

The motion was put and carried

The votes were recorded as follows:

For:  The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil
381/15 ARTS AND CULTURAL SPONSORSHIP 2015/16 – CIVIC PARTNERSHIP – WEST AUSTRALIAN OPERA

BACKGROUND:

FILE REFERENCE: P1031288
REPORTING UNIT: Community Facilities
RESPONSIBLE DIRECTORATE: Community and Commercial Services
DATE: 24 July 2015
MAP / SCHEDULE: (The 2014 Annual Report and Acquittal Form can be made available to Elected Members upon request)

The Committee recommendation to the Council for this report was resolved by the Marketing, Sponsorship and International Relations Committee at its meeting held on 18 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

The West Australian Opera (WAO) has applied for arts and cultural sponsorship of $165,000 (excluding GST) to support the presentation of City of Perth’s Opera in the Park at Langley Park on Saturday, 6 February 2016.

WAO is an incorporated not-for-profit association established in 1967. WAO is increasingly involved in the commissioning and development of new operatic repertoire.

WAO has identified its vision as:

We will enrich the cultural landscape by presenting high quality opera and be a source of pride for West Australians.

WAO’s four key goals are:

1. Sustainability – As custodians of the art form we will present, sustain, develop and ensure the long-term viability of opera.
2. Community Engagement – We will engage and inspire West Australians, develop and retain audiences and ensure relevancy.
3. Artistic Vibrancy – We will present the standard repertoire and develop the art form while increasing artistic vibrancy.
4. Integrity – We will act with integrity and responsibility in all that we do and provide a safe and supportive environment within which each individual can produce their best work.
Past Support

<table>
<thead>
<tr>
<th>Year</th>
<th>Sponsorship Amount</th>
<th>Supported Program</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005/06</td>
<td>$40,000</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2006/07</td>
<td>$41,000</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2007/08</td>
<td>$80,000</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2008/09</td>
<td>$140,000</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2009/10</td>
<td>$142,800</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2010/11</td>
<td>$146,370</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2011/12</td>
<td>$150,176</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2012/13</td>
<td>$153,930</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2013/14</td>
<td>$157,778</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>2014/15</td>
<td>$161,722</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>Requested 2015/16</td>
<td>$165,000</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
<tr>
<td>Proposed 2015/16</td>
<td>$155,000</td>
<td>City of Perth’s Opera in the Park</td>
</tr>
</tbody>
</table>

The City of Perth has received naming rights to the event for the past ten years cited as *West Australian Opera Presents City of Perth’s Opera in the Park*.

The City’s contribution includes the provision of site and facilities charged by the City of Perth. In 2014/15 WA Opera paid $14,247 in site fees to stage *Opera in the Park* at Langley Park. A bond of $5,000 is included in this amount. Approximately, $2,000 of the bond has been returned to WA Opera. In addition, WA Opera paid approximately $2,500 to the City for the advertisement of road closures relating to the event. It is expected that these costs will increase slightly in 2015/16.

**LEGISLATION / STRATEGIC PLAN / POLICY:**

Integrated Planning and Reporting

Strategic Community Plan

Council Four Year Priorities: Healthy and Active in Perth

Implications

Policy

Policy No and Name: 18.1 – Arts and Culture

18.8 – Provision of Sponsorship and Donations

Eligibility:

Policy 18.1 establishes the principles for the City of Perth supporting Arts and Culture and these principles are used to determine the level of consistency with the program or event proposed for sponsorship funding.

Policy 18.8 establishes eligibility and assessment criteria for the City’s assessment of sponsorship applications requiring the applicant to demonstrate alignment with the policy and objectives according to category of sponsorship.
**Applicant Eligibility Criteria**

**Category of Sponsorship: Major/Civic Partnership**

<table>
<thead>
<tr>
<th>The applicant must:</th>
<th>Criterion Met</th>
</tr>
</thead>
<tbody>
<tr>
<td>Have formally identified arts and/or culture as its primary purpose.</td>
<td>Criterion Met</td>
</tr>
<tr>
<td>Be a formally constituted not-for-profit, benevolent or charitable organisation.</td>
<td>Criterion Met</td>
</tr>
<tr>
<td>Be an Australian legally constituted entity.</td>
<td>Criterion Met</td>
</tr>
</tbody>
</table>

**The applicant must not be:**

<table>
<thead>
<tr>
<th>Criterion Met</th>
</tr>
</thead>
<tbody>
<tr>
<td>A government authority, agency or department.</td>
</tr>
<tr>
<td>An individual.</td>
</tr>
<tr>
<td>An applicant that has previously submitted unsatisfactory or incomplete reports.</td>
</tr>
<tr>
<td>An applicant that has outstanding debts to the City of Perth.</td>
</tr>
<tr>
<td>An applicant that has already received support from the City of Perth for this project or any City of Perth sponsorship in the same financial year.</td>
</tr>
</tbody>
</table>

**Project Eligibility Criteria**

<table>
<thead>
<tr>
<th>Criterion met</th>
</tr>
</thead>
<tbody>
<tr>
<td>Provide a public outcome within the City of Perth boundaries.</td>
</tr>
<tr>
<td>Occur with the specified timeframe.</td>
</tr>
</tbody>
</table>

**The project must not be:**

<table>
<thead>
<tr>
<th>Criterion met</th>
</tr>
</thead>
<tbody>
<tr>
<td>For profit or commercial purposes.</td>
</tr>
<tr>
<td>For fundraising.</td>
</tr>
<tr>
<td>An award ceremony or industry specific presentation.</td>
</tr>
<tr>
<td>Training, workshops, research or professional development.</td>
</tr>
</tbody>
</table>

**DETAILS:**

**Project Summary**

*City of Perth’s Opera in the Park* is a free outdoor opera concert featuring the West Australian Opera Chorus, West Australian Symphony Orchestra, acclaimed Principal Artists, Conductor and Director and is intended to extend the experience of high quality opera to the people of Western Australia.

*City of Perth’s Opera in the Park* has been presented since 1991 and is a highlight of Perth’s cultural calendar. This annual performance is a highly anticipated event for residents and visitors to Perth. In recent years the event has been simulcast across the State to regional centres with additional funding from Lotterywest. These retransmission activities strengthen Perth’s status as a capital city and contribute towards making the artform accessible to thousands of Western Australians.

West Australian Opera is recognised nationally for its high quality artistic program. *Opera in the Park* engages a wide audience of opera enthusiasts who regularly attend main stage productions, in addition to new audiences who may be seeking a new cultural experience. The event is suitable for all ages and is well attended by a
diverse audience including families, young adults and seniors. WAO encourage patrons to arrive early and bring a picnic or access the on-site catering.

The company has provided program information relating to its proposed program for the 2016 Opera in the Park event, however, the artistic program is currently embargoed until the official 2016 Annual Season Launch to take place in October 2015.

*City of Perth’s Opera in the Park* is often referred to as a ‘gift to the people of Perth’ and Western Australia and offers a unique outdoor summer experience that contributes to the vibrancy of the City’s public spaces. The event enriches the cultural landscape by presenting high quality opera that is a source of pride for Western Australians. This underpins the company’s aims of long term viability and future growth.

**Venues**

Langley Park (The event has been relocated in 2016 due to site works to be undertaken in the Supreme Court Gardens.)

**Times and Dates**

Saturday, 6 February 2016, 8.00pm

**Ticket Prices**

This event is free for the public to attend.

**ASSESSMENT:**

The application was measured against the objectives and criteria outlined in the Arts and Cultural Sponsorship Guidelines and in accordance with Policy 18.8 and Policy 18.1.

The identified objective of an *Arts and Cultural Major/ Civic Partnership* is to support arts and cultural activities that:

- *facilitate the dynamic celebration of the city through major arts and cultural festivals and activities;*
- *enhance social well-being and encourage community;*
- *provide support for the city’s key arts and cultural organisations to provide high quality arts and cultural experiences;*
- *contribute to the economy of the city.*

The project must demonstrate shared objectives as a Civic/Major Partner.

In recent years *Opera in the Park* has consistently achieved full capacity attendances, and its popularity remains strong with many people choosing to return
to enjoy the annual celebration yearly. An audience survey conducted in 2014 indicated that the sample audience comprised of returning audiences members (67%) and first time audience members (33%).

WAO is the State’s flagship professional opera company and produces an annual season of main stage productions at His Majesty’s Theatre, a regional program, an education program and auxiliary activities including concerts and community events. The company is one of the four major performing arts companies in Western Australia which receives its core operating funding from the State and Federal Governments through the National Framework for Government Support of the Major Performing Arts Sector. This framework was developed to support artistic excellence and best practice in governance and management and currently supports the 28 major performing arts companies in Australia.

WA Opera’s offices and a significant proportion of the company’s annual program, including their largest event, Opera in the Park, is located within the City of Perth local government boundaries.

In 2015 Opera in the Park received very positive reviews and the event was experienced by approximately 17,000 people; 15,000 people attended the Supreme Court Gardens and 2,048 people at broadcast locations in Perth and throughout regional WA.

In 2016 WAO expects to attract 15,000 people to Langley Park for the performance and 2,500 people are expected to view the performance via live simulcast.

In 2016 Opera in the Park returns to a Saturday evening schedule, and it is anticipated local businesses will benefit from increased patronage at restaurants and bars within close proximity to Langley Park and the city train and bus stations. It is anticipated that there will be substantial use of the City’s parking facilities on the evening of the event and patrons will be encouraged to use public transport services. Economic benefits to the City are expected to extend throughout the weekend as some audience members elect to book city based accommodation.

The project must demonstrate artistic excellence

Opera in the Park is presented at a consistently high standard and will feature the West Australian Opera Chorus, West Australian Symphony Orchestra, acclaimed Principal Artists, Conductor and Director.

WAO has not yet confirmed the cast or Director for Opera in the Park. In 2015, Opera in the Park featured James Clayton as Figaro and Emma Matthews as Rosina, conducted by Richard Mills.

Audience research conducted at the 2014 event indicated that 99% of the audience were extremely happy with their experience with over 90% promising to return in the following year.
In 2015, *The Rabbits*, a co-production between Opera Australia and Barking Gecko Theatre Company in association with West Australian Opera, premiered at the 2015 Perth International Arts Festival and was recently nominated for seven Helpmann Awards. WA Opera Chorus also performed with *Madama Butterfly* directed by Anthony Minghella as part of the Perth International Arts Festival to critical acclaim. Increasingly WAO is involved in the commissioning and development of new operatic repertoire, ensuring opera remains a culturally relevant art form to contemporary audiences.

The event must be accessible to the public and a significant component of the supported program should be free or low cost.

*Opera in the Park* is a high profile cultural event that enhances social vibrancy by contributing to the increased availability of diverse art forms accessible for the residents and visitors of the city. As a free performance set against the backdrop of the Swan River and the Perth city skyline, this event highlights the natural and architectural landscape of the city, increasing recognition of the city as a Capital City and encouraging people of all ages and backgrounds to enjoy opera.

The organisation must have an established relationship with the City of Perth and has demonstrated an excellent standard of service and program delivery.

WAO has successfully delivered this event since 1991. An event application has been lodged with the City. Prior to the event a full risk management plan for the activity will be lodged with City of Perth, as has occurred in previous years.

WAO is a not-for-profit association and has a professional management and creative team. Key personnel have many years of experience in managing large scale events.

WAO annually assesses the creative and production aspects of this project to ensure that it continues to achieve a high presentation standard. Big screens will be erected on site for access to subtitles and a better viewing experience.

This is a semi-staged production, specialist lighting together with costume and props will complement the performance rather than elaborate sets which appear in the company’s main stage productions.

WAO has submitted an audited annual report (see attached Confidential Schedule) with its application for arts and cultural sponsorship and over many years as a partner to the City of Perth has delivered all projects, benefits, reporting and acquittal documentation to a satisfactory standard.

Applicants must demonstrate a financial contribution to the project derived from other sources.

As a major sponsor of *Opera in the Park* and the regional broadcast, WA Opera have estimated Lotterywest’s contribution as approximately 33% of the total project cost, however this is to be confirmed.
The City of Perth has been requested to provide $165,000 cash (excluding GST) in arts and cultural sponsorship towards the event.

The recommended City of Perth contribution of $155,000 represents 21.03% of the cost of the project. The contribution in 2014/15 was estimated as 22.16% however, the 2014/15 acquittal report measured the City of Perth contribution at approximately 25%.

Acknowledgement

The benefits provided to the City are detailed in the recommendation section of this report.

FINANCIAL IMPLICATIONS:

ACCOUNT NO: 15C480007901
BUDGET ITEM: Recreation and Culture – Other Culture – Donations and Sponsorship
BUDGET PAGE NUMBER: 10
BUDGETED AMOUNT: $1,411,043
AMOUNT SPENT TO DATE: $ 344,278
PROPOSED COST: $ 155,000
BALANCE: $ 911,765

All figures quoted in this report are exclusive of GST

COMMENTS:

*City of Perth’s Opera in the Park* is a free outdoor opera concert featuring the West Australian Opera Chorus, West Australian Symphony Orchestra, acclaimed Principal Artists, Conductor and Director and is intended to extend the experience of high quality opera to the people of Western Australia.

*City of Perth’s Opera in the Park* offers a unique outdoor summer experience that serves to contribute to the vibrancy of the City’s public spaces whilst providing economic benefit to the city.

The City of Perth has been requested to provide $165,000 cash (excluding GST) in arts and cultural sponsorship towards the event. This allocation can be accommodated within the Arts and Cultural Sponsorship budget and has been considered in the context of 2015/16 budget constraints. The recommendation reflects a slight decrease ($6,722) from 2014/15 ($161,722) to ensure the City can meet anticipated 2015/16 budget requests in the context of modest program variations and existing commitments.

WA Opera has verbally confirmed that this adjustment will not impact on the sponsorship benefits offered. Based on fluctuations in the actual expenditure in prior
years, this is unlikely to impact on the quality of programming or event delivery and as the event is more than six months in the future there should be sufficient time to make the required budget adjustments or seek additional financial support from alternative sources.

Moved by Cr Limnios, seconded by Cr Butler

That Council:

1. approves Arts and Cultural Sponsorship – Civic Partnership of $155,000 (excluding GST) to the West Australian Opera;

2. notes that West Australian Opera will provide the following event and sponsorship benefits to the City of Perth:

   2.1 a free outdoor opera concert at Langley Park on Saturday, 6 February 2016;

   2.2 naming rights to the event to be cited as ‘West Australian Opera presents City of Perth’s Opera in the Park’;

   2.3 inclusion of the City of Perth crest and acknowledgement as ‘Civic Partner’ on the sponsors page of all West Australian Opera programs for the 2016 Annual Season;

   2.4 display of City of Perth sponsorship banners (supplied by the City of Perth) at Langley Park for the duration of the event;

   2.5 inclusion of the City of Perth crest on all advertising print and promotional material related to ‘Opera in the Park’;

   2.6 acknowledgement of the City of Perth in all electronic marketing and promotional material related to ‘Opera in the Park’;

   2.7 inclusion of a City of Perth Television Commercial (provided by the City of Perth) displayed on the screens prior to and post event;

   2.8 dedicated full page acknowledgement of partnership in the ‘Opera in the Park’ program;

(Cont’d)
2.9 invitation for the Lord Mayor, or representative, to speak and officially welcome the audience at ‘Opera in the Park’ event;

2.10 opportunity for the Lord Mayor to contribute a foreword in the ‘Opera in the Park’ program;

2.11 VIP invitations for Elected Members to attend Opera in the Park (maximum nine double tickets);

2.12 VIP invitations for City of Perth representatives (as determined by the Director) to attend ‘Opera in the Park’ (maximum five double tickets);

2.13 VIP invitations for Elected Members to attend each of the two opening night performances from the West Australian Opera 2016 Annual Season at His Majesty’s Theatre (maximum 18 double tickets);

2.14 VIP invitations for City of Perth representatives (as determined by the Director) to attend each of the two opening night performances from the West Australian Opera 2016 Annual Season at His Majesty’s Theatre (maximum ten double tickets);

3. notes that on completion of the project West Australian Opera is required to provide to the City of Perth:

3.1 an event acquittal report within three months of project completion;

3.2 an audited financial report of West Australian Opera at the end of the relevant financial year.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil
FINANCE AND ADMINISTRATION COMMITTEE
REPORTS

382/15 PAYMENTS FROM MUNICIPAL AND TRUST FUNDS – JULY 2015

BACKGROUND:

FILE REFERENCE: P1031101-17
REPORTING UNIT: Corporate Services
RESPONSIBLE DIRECTORATE: Corporate Services
DATE: 3 August 2015
MAP / SCHEDULE: TRIM ref. 130424/15

The Committee recommendation to the Council for this report was resolved by the Finance and Administration Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

LEGISLATION / STRATEGIC PLAN / POLICY:

Legislation
Integrated Planning and Reporting Framework
Implications
Regulation 13(1) of the Local Government (Financial Management) Regulations 1996
Strategic Community Plan
Council Four Year Priorities: Community Outcome
A capable, flexible and sustainable organisation with a strong and effective governance system to provide leadership as a capital city and deliver efficient and effective community centred services.

COMMENTS:

Payments for the month of July 2015 included the following significant items:

- $17,012,592.00 to the Commissioner of State Revenue for the 2015/16 Perth Parking Licence Fees in relation to the City’s off-street and on-street parking facilities.
Moved by Cr Davidson, seconded by Cr Butler

That in accordance with Regulation 13(1) of the Local Government (Financial Management) Regulations 1996, the list of payments made under delegated authority for the month ended 31 July 2015, be received and recorded in the Minutes of Council, the summary of which is as follows:

<table>
<thead>
<tr>
<th>FUND</th>
<th>PAID</th>
</tr>
</thead>
<tbody>
<tr>
<td>Municipal Fund</td>
<td>$38,965,698.41</td>
</tr>
<tr>
<td>Trust Fund</td>
<td>$336,829.17</td>
</tr>
<tr>
<td>TOTAL:</td>
<td>$39,302,527.58</td>
</tr>
</tbody>
</table>

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

383/15 ANNUAL BUDGET 2015/16 REVISED CARRY FORWARDS

BACKGROUND:

FILE REFERENCE: P1031135
REPORTING UNIT: Financial Services
RESPONSIBLE DIRECTORATE: Corporate Services
DATE: 14 August 2015
MAP / SCHEDULE: Schedule 11 - Finalisation of carry forward amounts into 2015/16.

The Committee recommendation to the Council for this report was resolved by the Finance and Administration Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

The City of Perth 2015/16 budget was approved by Council on 9 June 2015, prepared from information gathered in April and May. The estimate of $14.0 million for capital works to be carried forward was computed and updated during this period.

Subsequently, and as the time for finalising the annual accounts approached, carry forward estimates became much firmer requiring resolution to adjust the 2015/16 budget. The accuracy of the original estimates are subject to change due to a number of factors including construction time delays, such as contractors performing at a slower rate than anticipated, equipment not being delivered when expected, plus external factors including other civil projects within the City and inclement weather. In a small number of cases, work was accelerated beyond anticipation, resulting in reduced carry forwards. Savings also emerged on some jobs reducing the amounts carried forward.

Data is also presented regarding funding adjustments where sourcing of funds from reserves and grants and contributions will be increased for the new year. Total funding will increase by $7,701,593.

**LEGISLATION / STRATEGIC PLAN / POLICY:**

**Legislation**

Local Government Act 1995

**Integrated Planning and Reporting**

Corporate Business Plan

**Framework**

Council Four Year Priorities:

**Implications**

S18 Strengthen the capacity of the organisation.

**Policy**

Policy No and Name: 9.6 Budget Variations

**DETAILS:**

The following summarises the detailed information in the accompanying schedule.
## Capital Works Carried Forward

<table>
<thead>
<tr>
<th>Capital Works Carried Forward</th>
<th>Approved Carry Forward $</th>
<th>Required Carry Forward $</th>
<th>Adjustment Required $</th>
</tr>
</thead>
<tbody>
<tr>
<td>Projects funded from Municipal Account</td>
<td>10,163,245</td>
<td>17,562,468</td>
<td>7,399,223</td>
</tr>
<tr>
<td>Projects funded from reserves</td>
<td>3,378,020</td>
<td>3,561,232</td>
<td>183,212</td>
</tr>
<tr>
<td>Projects funded from grants and contributions</td>
<td>338,500</td>
<td>457,658</td>
<td>119,158</td>
</tr>
<tr>
<td>Projects funded from proceeds of Asset Sales</td>
<td>100,000</td>
<td>100,000</td>
<td>-</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>13,979,765</strong></td>
<td><strong>21,681,358</strong></td>
<td><strong>7,701,593</strong></td>
</tr>
</tbody>
</table>

Major increases and reductions included in the net increase of the carry forwards are tabulated below with reasons for variations.

<table>
<thead>
<tr>
<th>UNIT</th>
<th>Capital Item</th>
<th>Increase (Reduction) $000’s</th>
<th>Total Carry Forward $000’s</th>
<th>Reason</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coordination and Design</td>
<td>2-Way Street Conversion Programme - Barrack Street</td>
<td>(401)</td>
<td>599</td>
<td>Progress of works until June resulted in higher than expected expenditure against budget.</td>
</tr>
<tr>
<td></td>
<td>Wellington St (Perth City Link) Stage 2a</td>
<td>166</td>
<td>793</td>
<td>Waiting on action from MRA for medium strip work to be completed. Some additional consultation required.</td>
</tr>
<tr>
<td></td>
<td>Urilift- Automatic Toilet</td>
<td>140</td>
<td>140</td>
<td>Additional works identified following site inspection with additional services required for electrical and sewage connections.</td>
</tr>
<tr>
<td></td>
<td>Barrack Street Construction -St Georges Terrace to Wellington Street</td>
<td>379</td>
<td>499</td>
<td>Delays due to granite kerbing supply.</td>
</tr>
<tr>
<td>Commercial Parking</td>
<td>Light fitting replacements</td>
<td>294</td>
<td>294</td>
<td>Testing and installations completed at various car parks. Delay experienced in delivery of CREE light fittings.</td>
</tr>
<tr>
<td>Information Technology</td>
<td>Payment Card Industry Data Security Standard Compliance Review</td>
<td>134</td>
<td>134</td>
<td>Remediation work well progressed. Pen testing is being arranged for Commercial Parking Reino machines.</td>
</tr>
<tr>
<td>Properties</td>
<td>Perth City Library</td>
<td>4,543</td>
<td>8,186</td>
<td>Inaccurate cash flows from the builder when preparing forecasts and latent conditions causing delays. Internal fit out and artwork well advanced</td>
</tr>
<tr>
<td>Project Description</td>
<td>Unit 1</td>
<td>Unit 2</td>
<td>Notes</td>
<td></td>
</tr>
<tr>
<td>-----------------------------------------------------------------------------------</td>
<td>--------</td>
<td>--------</td>
<td>----------------------------------------------------------------------</td>
<td></td>
</tr>
<tr>
<td>St. Georges Plaza Project</td>
<td>214</td>
<td>364</td>
<td>Waterproofing and interface work with adjoining sites progressing. Access issues causing some delays.</td>
<td></td>
</tr>
<tr>
<td>Replace Air Conditioning - City Station Concourse</td>
<td>615</td>
<td>615</td>
<td>Current equipment failures and restriction of crane access caused delays. Contractor to be appointed in July.</td>
<td></td>
</tr>
<tr>
<td>Mercantile Lane - St Georges Terrace to Mounts Bay Rd - upgrade</td>
<td>(340)</td>
<td>50</td>
<td>Works largely completed in June however, restricted site access caused a minor carry forward.</td>
<td></td>
</tr>
<tr>
<td>Wellington Street (West Bound) Bennett Street to Hill Street</td>
<td>120</td>
<td>120</td>
<td>Work required involving Water Corporation main replacement</td>
<td></td>
</tr>
<tr>
<td>Wellington Street - Bennett Street to Plain Street</td>
<td>260</td>
<td>260</td>
<td>Work required involving Water Corporation main replacement</td>
<td></td>
</tr>
</tbody>
</table>

**FINANCIAL IMPLICATIONS:**

The adjustments represent timing differences where budgeted funds were not spent as expected in the estimates for 2014/15 that form part of the budget formulated previously. The increased carry forward will lift the capital budget for 2015/16 to $67,314,189.

**COMMENTS:**

In ideal terms, capital expenditure projected in the budget should be fully expended. There are valid reasons for changes to project timetables that emerge during the year. There has been a reduction of $4.5 million on the amount carried forward compared to last year. The Perth City Library and Plaza project where the carry forward totals $8.6 million is the main component of amounts carried forward. The completion of the capital program in 2015/16 will be a challenge and require considerable effort and monitoring during the year.

*Moved by Cr Davidson, seconded by Cr Butler*

**That Council:**

1. **APPROVES BY AN ABSOLUTE MAJORITY** the revised carry forward of unspent capital expenditure for 2014/15 totalling $21,681,358;

2. **approves an increase of $183,212 in the amount being funded through transfers from the appropriate reserve accounts detailed in the 2014/15 budget;**

(Cont’d)
3. notes the increase of $119,158 for grants carried forward for the Supreme Court Gardens upgrades and Roe Street shared path projects.

The motion was put and carried by an absolute majority

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

384/15 REVISED COUNCIL MEETING SCHEDULE – 2015 LOCAL GOVERNMENT ELECTIONS

BACKGROUND:

FILE REFERENCE: P1028787-3
REPORTING UNIT: Governance
RESPONSIBLE DIRECTORATE: Corporate Services
DATE: 11 August 2015
MAP / SCHEDULE: N/A

The Committee recommendation to the Council for this report was resolved by the Finance and Administration Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

The 2015 Local Government Elections will be held on Saturday, 17 October 2015. The implications of the electoral process include the swearing in ceremony, election of Deputy Lord Mayor and appointments to Boards and Committees. It also presents an opportunity to undertake some Elected Member Development & Strategic Direction setting opportunities with the newly formed Council.

In order to best manage this process it is necessary to consider changes to the meeting cycle during this period.

LEGISLATION / STRATEGIC PLAN / POLICY:

Legislation

Section 5.3 and 5.4 of the Local Government Act 1995
Regulation 12 of the Local Government (Administration) Regulations 1996
Integrated Planning and Reporting Framework  
Strategic Community Plan  
Council Four Year Priorities: Community Outcome  
Capable and Responsive Organisation  
A capable, flexible and sustainable organisation with a strong and effective governance system to provide leadership as a capital city and deliver efficient and effective community centred services.

DETAILS:  
The following variation to the Council Meeting Schedule is proposed:

<table>
<thead>
<tr>
<th>Date</th>
<th>Meeting/Event</th>
<th>Additional Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>Saturday 17 October</td>
<td>Local Government Election</td>
<td></td>
</tr>
<tr>
<td>Tuesday 20 October</td>
<td>Swearing in Ceremony</td>
<td>Lord Mayor &amp; New Councillors</td>
</tr>
<tr>
<td>Tuesday 20 October</td>
<td>Marketing Sponsorship &amp; International</td>
<td>Cancel meeting, refer urgent matters directly to Council on</td>
</tr>
<tr>
<td></td>
<td>Relations Committee</td>
<td>3 November 2015.</td>
</tr>
<tr>
<td>Tuesday 20 October</td>
<td>Works &amp; Urban Development Committee</td>
<td>Cancel meeting, refer urgent matters directly to Council on</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3 November 2015.</td>
</tr>
<tr>
<td>Thursday 22 October</td>
<td>Special Council Meeting</td>
<td>Election of Deputy Lord Mayor &amp; Appointments to Committees</td>
</tr>
<tr>
<td>Monday 26 October</td>
<td>Elected Member Workshop</td>
<td>Elected Member Development &amp; Strategic Direction setting.</td>
</tr>
<tr>
<td>Tuesday 27 October</td>
<td>Finance &amp; Administration Committee</td>
<td>Cancel meeting, refer urgent matters directly to Council on</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3 November 2015.</td>
</tr>
<tr>
<td>Tuesday 27 October</td>
<td>Planning Committee</td>
<td>Cancel meeting, refer urgent matters directly to Council on</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3 November 2015.</td>
</tr>
<tr>
<td>Wednesday 28 October</td>
<td>Elected Member Workshop</td>
<td>Elected Member Development &amp; Strategic Direction setting.</td>
</tr>
<tr>
<td>Thursday 29 October</td>
<td>Design Advisory Committee</td>
<td>No Change</td>
</tr>
<tr>
<td>Monday 2 November</td>
<td>Audit &amp; Risk Committee Meeting</td>
<td>To be rescheduled to Monday, 16 November 2015.</td>
</tr>
<tr>
<td>Tuesday 3 November</td>
<td>Elected Member Briefing</td>
<td>Briefing of items to be presented at Ordinary</td>
</tr>
</tbody>
</table>
Date | Meeting/Event | Additional Information
--- | --- | ---
Tuesday 3 November 2015 | Ordinary Council Meeting (Unchanged) | Only essential/time critical items presented to Council.

Comments

The cancellation of Committee meetings, whilst retaining the Council Meeting on 3 November 2015 for essential/time critical items will result in greater time being available for the induction of any new Elected Members and allow for Briefing Sessions to be conducted on Elected Member Development and Strategic Direction setting.

FINANCIAL IMPLICATIONS:

There are minor costs associated with Local Public Notice of which a sufficient budget allocation is allocated.

COMMENTS:

The determination of the meeting dates will assist Officers in ensuring reports can be programmed to minimise any disruption to projects and prevent any decisions required of Council.

*Moved by Cr Davidson, seconded by Cr Butler*

*That Council:*

1. approves the cancellation of the following Committee Meetings;
   
   1.1 Marketing Sponsorship & International Relations Committee – 20 October 2015;
   1.2 Works & Urban Development Committee – 20 October 2015;
   1.3 Finance & Administration Committee – 27 October 2015;
   1.4 Planning Committee – 27 October 2015;

2. in accordance with Section 5.4 of the Local Government Act 1995 approves a Special Meeting of the Council to be held on Thursday, 22 October 2015 at 6.00pm for the purpose of electing the Deputy Lord Mayor, and to appoint Members to various Boards, external committees and City of Perth Council Committees.

*The motion was put and carried*
The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

385/15 TELETHON EVENT 2015 – DONATION, EVENT PARKING FEE AMENDMENT AND FEE WAIVERS

BACKGROUND:

FILE REFERENCE: P1007799-2
REPORTING UNIT: Commercial Parking
RESPONSIBLE DIRECTORATE: Construction and Maintenance
DATE: 12 August 2015
MAP / SCHEDULE: N/A

The Committee recommendation to the Council for this report was resolved by the Finance and Administration Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

The City has supported the Telethon event over many years. Up until 2011 a direct cash donation constituted the major contribution. In recent years since the event has been held at the Perth Convention and Exhibition Centre the City’s Convention Centre car park has been used. The financial support has been in the form of cash and in-kind since that time.

This report details the proposed contribution for the 2015 Telethon event being held at the Perth Convention and Exhibition Centre on Saturday, 17 October 2015 and Sunday, 18 October 2015.

LEGISLATION / STRATEGIC PLAN / POLICY:


Integrated Planning and Reporting Corporate Business Plan
Framework Council Four Year Priorities: Major Strategic Investments
Implications Ongoing promotion of City of Perth Parking (CPP) with a focus on having a healthy influence on parking options available to the community.
Policy
Policy No and Name: 9.1 – Budget Policies
18.6 – Off Street Parking Business Partnerships
18.8 – Provision of Sponsorship and Donations

DETAILS:

The following table details the support provided by the City to Telethon in 2014/15 and 2015/16 financial years:

<table>
<thead>
<tr>
<th>Financial Support Provided</th>
<th>2014/15 Actual</th>
<th>2015/16 Proposed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Volunteer Parking Citiplace Car Parks</td>
<td>$15,105</td>
<td>$6,200</td>
</tr>
<tr>
<td>VIP Parking at Perth Convention and Exhibition Centre</td>
<td>$11,060</td>
<td>$10,055</td>
</tr>
<tr>
<td>Call Centre Parking</td>
<td>$2,336</td>
<td>$1,309</td>
</tr>
<tr>
<td>Subsidised Parking for Visitors</td>
<td>$9,982</td>
<td>$36,485</td>
</tr>
<tr>
<td>Direct Cash Donation (Generated by increased numbers)</td>
<td>$35,000</td>
<td>$40,000</td>
</tr>
<tr>
<td>Security and Staff Costs</td>
<td>$7,190</td>
<td>$7,530</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$80,673</strong></td>
<td><strong>$101,579</strong></td>
</tr>
</tbody>
</table>

Volunteer Parking

In previous years, the City provided up to 900 permits at no cost. However, this year Telethon advised that they will only require 440 permits. The permits are for volunteers to use at the Citiplace car park. Telethon manages the distribution of those permits and in return, Telethon provides promotional opportunities for the City’s parking business as an off-set to the cost.

VIP Parking

VIP parking is provided by the City at no cost for nominated persons participating in the Telethon event (for example, bump in and bump out service providers). 100 free permits were used for this purpose during the 2014 Telethon event.

Call Centre Parking

Sixteen on-street bays are provided in Stirling Street and James Street, nearby to the call centre at no cost, for the use of the Telethon volunteers.

Subsidised parking for Telethon visitors
Parking will be provided at the Convention Centre Car Park at a reduced rate for the Telethon weekend on 17 to 18 October 2015. This amount represents the difference between the estimated income for the week prior to Telethon less the actual income for the week of Telethon (after subsidised parking fees).

Direct Cash Donation

A cash donation, less expenses for security and direct costs, will be provided by the City from income received by the Convention Centre Car Park over the Telethon event weekend from increased parking numbers in excess of the usual patronage. An amount of $40,000 has been budgeted for this year, which is an increase of 14% over the amount paid in the previous year and inconsistent with increases in other sponsorships provided by the City.

FINANCIAL IMPLICATIONS 2015/16:

ACCOUNT NO: 09648000
BUDGET ITEM: Convention Centre Car Park (Expenditure)
BUDGET PAGE NUMBER: 43
BUDGETED AMOUNT: $4,237,001
AMOUNT SPENT TO DATE: $0
PROPOSED COST: $101,579
BALANCE: $4,135,422

All figures quoted in this report are exclusive of GST.

It is proposed that for the 2015 Telethon weekend (17 and 18 October 2015), the parking fees be the same as for 2014 as follows:

- For 0 – 3 hours – $5 flat fee per entry;
- Above 3 hours – $10 flat fee per entry.

Offering reduced capped parking fees encourages families to attend Telethon and to stay in the city after the event.

The arrangements for volunteers for the 2015 Telethon event. The City will provide 440 free permits for parking at Citiplace Car Park with a further 100 free permits for Channel 7 employees at the Convention Centre Car Park. Sixteen additional on street bays nearby to the call centre will also be provided.

In return, Telethon will continue to provide promotional opportunities for the City of Perth and CPP branding as well as recognition of the City during the event as follows:

- The display of City of Perth and CPP promotional material as television background.
- Regular recognition by Telethon announcers of the reduced parking fees for visitors.
• A brief interview opportunity on television regarding the parking for volunteers.
• An opportunity for a City representative to present the City’s cheque at Telethon.

COMMENTS:

Telethon is considered to be the premier charitable event conducted in the city. It is not intended that this amended parking fee structure be extended to any other charity or events.

 Moved by Cr Davidson, seconded by Cr Butler

That Council:

1. acknowledges Telethon as the premier charity event that the City of Perth supports and the only charity event for which the City will agree to provide an exclusive arrangement for car parking; which will total for the 2015/16 year $101,579 made up of the components detailed below:

2. approves cash and in-kind support donations to Telethon valued at $84,015:
   2.1 a City of Perth cash donation to Telethon valued at $40,000;
   2.2 security and staff services valued at $7,530; and
   2.3 the value of car parking income at the Convention Centre Car Park (less applicable costs) paid by the event attendees, estimated at $36,485;

3. approves the waiver of parking fees associated with the City’s support of Telethon valued at $17,564 which includes:
   3.1 440 free permits for the use of the Telethon telephone room volunteers for parking at the Citiplace Car Park;
   3.2 100 free permits for the Convention Centre Car Park for employees of Channel 7;
   3.3 sixteen bays on street parking provided in Stirling Street and James Street nearby to the call centre area for VIP parking;

4. in accordance with Section 6.16(3) of the Local Government Act 1995, advertises and APPROVES BY AN ABSOLUTE MAJORITY, special fees for the Convention Centre Car Park, with these fees to apply only during the Telethon weekend as follows:

(Cont’d)
4.1 for 0 – 3 hours – $5.00 flat fee per entry;
4.2 for above 3 hours – $10.00 flat fee per entry;

5. notes that Telethon will provide the following free promotional opportunities for the City of Perth Parking (CPP) as a financial offset to the costs associated with parts 3 and 4 above:

5.1 display of CPP material at the Sunday Times call centre background;
5.2 regular recognition by announcers of the reduced parking fees at the Convention Centre Car Park for Telethon visitors;
5.3 brief television interview regarding the parking for volunteers;
5.4 display of City of Perth and CPP logo’s on the Telethon Weekend partners page of the Telethon website

The motion was put and carried by an absolute majority

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

386/15 CITY OF PERTH RESPONSE TO THE WALGA GOVERNANCE REVIEW DISCUSSION PAPER

BACKGROUND:

FILE REFERENCE: P1012540-29
REPORTING UNIT: Executive Support
RESPONSIBLE DIRECTORATE: Chief Executive Office
DATE: 17 August 2015
MAP / SCHEDULE: Schedule 12 – WALGA Discussion Paper
                  Schedule 13 – WALGA Governance Review Discussion Paper - City of Perth Response

The Committee recommendation to the Council for this report was resolved by the Finance and Administration Committee at its meeting held on 25 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.
The Western Australian Local Government Association (WALGA) is the peak body for local government councils in Western Australia. Its governance structure includes provisions for representation from member councils and sets out the roles and responsibilities of its decision making bodies, elected officials and administration.

The WALGA State Council, its governing body, is sponsoring a review of the organisation’s governance arrangements. The discussion paper focuses on the following:

a) Review of Documentation – Key issues
b) Technical drafting – Correction of technical wording issues and the alignment of issues in the three governance documents
c) Review of State Council and Zone processes and effectiveness

A review of the three Association governance documents is to be undertaken. The primacy of the documentation is as follows:

I. Constitution
II. Corporate Governance Charter
   a. Code of Conduct
   b. Confidentiality Agreement
III. Standing Orders
   a. State Council
   b. Annual General Meeting

Over time there have been reviews of the Constitution and the Corporate Governance Charter without reviews of the Standing Orders and this has created some inconsistencies. The current review will seek to improve alignment of the documents. The following timetable for the review is proposed:

1. Preparation of a Discussion Paper for sector-wide consultation and feedback May-June 2015
2. Consultation with the Local Government sector and Zones June-September 2015
3. Consideration of responses October 2015
4. Preparation of a report to Zones and State Council November-December 2015
5. Referral of any subsequent proposals for Constitutional change to a future AGM

The discussion paper is part of the consultation process in item 2.

LEGISLATION / STRATEGIC PLAN / POLICY:

<table>
<thead>
<tr>
<th>Legislation</th>
<th>N/A</th>
</tr>
</thead>
<tbody>
<tr>
<td>Integrated Planning and Reporting</td>
<td>Strategic Community Plan</td>
</tr>
<tr>
<td>Framework</td>
<td>Council Four Year Priorities: Community Outcome</td>
</tr>
<tr>
<td>Implications</td>
<td>Capable and Responsive Organisation</td>
</tr>
<tr>
<td></td>
<td>A capable, flexible and sustainable organisation with a strong and effective governance system to provide</td>
</tr>
</tbody>
</table>
leadership as a capital city and deliver efficient and effective community centred services.

DETAILS:

The WALGA Structure contains the following bodies:

State Council

The decision making representative body of all Member Councils and responsible for sector-wide policy making and strategic planning on behalf of local government in Western Australian.

The City of Perth Lord Mayor is an ex-officio member and Cr Davidson represents the Central Metropolitan Zone.

Zones

The Zones consist of groups of geographically aligned members responsible for:

- direct elections of State Councillors;
- input into policy formulation; and
- advice on matters

There are 12 country zones and five metropolitan zones. Crs Butler and Davidson are the Central Metropolitan Zone delegates and Cr Davidson is the Zone chair.

Governance Review

The WALGA Governance Review Discussion Paper (Schedule 12) lists issues and provides comment and recommendation in relation to each of them. It is not necessary to comment on all matters and the proposed City of Perth response (Schedule 13) focusses on matters of direct relevance to the City or matters that provide opportunities to significantly improve the role and effectiveness of WALGA to the benefit of local government including the City of Perth.

The WALGA Governance Review Discussion Paper provides the background information and commentary on each of the issues and has not been repeated in the City of Perth response.

FINANCIAL IMPLICATIONS:

There are no financial implications resulting from this report.

It should be noted that the City of Perth WALGA subscription cost for 2014/15 was $44,731 (excluding GST)
COMMENTS:

The WALGA plays an important role in representing the interests of local government councils at the State and Federal level. It has input to legislation affecting local government and provides a united voice for local government in advocating for change or responding to issues that affect its members. The WALGA also provides services to its members to provide benefits gained from economies of scale.

As a member based organisation it is important that it maintains sound and effective governance processes that meet present day expectations. The review is timely following the disruption caused by local government reform and will provide a sound basis for WALGA to play its part in the challenges faced by local government in the future.

Moved by Cr Davidson, seconded by Cr Butler


The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

6.39pm Cr Harley disclosed a Financial Interest in Item 387/15 (detailed at Item 366/15) and departed the meeting.
WORKS AND URBAN DEVELOPMENT
COMMITTEE REPORTS

387/15 IMPACT ON RESIDENTIAL AMENITY DUE TO RECREATIONAL ACTIVITIES IN MOUNT STREET, CLIFF STREET, BELLEVUE TERRACE AND JACOBS LADDER

BACKGROUND:

FILE REFERENCE: P1020356
REPORTING UNIT: Community and Commercial Services
RESPONSIBLE DIRECTORATE: Community and Commercial Services
DATE: 6 August 2015
MAP / SCHEDULE: Schedule 14 – List of Residents Proposed Solutions

At the Work and Urban Development Committee meeting held 18 August 2015, the Committee agreed to amend the Officer Recommendation as follows:

That Council:

1. does not support the partial closure of Jacobs Ladder as requested by residents due to its historical significance;

2. acknowledges that there are adverse amenity impacts to residents in Cliff Street, Mount Street and Bellevue Terrace due to the popularity of Jacobs Ladder and Mount Street for public use;

2-3. endorses the following actions:

2-3.1 increasing periodic regular patrolling and escalating application of Local Laws against offending users for enforceable offences;

2-3.2 undertaking periodic recurrent awareness campaigns to encourage users to respect amenity for residents (including amended signage);

2-3.3 installing mobile Wi-Fi CCTV periodically and align remote surveillance to patrolling and enforcement by Rangers and WA Police;

2-3.4 amending the City of Perth jogging/walking promotional materials to discourage organised users;

2-3.5 immediately investigating and consulting with affected residents on Cliff Street streetscape alterations to create an interface buffer on the east side and constrain available area for users;
2.3.6 immediately investigating and consulting on Mount Street median landscaping to constrain area for users;

2.3.7 immediately engaging cycling clubs and actively discourage informal criterium and time trial activities in Mount Street and requests Officers to investigate potential traffic calming on the northern side of Mount Street to discourage groups of cyclists from using Mount Street as an informal criterium space;

3. does not support the partial closure of Jacobs Ladder as requested by residents;

4. does not support the introduction of residents only parking in Mount Street, Cliff Street and Bellevue Terrace between 6.30pm and 8.00am as requested by residents;

5. requests Officers to investigate potential traffic calming on the northern side of Mount Street to discourage groups of cyclists from using Mount Street as an informal criterium space; and

6-5 requests Officers to undertake a review of the initiatives outlined in part 2–3 above to assess whether they have been successful in addressing residents’ concerns.

Complaints have been received by the City of Perth over a number of years regarding individuals and groups of people exercising in close proximity of and on Jacobs Ladder, and also in surrounding areas including Mount and Cliff Streets and Bellevue Terrace.

The City of Perth’s Local Laws do not adequately address the issues created by these activities, which include antisocial behaviour and the use of the road by people who are exercising. The City’s Rangers have limited capacity to prevent people from being active and exercising on the street. These are matters that are under the jurisdiction of the WA Police and can only be enforced by WA Police.

The City of Perth’s Rangers however attend the area regularly and the City instituted rules for commercial fitness groups to restrict their hours of operation. Signs were also installed informing visitors to the area to be considerate of residents.

Whilst these measures have resulted in some improvement, the City of Perth continues to receive complaints from a number of residents who reside in Mount and Cliff Streets.

On 27 August 2014 a meeting with residents, the City’s Chief Executive Officer and Director City Services and WA Police was held to discuss the residents’ on-going concerns and to determine what further measures could be undertaken to address the concerns.
Arising from discussions at the meeting six recommendations were identified for further consideration as listed below:

1. That the Director City Services (now Director Community and Commercial Services) prepare and submit a report to Council as a matter of urgency, through Committee, to address the issues raised at this meeting.

2. Surveys to be conducted and residents’ opinions as a matter of urgency sought to ensure that comprehensive information is provided to fully inform Elected Members.

3. The City of Perth to review the wording on permit applications and consider whether permit applications can be refused for this area.

4. That the proposed report to Council referred to in Recommendation 1 should include an option that Jacobs Ladder be physically closed to prevent movement through during ‘out of hours’, and that guidance be sought from residents for suggestions as to what those hours should be.

5. That the proposed report to Council referred to in Recommendation 1 should include an option that the stretching equipment located at the bottom of Jacobs Ladder be removed.

6. That the prepared report to Council referred to in Recommendation 1 should include an option that parking restrictions be introduced in the area to make parking limited to residents only, and permit holders during ‘out of hours’, and guidance be sought from residents for suggestions as to what those hours should be.

A report was presented to the Works and Urban Development Committee on the 24 March 2015 which outlined the history to this on-going issue and reported on the six recommendations. The Works and Urban Development Committee resolved to defer consideration of the matter to allow the City to again meet with the residents of the area.

**LEGISLATION / STRATEGIC PLAN / POLICY:**

<table>
<thead>
<tr>
<th>Legislation</th>
<th>Integrated Planning and Reporting</th>
<th>Corporate Business Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>Section 3.50 of the <em>Local Government Act 1995</em>&lt;br&gt;Part 2 of the <em>Local Government (Functions and General) Regulations 1996</em></td>
<td>Council Four Year Priorities: Living in Perth&lt;br&gt;S9 Promote and facilitate CBD living</td>
<td>9.1 Review and manage the interface between the growing residential population and the City of Perth.</td>
</tr>
</tbody>
</table>
DETAILS:

On the 8 June 2015 a meeting at Council House was held to discuss the on-going concerns from residents in the Cliff Street, Mount Street, Bellevue Terrace area over the adverse amenity affects caused by people using this residential area for recreational and fitness training purposes.

The meeting was attended by the Chief Executive Officer (CEO) and the Director City Services (now Director Community and Commercial Services) together with eight residents representing residents in the entire area affected by the activities with one resident being nominated as spokesperson for the group.

The CEO presented a seven point plan to address concerns of the residents for their consideration. The seven point plan consisted of the following:

1. Increase periodic patrolling and escalate application of Local Law against offending users for enforceable offences.
2. Undertake periodic awareness campaigns to encourage users to respect amenity for residents (including amended signage).
3. Install mobile Wi-Fi CCTV periodically and align remote surveillance to patrolling and enforcement by Rangers and Police.
4. Amend the City of Perth jogging/walking promotional material to discourage organised users.
5. Investigate and consult with affected residents on Cliff Street streetscape alterations to create an interface buffer on the east side and constrain available area for users.
6. Investigate and consult on Mount Street median landscaping to constrain available area for users.
7. Engage cycling clubs and discourage informal criterium and time trial activity.

There was general acceptance to all the points in the CEO’s action plan, although residents did express concern over point 5, which was the idea of creating a streetscape buffer on the eastern side of Cliff Street between Mount Street and Jacobs Ladder.

The concern was that such a streetscape design might provide a more attractive space to exercise in and therefore it would have to be designed in such a way as to discourage use for physical exercise activities.

The residents through their spokesperson provided their proposed solutions which numbered 11 items and are outlined in Schedule 14. There was a lot of commonality between the City’s draft seven point plan for discussion and the resident’s 11 point proposal.

The main areas of difference were the following:

- parking in the area to be prohibited between 6.30pm and 8.00am in the neighbourhood except for residents and permit holders only;
• Jacobs Ladder to be closed between 6.30pm and 8.00am; and
• installation of speed bumps in Mount Street.

It was agreed that all of the other points raised by the residents were adequately covered within the City’s proposed seven point plan.

There was considerable discussion over the three main requests of the residents.

In respect to a parking ban other than for residents between 6.30pm and 8.00am, the City expressed its concern about the precedent this would set, as well as the issue of compliance given it is throughout the night, when staff were not currently working.

The residents were of the view that this action was essential for control of the situation as they were of the belief that if parking was denied to those visiting the area to exercise then they would go elsewhere. They also offered to assist with compliance if the City was unable to do so.

The residents also strongly believed that Jacobs Ladder should be closed, as is the tree top walk in Kings Park, of a night. The City’s officers explained that given that Jacobs Ladder is a road reserve and a public thoroughfare any form of closure would most likely be strongly objected to by the public.

In more recent times bicycle training consisting of going down Mount Street at speed then going up the steep incline and doing numerous loops in large groups has become an annoyance and a hazard to residents and motorists using Mount Street.

The residents suggested the installation of removable speed bumps to eliminate this practice. The City’s officers concern was that the introduction of such speed bumps can create other issues such as noise disturbance when vehicles went over them.

The meeting was a very productive one with there being mutual agreement with the majority of the initiatives.

FINANCIAL IMPLICATIONS:

There is no specific budget for the cost of streetscape alterations in Cliff Street and Mount Street. The actual cost would not be known until a detail design was prepared and costed. If works were to proceed funds would have to be found in budget reviews or from savings in other capital projects.

The City does not have Wi-Fi CCTV cameras available to be located in Mount Street, therefore to undertake this initiative the City would have to purchase a camera at an estimated cost of $10,000. This figure does not include any associated costs with data installation and transmission.

To fund this CCTV camera the Community Amenity and Safety unit have a capital budget of $25,000 to install one to three extra CCTV cameras as required in 2015/16.
The other actions proposed would involve labour costs which are difficult to quantify. However, given that Rangers already visit the area on a regular basis any increase should not significantly increase the costs.

As was reported on the 24 March 2015 in the Works and Urban Development Committee report on this subject the estimated cost of undertaking an awareness campaign would cost in the order of $15,000.

All figures quoted in this report are exclusive of GST.

COMMENTS:

The issue of adverse amenity to residents in Cliff Street, Mount Street and Bellevue Terrace has been a concern for a number of years and whilst the City has endeavoured to control the use of the area by fitness business operators this has not been totally successful and complaints have continued.

It appears that the use of this area, which is close to the CBD where many people work and visit every day, continues to grow in popularity.

The topography of the area, adjacent to Jacobs Ladder and Kings Park offers a safe, attractive and convenient location for people to exercise in.

The City through its Health and Wellbeing Plan does encourage residents, workers and visitors to undertake healthy pursuits and to use the City’s wonderful dual use paths and parks. However, there does need to be a balance in using public areas for health pursuits and the amenity of residential precincts such as this area of West Perth.

There is ample public parklands and foreshore spaces including Kings Park which City workers, residents and visitors can use on a daily basis to exercise and that will not impact on residents’ amenity.

WORKS AND URBAN DEVELOPMENT COMMITTEE RECOMMENDATION

That Council:

1. does not support the partial closure of Jacobs Ladder as requested by residents due to its historical significance;

2. acknowledges that there are adverse amenity impacts to residents in Cliff Street, Mount Street and Bellevue Terrace due to the popularity of Jacobs Ladder and Mount Street for public use;

3. endorses the following actions:

   3.1 increasing regular patrolling and escalating application of Local Laws against offending users for enforceable offences;
3.2 undertaking recurrent awareness campaigns to encourage users to respect amenity for residents (including amended signage);

3.3 installing mobile Wi-Fi CCTV and align remote surveillance to patrolling and enforcement by Rangers and WA Police;

3.4 amending the City of Perth jogging/walking promotional materials to discourage organised users;

3.5 immediately investigating and consulting with affected residents on Cliff Street streetscape alterations to create an interface buffer on the east side and constrain available area for users;

3.6 immediately investigating and consulting on Mount Street median landscaping to constrain area for users;

3.7 immediately engaging cycling clubs and actively discourage informal criterium and time trial activities in Mount Street and requests Officers to investigate potential traffic calming on the northern side of Mount Street to discourage groups of cyclists from using Mount Street as an informal criterium space;

4. does not support the introduction of residents only parking in Mount Street, Cliff Street and Bellevue Terrace between 6.30pm and 8.00am as requested by residents;

5. requests Officers to undertake a review of the initiatives outlined in part 3 above to assess whether they have been successful in addressing residents’ concerns.

ALTERNATE MOTION

Moved by Cr Limnios, seconded by Cr Davidson

That Council:

1. acknowledges that there are adverse amenity impacts to residents in Cliff Street, Mount Street and Bellevue Terrace due to the popularity of Jacobs Ladder and Mount Street for public use;

2. endorses the following actions:

   2.1 increasing regular patrolling and escalating application of Local Laws against offending users for enforceable offences;

   (Cont’d)
2.2 undertaking recurrent awareness campaigns to encourage users to respect amenity for residents (including amended signage);

2.3 installing mobile Wi-Fi CCTV and align remote surveillance to patrolling and enforcement by Rangers and WA Police;

2.4 amending the City of Perth jogging/walking promotional materials to discourage organised users;

2.5 immediately investigating and consulting with affected residents on Cliff Street streetscape alterations to create an interface buffer on the east side and constrain available area for users;

2.6 immediately investigating and consulting on Mount Street median landscaping to constrain area for users;

2.7 immediately engaging cycling clubs and actively discourage informal criterium and time trial activities in Mount Street and requests Officers to investigate potential traffic calming on the northern side of Mount Street to discourage groups of cyclists from using Mount Street as an informal criterium space;

3. that the request by residents to introduce residents only parking in Mount Street, Cliff Street and Bellevue Terrace between 6.30pm and 8.00am, be referred back to the Works and Urban Development Committee for further consideration;

4. requests Officers to undertake a review within 6 months of the initiatives outlined in part 2 above to assess whether they have been successful in addressing residents’ concerns, and that a report of the review be provided to Council.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Limnios, McEvoy and Yong

Against: Nil
Reason
The Council advised that the views of the residents were reported in full to Elected Members subsequent to the Works and Urban Development Committee meeting held on 18 August 2015, and this information resulted in the need for a review of effectiveness of the measures to be introduced.

6.50pm Cr Harley returned to the meeting

388/15 BLACK SPOT SCHEME REVIEW

BACKGROUND:

FILE REFERENCE: P1026931
REPORTING UNIT: Transport Unit
RESPONSIBLE DIRECTORATE: Planning and Development
DATE: 29 July 2015
MAP / SCHEDULE: Schedule 15 – Technical Note Black Spot Scheme Review

The Committee recommendation to the Council for this report was resolved by the Works and Urban Development Committee at its meeting held on 18 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

The Nation Building (formerly National) and State Black Spot Programs are in place to assist Local Government Authorities address intersections or sections of road that have an identified crash history. The Departments of Infrastructure, Transport, Regional Development (Federal Government); and Main Roads Western Australia (State Government) are responsible for the administration of the programs in Western Australia.

Each local government is provided with crash data from Main Roads WA for their respective area, which enables the local government to compile a “black spot” list. The list forms the primary basis for road safety improvements within the City.

In the past locations with a high number of vehicle crashes have been prioritised in the Black Spot selection process. This is to ensure that a good benefit cost ratio (BCR) can be achieved for the schemes that the City submits to Main Roads WA, in order to increase the likelihood of the scheme being funded through the Black Spot program. As a result of this arrangement, locations with crashes involving vulnerable road users such as pedestrians and cyclists may not have received a high ranking in the selection process in the past.
The City’s Urban Design Framework (UDF) identified the need to place a greater importance on pedestrian movement, cycling and public transport in the city centre. It is therefore considered critical that the safety of vulnerable road users such as pedestrians and cyclists is improved. The Black Spot selection process has therefore been updated to not only prioritise locations with high vehicular crashes but also assign more priority to locations with significant pedestrian/cycle related crashes.

This report summarises the methodology used in setting up the updated Black Spot selection process and the derivation of the list of potential high crash sites that would be further investigated for the eligibility of funding for:

- 2016/17 Black Spot submissions to Main Roads WA (50-100% funded);
- Perth Bicycle Network submissions to DoT (50% funded); and
- Perth Parking Management Fund submissions to DoT (100% funded)

LEGISLATION / STRATEGIC PLAN / POLICY:

<table>
<thead>
<tr>
<th>Legislation Integrated Planning and Reporting Framework Implications</th>
<th>Strategic Community Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Council Four Year Priorities: ‘Getting Around Perth’</td>
</tr>
<tr>
<td></td>
<td>S4 Enhanced accessibility in and around the city including parking.</td>
</tr>
</tbody>
</table>

DETAILS:

Methodology

The latest crash data report for the City of Perth road network was obtained from Main Roads WA which consists of details for five years of crash data recorded from January 2010 to December 2014. Two sets of data were formed from the crash data report: crashes that occurred at intersections; and crashes that occurred on a section of road (mid-blocks).

Crashes involving pedestrians or cyclists were filtered out from the report and the total number of pedestrian, cycle and other crashes were summarised separately in a table for each crash location. Due to the number of pedestrian and cycle crashes being in the minority when compared with the total number of other crashes, a ranking system with weighting factors was developed in order to assign more priority to locations with pedestrian and cycle crashes.

A series of sensitivity tests were undertaken using different weighting factors for pedestrian/cycle crashes. It was found that a weighting of ‘50’ for the pedestrian crashes, ‘30’ for the cycle crashes and ‘1’ for all other crashes provided sufficient priority to pedestrian and cycle crashes without diminishing other types of crashes.

A total score for each intersection/mid-block was calculated by multiplying the respective weighting factors to the number of pedestrian, cycle and other crashes. Each intersection and mid-block was then ranked against each other based on these scores, generating a list of ranked locations with crash issues.
A further review of the top 100 intersections and top 30 mid-blocks was undertaken, with a view to generate a priority list of locations that would be considered feasible for further investigation. Locations that met the following criteria were considered as priority sites:

- Locations not included within the scope of any recent or future transport related projects.
- Locations with higher crash to traffic volume ratios.
- Locations identified with significantly over-represented crash types.

Results

Following the review of the crash ranking list, taking into consideration factors identified above, separate priority lists for intersections and mid-blocks were produced as follows:

**Intersections:**

<table>
<thead>
<tr>
<th>Intersection</th>
<th>Crash Ranking Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adelaide Terrace and Bennett Street</td>
<td>403</td>
</tr>
<tr>
<td>Beaufort Street and Aberdeen Street</td>
<td>227</td>
</tr>
<tr>
<td>Harvest Terrace and Hay Street</td>
<td>173</td>
</tr>
<tr>
<td>Parker Street and Aberdeen Street</td>
<td>152</td>
</tr>
<tr>
<td>St Georges Terrace and Sherwood Court Pedestrian Crossing</td>
<td>143</td>
</tr>
<tr>
<td>John Street and Fitzgerald Street</td>
<td>137</td>
</tr>
<tr>
<td>Pier Street and Aberdeen Street</td>
<td>130</td>
</tr>
<tr>
<td>Palmerston Street and Newcastle Street</td>
<td>111</td>
</tr>
<tr>
<td>Lake Street and Francis Street</td>
<td>95</td>
</tr>
</tbody>
</table>

**Mid-block locations:**

<table>
<thead>
<tr>
<th>Location</th>
<th>Crash Ranking Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adelaide Terrace between Bennett Street and Plain Street</td>
<td>367</td>
</tr>
<tr>
<td>William Street between St Georges Terrace and The Esplanade/ Mounts Bay Road</td>
<td>357</td>
</tr>
<tr>
<td>Adelaide Terrace/St Georges Terrace between Victoria Avenue and Hill Street</td>
<td>329</td>
</tr>
<tr>
<td>William Street between Hay Street and St Georges Terrace</td>
<td>306</td>
</tr>
<tr>
<td>St Georges Terrace between Mill Street and Mercantile Lane</td>
<td>272</td>
</tr>
<tr>
<td>Mill Street between Mounts Bay Road and St Georges Terrace</td>
<td>268</td>
</tr>
<tr>
<td>St Georges Terrace between Howard Street Pedestrian Crossing to Sherwood Court Pedestrian Crossing</td>
<td>250</td>
</tr>
<tr>
<td>Francis Street between Lake Street and William Street</td>
<td>221</td>
</tr>
</tbody>
</table>
FINANCIAL IMPLICATIONS:

There are no direct financial implications arising from this report. A sum of $300,000 per annum has been included in the Long Term Financial Plan for capital costs of Black Spot schemes. There are no projects in the current financial year. It should be noted that projects will have further investigation undertaken and would be referred back to Council when funding is required.

COMMENTS:

Following the in-depth review and ranking of all the crashes occurred on City of Perth roads recorded between January 2010 and December 2014, two priority lists have been generated, identifying nine intersections and eight mid-block locations to be further assessed in detail.

It is intended that Officers will report back to Council in April 2016, with a list of proposed schemes for Council to consider. Depending on the benefit cost ratio of the proposed schemes, submissions will be made to the most appropriate state agency for funding.

Moved by Cr Limnios, seconded by Cr McEvoy

That Council:

1. endorses the updated methodology of prioritising Black Spot schemes;

2. receives the priority list of sites generated through the updated methodology for further investigation as detailed in this report; and

3. notes that an annual list of proposed schemes will be presented to Council as part of submissions to government agencies for funding.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil
The Committee recommendation to the Council for this report was resolved by the Works and Urban Development Committee at its meeting held on 18 August 2015.

The Committee recommendation to the Council is the same as that recommended by the Officers.

On 4 March 2015 suitably qualified companies were invited to submit tenders for the provision of engineering consultancy and associated professional services. The tender is based on a schedule of rates for various capital works. Tendering for these services will ensure future projects such as the two-way street program are adequately resourced in a timely manner.

The current engineering consultancy contract expired on 31 July 2015.

**LEGISLATION / STRATEGIC PLAN / POLICY:**

**Legislation**

Section 3.57 of the *Local Government Act 1995*

Part 4 of the *Local Government (Functions and General) Regulations 1996*

**Integrated Planning and Reporting Framework**

**Corporate Business Plan**

Council Four Year Priorities: Getting Around Perth

**Implications**

S4 Enhanced accessibility in and around the City including parking

4.2 Deliver two-way street program.

**Policy**

Policy No and Name: 9.7 – Purchasing Policy

**DETAILS:**

At the close of tender on 31 March 2015 a total of 291 submissions were received across the following disciplines:
### Discipline and Number

<table>
<thead>
<tr>
<th>Discipline</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Civil Engineering</td>
<td>37</td>
</tr>
<tr>
<td>Environmental Engineering</td>
<td>24</td>
</tr>
<tr>
<td>Structural Engineering</td>
<td>31</td>
</tr>
<tr>
<td>Marine Engineering</td>
<td>14</td>
</tr>
<tr>
<td>Geotechnical Engineering</td>
<td>20</td>
</tr>
<tr>
<td>Traffic Engineering</td>
<td>19</td>
</tr>
<tr>
<td>Traffic Planning</td>
<td>17</td>
</tr>
<tr>
<td>Transport Surveys and Audits</td>
<td>16</td>
</tr>
<tr>
<td>Quantity Surveyor</td>
<td>15</td>
</tr>
<tr>
<td>Lighting and Electrical Engineering</td>
<td>24</td>
</tr>
<tr>
<td>Project Management</td>
<td>45</td>
</tr>
<tr>
<td>Universal Access Consultant</td>
<td>4</td>
</tr>
<tr>
<td>Play Ground Safety Auditor</td>
<td>2</td>
</tr>
<tr>
<td>Safety in Design Auditors</td>
<td>3</td>
</tr>
<tr>
<td>Heritage and Archaeology/Anthropology</td>
<td>9</td>
</tr>
<tr>
<td>Landscape Architects</td>
<td>11</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>291</strong></td>
</tr>
</tbody>
</table>

### Qualitative Criteria

The submitted tenders were assessed by the Tender Assessment Panel against the following qualitative criteria:

- Relevant company experience/history of practice.
- Qualification, knowledge and experience of individual personnel.
- Resource capacity/ability to service City of Perth.
- Quality assurance.

Particular emphasis was placed on relevant experience to ensure companies had the level of skills and knowledge required to undertake City projects.

### Qualitative Ranking and Value for Money Assessment

The quality of the submissions varied substantially. The following submissions scored the highest against the criteria:

**Civil Engineering – GHD** – GHD’s submission ranked highest against the qualitative criteria for Civil Engineering. The company has highly qualified and experienced engineers who are familiar with the requirements of the City. Its submission
highlighted key relevant experience in projects with similar complexity to the City’s environment.

**Environmental Engineering – Butler Partners Pty Ltd** – Butler Partners’ submission ranked highest against the qualitative criteria for Environmental Engineering. Butler Partners Pty Ltd has a wide range of experience in Environmental Engineering which is relevant to City of Perth projects. The company has a well-resourced team to support complex projects if required.

**Structural Engineering – Worley Parsons Services Pty Ltd** – Worley Parsons’ submission ranked the highest against the qualitative criteria for Structural Engineering. It has extensive experience with structures including structural assessment, integrity and dilapidation surveys which are relevant to the City’s needs. The company has a team of qualified engineers who have extensive knowledge in providing structural engineering and design solutions that meet legislative requirements.

**Marine Engineering – MP Rogers and Associates Pty Ltd** – MP Rogers’ submission ranked highest against the qualitative criteria for Marine Engineering. MP Rogers has been working for the City over a number of years and were the main consultant for Marine Engineering in the City’s previous Consultancy Services contract. The company has particular expertise in the design of marine structures.

**Geotechnical Engineering – Aurecon Australia Pty Ltd** – Aurecon’s submission ranked highest against the qualitative criteria for Geotechnical Engineering. The company has highlighted key capability relevant to Geotechnical engineering. Aurecon has worked on a number of projects with State Government agencies and other local governments.

**Traffic Engineering – GHD** – GHD’s submission ranked highest against the qualitative criteria for Traffic Engineering. GHD has been working for the City over a number of years and were the main consultant for traffic and transport work in the City’s previous Consultancy Services contract. The company has a particular expertise in the design of traffic signal controlled intersections and thus well versed on the requirements of Main Roads Western Australia. It has also provided engineering input to the City’s response to the MAX Light Rail project.

**Transport Planning – Cardno (WA) Pty Ltd** – Cardno’s submission ranked highest against the qualitative criteria for Transport Planning. Cardno has worked on a number of projects with the City over the last few years, particularly related to parking studies and road safety audits. The company’s submission was of a high quality, it provided structured responses to the requirements and very good career resumes of staff.

**Transport Surveys and Audits – Cardno (WA) Pty Ltd** – Cardno’s submission ranked highest against the qualitative criteria for Transport Survey and Audits. Cardno has worked on a number of projects with the City. The company’s submission highlighted a broad range of experience in the delivery of transport surveys.
Quantity Surveying - Rider Levett Bucknall WA Pty Ltd – Rider Levett Bucknall’s submission ranked highest against the qualitative criteria for Quantity Surveying. Rider Levett Bucknall has provided estimation services for City projects including Supreme Court Gardens. The company has a large team to support complex projects if required.

Lighting and Electrical Engineering – Engineering Technology Consultants (ETC) – ETC’s submission ranked highest against the qualitative criteria for Lighting and Electrical Engineering. ETC has successfully delivered lighting and electrical projects for the City including Murray Street Mall, laneways and Kings Park Road. The company is the lighting consultants for the enhancement works in Barrack Street which are currently under construction. ETC’s submission demonstrated a sound understanding of the City’s requirements for lighting and they have the resources and capability to service future projects.

Project Management – NS Projects Pty Ltd – NS Projects’ submission ranked highest against the qualitative criteria for Project Management. NS Projects has demonstrated City of Perth experience. The company managed the works in Forrest Place and are currently involved in project delivery at Perth City Link for the Metropolitan Redevelopment Authority.

Playground Safety Auditor – Play Check – Play Check’s submission ranked highest against the qualitative criteria for Playground Safety Auditors. Play Check has performed playground inspections for the City in the past. The company is well recognised in the industry and are currently a member of the Australian Standards’ Committee.

Landscape Architects – AECOM Australia Pty Ltd – AECOM’s submission ranked highest against the qualitative criteria for Landscape Architects. AECOM has a wide range of experience which is relevant to City of Perth projects. The company has a large team to support complex projects if required.

The submissions for the following disciplines scored poorly against the qualitative criteria:

- Universal Access;
- Safety in Design Auditors; and
- Heritage and Archaeology/Anthropology.

Issues with these submissions ranged from lack of detail on relevant experience and qualifications and/or limited resources. The Tender Assessment Panel was not confident that these consultants could adequately service City projects and it was therefore proposed to reject tenders for the above three disciplines.

FINANCIAL IMPLICATIONS:

These engineering consultancy and associated professional services will be requested on a project-by-project basis and funded by each specific project budget.
The Coordination and Design and Transport Units have a total budget of $538,000 over the next 12 months for consultancy services for various projects.

Property and Parks Units have a separate budget for consultancy for their capital works.

COMMENTS:

The consultants selected across the thirteen disciplines are well resourced, experienced and have the capacity to service City projects.

It is therefore proposed to accept tenders as detailed in the recommendation section of this report to provide consultancy services in the thirteen disciplines for a period of one year. Services can be requested on a project-by-project basis.

Moved by Cr Limnios, seconded by Cr McEvoy

That Council:

1. accepts the following tenders, based on the Schedule of Rates detailed in Schedule 16, for the provision of various engineering consultancy services and associated professional services for a period of one year:

   1.1 GHD Pty Ltd – Civil Engineering;
   1.2 Butler Partners Pty Ltd – Environmental Engineering;
   1.3 Worley Parsons Services Pty Ltd – Structural Engineering;
   1.4 MP Rogers and Associates PL - Marine Engineering;
   1.5 Aurecon Australasia Pty Ltd – Geotechnical Engineering;
   1.6 GHD Pty Ltd – Traffic Engineering;
   1.7 Cardno (WA) Pty Ltd – Transport Planning;
   1.8 Cardno (WA) Pty Ltd – Transport Surveys & Audits;
   1.9 Rider Levett Bucknall WA Pty Ltd – Quantity Surveyor;
   1.10 Engineering Technology Consultant (ETC) – Lighting and Electrical Engineering;
   1.11 NS Projects Pty Ltd – Project Management;
   1.12 Play Check – Play Ground Safety Auditor;
   1.13 AECOM Australia Pty Ltd – Landscape Architects;

(Cont’d)
2. notes that the supply of consultancy services is based on tendered rates over a period of one year.

The motion was put and carried

The votes were recorded as follows:

For: The Lord Mayor, Crs Adamos, Butler, Davidson, Harley, Limnios, McEvoy and Yong

Against: Nil

390/15 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN
Nil

391/15 URGENT BUSINESS
Nil

392/15 CLOSE OF MEETING

6.52pm The Lord Mayor declared the meeting closed.
SCHEDULES
FOR THE COUNCIL
MEETING
HELD ON
1 SEPTEMBER 2015
2015/5218: 37A-37C MOUNT STREET, WEST PERTH
15/5218 - 37A-37C MOUNT STREET, WEST PERTH (PERSPECTIVE 1)
2015/5286; 110 WILLIAM STREET, PERTH
DOCUMENTATION OF PLACES
FOR ENTRY IN THE
REGISTER OF HERITAGE PLACES

1. DATA BASE No. 10612
2. NAME Chemistry Centre (fmr) (1942-1984 [site], 1952 [building])
3. LOCATION 100 Plain Street, Perth
4. DESCRIPTION OF PLACE INCLUDED IN THIS ENTRY
Lot 101 on Deposited Plan 401750 being the whole of the land contained in Certificate of Title Volume 2848 Folio 994.
5. LOCAL GOVERNMENT AREA City of Perth
6. OWNER Metropolitan Redevelopment Authority
7. HERITAGE LISTINGS
   • Register of Heritage Places: 
   • National Trust Classification: 
   • Town Planning Scheme: 
   • Municipal Inventory: 
   • Register of the National Estate: 

8. CONSERVATION ORDER

9. HERITAGE AGREEMENT

10. STATEMENT OF SIGNIFICANCE
Chemistry Centre (fmr), comprising the single storey brick and corrugated fibro-cement former Materials Science Building constructed in 1952 in a late rendition of the Inter-War Functionalist style and the site of laboratories and offices constructed between 1942 and 1984, has cultural heritage significance for the following reasons:

   the Materials Science Building is rare in Western Australia for its design, which strongly emulates the international architectural style developed by Dutch architect W. M. Dudok, especially in its external form, massing and detail;

   the place was the principal technical centre of the Government Chemical Laboratories (and its successive reorganisations) from 1942 to 2009, and through its scientific work contributed to the development of Western Australia’s mineral & petroleum resources and agriculture in the post-World War Two era, demonstrating the value of chemical

Register of Heritage Places Chemistry Centre (fmr)
Place Assessed February 2002
analysis to successive State Governments in the post-World War Two era;

the Materials Science Building is a good representative example of the early influence of the international Modern Movement in State public works under the direction of Principal Architect A.E. (Paddy) Clare; and,

the place's laboratories and apparatus demonstrate facilities available in the Western Australian Government Chemical Laboratories (and its successive reorganisations) between 1942 and 2009.

Landscape elements, other than the planters of the Materials Science Building, are of little significance.
11. ASSESSMENT OF CULTURAL HERITAGE SIGNIFICANCE

The criteria adopted by the Heritage Council in November 1996 have been used to determine the cultural heritage significance of the place.

PRINCIPAL AUSTRALIAN HISTORIC THEME(S)

- 3.5.3 Developing agricultural industries
- 3.13 Developing an Australian manufacturing industry
- 3.14 Developing an Australian engineering and construction industry
- 3.17 Inventing devices
- 5 Working
- 8.10.4 Designing and building fine buildings
- 8.10.5 Advancing knowledge in science and technology

HERITAGE COUNCIL OF WESTERN AUSTRALIA THEME(S)

- 110 Resource exploitation and depletion
- 112 Technology and technological change
- 408 Institutions

11.1 AESTHETIC VALUE*

The Materials Science Building's external form, massing and detail emulate the architectural style developed by Dutch architect Willem Marinus Dudok in the town of Hilversum, Holland, in the Inter-War period, which influenced the Public Works Department under the directorship of Principal Architect A.E. (Paddy) Clare in the 1940s. (Criterion 1.2)

The Materials Science Building is a landmark due to its distinctive architectural design, including horizontal massing, portal windows and a tall brick chimney, and its location at a busy city intersection. (Criterion 1.3)

11.2. HISTORIC VALUE

Chemistry Centre (fmar) is significant as the principal laboratories of the Government Chemical Laboratories (and its successive reorganisations) from 1942 until 2009) and demonstrates the value of chemical analysis to the State Governments of the post-World War Two era in Western Australia. (Criterion 2.1)

Chemistry Centre (fmar) is associated with Western Australia’s development of mineral & petroleum resources, agriculture and manufacturing in the post-

* For consistency, all references to architectural style are taken from Apperly, R., Irving, R., Reynolds, P. A Pictorial Guide to Identifying Australian Architecture. Styles and Terms from 1788 to the Present, Angus and Robertson, North Ryde, 1989.

Register of Heritage Places

Chemistry Centre (fmar) 3
Place Assessed February 2002
World War Two era, having undertaken analysis and developmental research to support these industries. (Criterion 2.2)

Chemistry Centre (fmr) undertook free testing of mineral samples from private interests as part of a government policy of supporting the development of the mining industry, and as such was important in facilitating the mineral boom of the 1960s and 1970s, that was critical to the development of the State. (Criterion 2.2)

Government Analyst (later Director) from 1939 to 1947, Harry Bowley, initiated the planning and construction of the offices and laboratories on the site and oversaw much of the construction, as the culmination of his 49-year career working in the laboratories of the Mines Department. (Criterion 2.3)

Chemistry Centre (fmr) provides evidence of the purpose of a building and its architectural design combining to reflect a dominant philosophy at the time of construction, namely that development progress could be achieved through modernity, technology, and functionality, which is expressed architecturally through an unpretentious Interwar Functionalist style design. (Criterion 2.4)

11.3. SCIENTIFIC VALUE
The Materials Science Building is used in the teaching of architecture as a fine example of the application of European design of the 1930s, especially the work of Dudok, to Australian buildings, and as a fine technical example of Functionalist design. (Criterion 3.1)

The laboratories and apparatus (associated objects) demonstrate facilities available in the Western Australian Government Chemical Laboratories (and its successive reorganisations) between 1942 and 2009. (Criterion 3.2)

Chemistry Centre (fmr) has been the site of much significant scientific research since its construction, which has contributed in particular to the development of the State’s agricultural, manufacturing and mining industries since World War Two, as well as contributing to the protection of the environment and public health and safety in Western Australia. (Criterion 3.2)

11.4. SOCIAL VALUE

12. DEGREE OF SIGNIFICANCE

12.1. RARITY
The Materials Science Building is a rare example of the early influence of the international Modern Movement in State public works under the direction of Principal Architect A.E. (Paddy) Clare. (Criterion 5.1)

The Materials Science Building is rare in Western Australia as an example of architectural design strongly emulating that of internationally acclaimed Dutch architect Willem Dudok. (Criterion 5.1)
12. 2 REPRESENTATIVENESS
The Materials Science Building is representative of the early influence of the international Modern Movement in art and architecture on mid-twentieth century Western Australian public works. (Criterion 6.1)

12. 3 CONDITION
In 2015, Chemistry Centre (fmr) is in fair to good condition. Several years of vacancy and lack of maintenance have allowed some decline to occur. Structural elements are generally in better condition than detailing, and exterior elements overall in better condition that the interior.

12. 4 INTEGRITY
Chemistry Centre (fmr)'s original intention as the State Government chemical laboratories is evident, although most buildings are currently being demolished. The extant building has been vacant since 2009 and much internal material has been removed. The place has moderate integrity.

12. 5 AUTHENTICITY
Chemistry Centre (fmr) has moderate authenticity. While the Materials Science Building is in its original state, all other buildings are currently being demolished. There have been minor intrusions into the porthole windows of the Materials Science Building on the Plain Street facade.
13. SUPPORTING EVIDENCE
The documentation for this place is based on the heritage assessment completed by Wayne Moredound, historian, and Don Wallace of Palassis Architects, in February 2002, with amendments and/or additions by State Heritage Office staff and the Register Committee.

13.1 DOCUMENTARY EVIDENCE
Chemistry Centre (fmr) comprises the Materials Science Building, a single storey brick and corrugated fibrocement former government chemical laboratory constructed in 1952 to a 1940s Public Works Department plan as a late rendition of the Inter-War Functionalist style emulating Dutch architect W.M. Dudok, and the site of a more extensive laboratory and office complex constructed from 1942 to 1984 and now being demolished.

The first Western Australian Government Analyst, Mr E.A. Mann, was appointed in 1896, stationed in Fremantle, and served in the role until 1922. Prior to this, analytical services within government were primarily in assaying. By 1904, Mann had become Government Analyst, Agricultural Chemist and Chief Inspector of Explosives and the following year his staff had grown to eight analysts. The laboratory in Fremantle was too small so, in 1906, operations transferred to a building in Wellington Street, Perth, on the site of the present Royal Perth Hospital boiler house. The 1906 Annual Report contains the first reference to the laboratory of the Government Analyst being known as the 'Government Chemical Laboratory'.

The work of the Laboratory continued to increase. A 1922 reorganisation saw the laboratory of Government Analyst and Agricultural Chemist amalgamated with the laboratory of the Government Mineralogist and Dr E.S. Simpson, who had started in the Mines Department in 1897, became the Government Mineralogist, Analyst and Agricultural Chemist, a role he held until 1939. Three sections were formed in the combined laboratory – Toxicology, Foods and Drugs: Mineralogy, Mineral Technology and Geochemistry; and Agriculture, Water Supply and Sewerage.

Despite 1922 additions, by the end of the 1930s the Wellington Street location had become a serious impediment to the work of the Laboratory, being small and unsuitable, especially because adjacent hospital machines constantly shook the building. The rattling damaged the fine instruments and equipment required in the operation of the Laboratory. Replacements were difficult and expensive to obtain due to escalating international tensions. In addition, the 1937 Stephenson Report had recommended construction of a new hospital building on the existing Wellington Street site.

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3 *Annual Report for the Chemical Branch, Mines Department, for the Year 1940*, p. 1
Harry Bowley was appointed Government Analysis in 1939 and immediately started planning for a new building. Bowley was a long-serving employee of the department, having commenced work in 1898 as a junior clerk in the Geological Survey Branch.

During 1940, plans were prepared by Public Works Department for a new Laboratory. Government funds were earmarked to construct the building on unoccupied Government land with frontages to Hay Street, Plain Street and Adelaide Terrace, East Perth. Tests showed the site to be reasonably free from vibration. Ample land was also made available for future building requirements and necessary ground space. The new laboratory was established so that chemical works for all government departments could be carried out in one building complex.

The location of the Chemical Laboratory site was Perth Town Lots T8, T9, and T10, land reserved during the nineteenth century for government use and previously largely undeveloped. There was a police station on the corner of Plain Street and Hay Street from at least the 1890s. From 1926, Police Stables were located towards the corner of Hay Street and Plain Street, with the surrounding land used to train police horses. The police stables were demolished for the construction of the Laboratories.

Construction work for the new Chemical Laboratories began in 1940. The cost of the project was estimated at £31,000. The foundation stone was laid on 2 September 1941, the building occupied from December 1942 and the official opening performed in November 1944, by which time the cost had increased to £42,000. The plans provided for a well-equipped and modern laboratory, with special attention being paid to minimizing health hazards, and improving working conditions in the laboratories by adopting a system of mechanical ventilation. To avoid fumes as much as possible, gas heating was discarded for electricity. Despite the Government making funds available, fit-out was very limited, due to wartime restrictions, and no attempt was made to improve the grounds. The new building was a vast improvement on the former Wellington Street site, but the Director still asserted that it was not a modern laboratory because of its old and often outdated equipment. Serious shortages of scientific equipment continued for some years and were responsible for holding up important and urgent work.

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5 Government Chemical Laboratories, Annual Report, 1958, p.5
7 Annual Report of the Chemical Branch, Mines Department, 1940, p.1
8 West Australian, 18 November 1944, p.5
9 Post Office Directories 1893-1949
10 Post Office Directories 1893-1949; West Australian, 3 September 1941, p.6
11 West Australian, 3 September 1941, p.6
12 Annual Reports of the Government Mineralogist and Analyst, 1941 & 1942, p.1

Register of Heritage Places
Place Assessed February 2002

Chemistry Centre (fmr)
Although the new laboratories were planned to give more space for expansion, work had increased so rapidly since the transfer from Wellington Street that additional chemists were appointed, so using all available working spaces. In 1945, the Director outlined the need to provide additional accommodation in the following areas: administration; stores for soil and mineral samples; a refectory large enough to seat all members of staff and with provision for the screening of scientific films; a conference room; female staff facilities; a new soil mineralogy laboratory block; a new metallurgy laboratory; a new fuel technology laboratory; and an industrial chemistry laboratory block.\footnote{Annual Report of the Government Mineralogist, Analyst and Chemist, 1945, p.1}

In 1947, with emphasis on post-war industrial development foremost, the Laboratories were reorganised into five subdivisions. An additional 651 square metres of space were added to the laboratories.\footnote{Government Chemical Laboratories, Annual Report, 1947, pp.1-2}

In 1947, Bowley retired after 49 years working for the Department, and was replaced as Director by H.P. Rowledge.\footnote{Government Chemical Laboratories, Annual Report, 1947, pp.1-2}

The Laboratories continued to be overcrowded, with the Industrial Chemistry Division particularly restricted by its lack of a designated building. Plans were drawn c.1947 for a new Industrial Chemistry Building, for the corner of Hay and Plain Streets, but these did not proceed at the time. The number of samples being processed by the laboratories was increasing exponentially and the lack of appropriate industrial chemistry facilities was reported to be limiting the industrial development of the State.\footnote{Palassis Architects, ‘Chemistry Centre Perth: Conservation Plan’, prepared for Hassell, 30 August 2010, pp.18-19}

In January 1952, tenders were called for the erection of an industrial chemistry building at the Chemical Laboratories, especially a ‘unit process laboratory’. The proposed building was to be a brick and tile structure, 130ft long by 40ft wide (40x12m), consisting primarily of a single large room with a concrete floor, along with two smaller laboratories and an office.\footnote{West Australian, 31 January 1952, p.3, accessed at http://trove.nla.gov.au/ndp/ndp/article/49013005 8 April 2015} It appears the building was completed by the end of the year, but it was some time before the relevant laboratory equipment was acquired and installed.\footnote{West Australian, 3 September 1952, p.6, accessed at http://trove.nla.gov.au/ndp/ndp/article/49050543 8 April 2015} The small laboratories became functional in August 1954, but installation of the large unit process plant, occupying the majority of the building space, was not completed until May 1956.\footnote{Palassis Architects, ‘Chemistry Centre Perth: Conservation Plan’, prepared for Hassell, 30 August 2010, p.19}
The 1952 building was designed by the PWD under the guidance of the Principal Government Architect, A.E. (Paddy) Clare, as the 1940s buildings had been. Clare was Principal Architect of the PWD from 1930 until 1960. Vin Davies, an architect with the PWD from 1946 until the establishment of the Building Management Authority, recalled in 1994 that:

Most importantly Clare was well informed on the changes occurring in architectural theory and design, including the Modern Movement, the landmark work of Frank Lloyd Wright, Walter Gropius, Le Corbusier, Mies Van Der Rohe and Willem Dudok. The younger pre-second World War architects, like W.L. Green, G.W. Finn, L.W. Walters, W. Leighton and a little later S.B. Cann and E. H. Van Mens, were also aware of and influenced by these trends.

The new building at the corner of Hay and Plain Streets was designed in a late rendition of the Interwar Functionalist style of architecture, strongly emulating the interwar period architectural work of internationally acclaimed Dutch architect Willem Dudok. Functionalist architecture was part of the Modernist movement, and advocated progress through science, technology, truth in art, and designing primarily to meet functional needs. As such, Chemical Laboratories were an ideal subject for this architectural style and the resulting building was a characteristic Functionalist structure. By the post World War Two period, the Functionalist style was being applied with less detailing and more severe lines. It eventually fed into the Post World War Two International style, which is also evident in the design of sections of Chemistry Centre (fmr).

Dudok’s work had a profound influence on architecture around the world, and was particularly influential in Australia. Public Works Department architecture of the 1940s and 1950s was strongly influenced by Dudok. At least one PWD architect is known to have visited Hilversum, the town in Holland that was considered a showcase of Dudok’s work and visited by many architects from around the world. The subsequent work of PWD architects Finn, Walters and Green shows evidence of the Dudok influence, and it is likely that one or more of these architects may have been involved in the design of Chemistry Centre (fmr).

Rowledge continued as Director until his retirement in 1955. The range of work and number of staff continued to expand, pressuring the facilities.

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25 John Stephens, Head of the Department of Architecture in the School of Architecture Construction and Planning, Curtin University, phone conversation with Clare Schulz, 28 July 2005
26 Simon Anderson, Senior Lecturer in Architecture, UWA, phone conversation with Clare Schulz, 3 August 2005
27 Government Chemical Laboratories, *Annual Report*, 1951, p.4

Register of Heritage Places
Place Assessed: February 2002
Although the Government Chemical Laboratories were a part of the Mines Department, the work undertaken was received from a wide variety of both government agencies and private interests, and applied to many fields. Much of the work of the Laboratories involved physical and chemical testing of samples submitted for various analyses. However, there was also an ongoing program of innovative research and development, which annual reports repeatedly lamented as being limited by staff shortages, cramped spaces, and the necessity of dealing expeditiously with more immediate requests. The Agricultural and Water Supply section of the Laboratory consistently received the majority of samples tested, in many years accounting for over half the samples processed. A significant amount of work was undertaken for the Department of Agriculture processing samples from the various government agricultural research stations. The results of this work influenced the development of agriculture in the State. A particularly important aspect of the Laboratories' work in agricultural research was the identification of nutrient deficiencies in Western Australian soils, which enabled the development of highly efficient fertilizers.

Following Rowledge's retirement in 1955, J.C. Hood was the appointed Director, until his death in office in May 1957. Dr L.W. Samuel then became Director, continuing in this post until 1973. During the sixteen years that Dr Samuel was Director, there were several building extension programmes and increases in staff and functions, including a major building program on the East Perth site from 1962 to 1966 that approximately doubled the laboratory, library and refectory spaces. Some functions also moved off-site to Bentley or transferred to other departments.

Increasingly the Laboratories were viewed as a source of technical knowledge on a wide range of issues. The breadth of work undertaken by the Laboratories was extensive, including: testing blood and urine samples of those accused of driving under the influence of alcohol; investigating the chemical and medicinal properties of plants; testing agricultural produce and soils for nutrient and chemical levels; monitoring the effects of pesticides and various aspects of air quality; providing tests to assist in criminal investigations (eventually becoming the forensic department in the 1980s); testing patient samples from the public health system; investigating appropriate floor coverings and metal coatings for different commercial and government situations; involvement with veterinary medicines; and, problem solving on request for industries. Much of the work undertaken by the Laboratories was in response to specific requests or enquiries, including developing new products to solve particular problems. Through the 1950s and into the 1960s, enquiries relating to plastics were especially prominent, as the material...
became more and more commonly used in both domestic and commercial situations.\[33\]

Staff members also provided technical advice to numerous committees, including the Poisons Advisory Committee, Pesticide Advisory Committee, Fluoridation of Water Advisory Committee, a 1962 taskforce investigating whether Western Australia required ‘Clean Air’ legislation as in other States, and bodies approving new products for use in the State.\[34\]

Initially it appears that a great deal of the Chemical Laboratories’ work was undertaken for free. However, by the mid-1960s it was reported with some degree of frustration that significant amounts of staff time were being consumed with working on sponsored projects for private interests.\[35\] This included testing mineral samples submitted by mining corporations for verification of ore deposits.\[36\]

The Government Chemical Laboratories were the major source of mineral testing and research work relating to mining, enabling the development of the mining industry in the State. The number of mineral samples being tested by the Laboratories boomed from the mid-1960s, as a result of the discovery of new mineral deposits, especially in the north west of the State.\[37\] Much of this work was undertaken by Engineering Chemistry division, which relocated to new Bentley premises during this period.\[38\]

The expansion of mining in Western Australia from the 1950s to the 1970s dramatically influenced the development of the State. The value of the State’s mineral production doubled in the 1950s, with the previous supremacy of the gold industry being challenged by the rapid discovery and expansion of the exploitation of other ore deposits.\[39\] In 1966, for the first time, iron ore surpassed gold as the greatest mineral extract, by value, in the State. In 1968-69, revenue from the mineral boom allowed the State for the first time since Federation to cease its annual draw on the Commonwealth Grants Commission.\[40\] Mining became the mainstay of the State’s economy. In 1963-64, mining and quarrying accounted for 6.2% of production in Western Australia; by 1974-75, this had risen to 30.9%.\[41\]

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33 Government Chemical Laboratories, Annual Reports, 1951-1965
34 Government Chemical Laboratories, Annual Reports, 1951-1965, 1984-85
35 Government Chemical Laboratories, Annual Reports, 1964 p.14
36 Government Chemical Laboratories, Annual Reports, 1951-1965
37 Government Chemical Laboratories, Annual Reports, 1951-1965, esp. 1951 p.12; 1958 p.25; 1965 p.34
38 Email from Richard Hartley, on HCWA file P1612, and Government Chemical Laboratories, Annual Reports, 1960s
39 K. Spillman, A Rich Endowment: Government and Mining in Western Australia 1829-1994, Nedlands WA, UWA Press for the Department of Minerals and Energy in association with the Centre for Western Australian History, p.191
40 K. Spillman, A Rich Endowment: Government and Mining in Western Australia 1829-1994, Nedlands WA, UWA Press for the Department of Minerals and Energy in association with the Centre for Western Australian History, p.195
41 K. Spillman, A Rich Endowment: Government and Mining in Western Australia 1829-1994, Nedlands WA, UWA Press for the Department of Minerals and Energy in association with the Centre for Western Australian History, pp. 197-198
With Dr Samuel’s retirement in 1973, R.C. Gorman became the Director of the Laboratories.

A fire in January 1972 severely damaged the central 1942 buildings. The Laboratories managed to continue operations through the subsequent year of rebuilding, by crowding staff and loaned equipment into the unaffected buildings, including the 1952 building.42

In 1975, long-term planning with respect to the Plain Street site and the future of building on the site commenced.43 By 1976, there was a particular need to provide air-conditioning for staff as well as instruments, to make hot summer conditions more bearable.44 However, it was February 1982 before Stage 1 of the air-conditioning fit-out was operational.45

In 1984, buildings at the southwest corner of the site were demolished for the construction of Mineral House II. A ‘temporary’ administration, store and library building was erected abutting the east side of the Materials Science Building to house functions dislodged in the demolition.46

After several reviews, and concerns at environmental problems associated with the operation of a chemical laboratory in the City, especially fumes, the Government announced in 1986 that the Laboratories were to remain a single consolidated unit as part of the Department of Mines. Following the Government’s decision, plans were made regarding a new site for the Laboratories on land adjacent to Curtin University in Bentley. The vision for the future was of the construction of new laboratories at Bentley in association with a Mineral Research Centre.47

The following year, the Government Chemical Laboratories, renamed the Chemistry Centre, was restructured. It now comprised the following laboratories: Agricultural Chemistry, Environmental Chemistry, Forensic Science, Health Chemistry, Kalgoorlie Metallurgical, Mineral Processing and Mineral Science.48

By 1990-91, further modifications to the Chemistry Centre (fmr) buildings were made to improve safety and occupational health conditions. A proposal for a staged building program for the transfer of the Mineral Processing Laboratory and Hay Street facilities to Bentley was put to the Government for funding in 1991-92.49 Subsequently, no major additions or changes were made at the Hay Street site, in anticipation of relocation to Bentley.50

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42 Government Chemical Laboratories, Annual Report, 1972, pp.4-6
43 Government Chemical Laboratories, Annual Report, 1975, p.4
44 Government Chemical Laboratories, Annual Report, 1976, pp.3-4
46 Government Chemical Laboratories, Annual Report, 1985, p.4
47 Government Chemical Laboratories, Annual Reports, 1984-1987
48 Chemistry Centre, Annual Review, 1987-88, p.4
49 Chemistry Centre, Annual Review, 1990-91 p.4
50 Chemistry Centre, Annual Review, 1991-92 pp.3-4
In January 1994, the State Government announced that the Chemistry Centre would be 'commercialized' from 1 July 1994.\(^1\)

The following year, the restructure of the Chemistry Centre resulted in a number of changes. The Centre moved to a new phase of operation as an independent commercial unit in the Department of Mines and Energy. The introduction of inter-agency charging and competitive tendering for scientific services previously provided resulted in other significant changes within the Centre as some work was transferred to the private sector.\(^2\) As the reduction in the role and function of the Chemistry Centre continued, Government client agencies reduced requirements for scientific services and staff numbers declined. During this time, it was proposed that the existing Chemistry Centre buildings be replaced by new facilities, as their site, required for the State Government's 'City Gateway Project'.\(^3\)

During 2000-2001, the Chemistry Centre became part of the portfolio of the Minister for State Development and then a Division of the newly created Department of Mineral and Petroleum Resources.\(^4\)

Chemistry Centre (fmr) has been used by architectural lecturers as an excellent example of Functionalism design style from the 1940s, demonstrating the transition from 1930s Art Deco influenced Functionalism to more streamlined and severe Post World War Two adaptations of Functionalism. It is also used to illustrate the way that the style of an architect in one part of the world, in this case Dudok, is transported and adapted to completely different contexts and remains identifiable as having been influenced by the original architect or design school. Units in architectural history, design and technical aspects make reference to the place as being a finely designed building and the strongest remaining example in the State of its style.\(^5\) It had been thought that the building was part of the original 1942 construction on site.\(^6\)

In 2007, Chemistry Centre (fmr) became the autonomous ‘WA Chemistry Centre’, using the trading name ‘ChemCentre’, after the passing of the Chemistry Centre (WA) Act, 2007. The Act established the ChemCentre as a statutory authority.\(^7\)

From 2009 into 2010 the agency gradually relocated operations to the newly constructed Resources and Chemistry Precinct on site at Curtin University, Bentley. Scientific equipment was either relocated or disposed of.\(^8\)

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51 Chemistry Centre, Annual Review, 1993-94, pp.5-6
52 Chemistry Centre, Annual Review, 1994-95, pp.4-5
53 Chemistry Centre, Annual Review, 1996-97, p.4; Chemistry Centre, Annual Review, 1997-98, p.4
54 Chemistry Centre, Annual Review, 2000-2001, p.1
55 Simon Anderson, phone conversation with Clare Schulz, 3 August 2005; John Stephens, phone conversation with Clare Schulz, 28 July 2005
56 SHO place files for P10612
57 SHO place files for P10612
Despite the development of other laboratories and research institutions, both in government departments, at universities and through private initiatives, Chemistry Centre (fmr) continued into the 2000s to provide a wide range of scientific research and support services in the fields of forensic, organic, inorganic, residue, environmental, agricultural, soil, mineral, synthetic and regulatory chemistries. It remained the ‘premier analytical chemistry facility’ in the State until the agency relocated to Bentley. The 1952 building was used as the Materials Science Building until it was vacated.  

A heritage assessment for Chemistry Centre (fmr) was completed in 2002 and consultation ensued over many years regarding potentially entering the site into the State Register of Heritage Places and conserving at least the iconic 1952 building on the corner of Hay and Plain Streets. A conservation plan was completed by Palassis Architects in 2010. A draft archival record for buildings on site was completed by TPG in September 2011.

In 2015, the original large site was subdivided and plans were approved for the demolition of most buildings on site. At the same time, plans were made to conserve and reuse the 1952 Materials Science Building, on the newly created Lot 101, as part of a new predominantly residential development on the site. The site is now referred to as ‘ChemLabs’.

In April 2015, the site is managed by the Metropolitan Redevelopment Authority. A contract for demolition of the majority of the place, site remediation and urgent conservation works to the Materials Science Building has been awarded and these works are expected to be completed by mid-2016.

13.2 PHYSICAL EVIDENCE

Chemistry Centre (fmr) comprises the Materials Science Building, a single storey brick and corrugated fibro-cement government chemical laboratory constructed in 1952 in a late rendition of the Inter-War Functionalist style (emulating W.M. Dudok), and the site of a more extensive laboratory and office complex constructed from 1942 to 1984 and now being demolished.

The place formerly comprised part of a street block fronted by Hay Street, Plain Street and Adelaide Terrace on the north, west and south sides respectively. Mineral House, a Late-Twentieth Century International Style office tower, occupies approximately one quarter of the land area at the corner of Adelaide Terrace and Plain Street. Mineral House and the other buildings and site south of Lot 101 are not included in this assessment.

The setting comprises Queens Gardens, a park, opposite and northeast of the place on Hay Street. Diagonally opposite on the corner of Hay and Plain Streets is a small unfenced park. The mid-rise Department of Housing Building is opposite on Plain Street. East of the site is recent mid-rise residential development. South and immediately east of the Materials Science

60 SHO place files for P10612
61 SHO place files for P10612
62 SHO place files for P10612

Register of Heritage Places
Place Assessed February 2002
Building is the site of the laboratory and administration buildings of the former Chemical Laboratories, which is in the process of demolition and redevelopment.

The Materials Science Building is designed in the Interwar Functionalist Style, with parapets and cubiform overall forms used together with some materials contemporary with the early post-war period. It is also reminiscent of the Post World War Two International style. It includes a mezzanine which gives the impression externally that it is a two-storey building, while the remainder of the laboratory buildings on site were single-storey. The remainder of the Chemical Laboratory buildings on site were in a vernacular Interwar style, except for some less-sophisticated Interwar Functionalist elements to the Adelaide Terrace façade. The more recent blockwork iron roofed single storey eastern wing of the Materials Science Building is being removed as part of current development works.

The Materials Science Building is constructed of an overlaid asymmetrical composition of rectangular blocks using salmon brick parapet walls with cement coping. The composition is given horizontal emphasis by a band of low steel framed windows along Hay Street while this emphasis is balanced by vertical rectangular blocks (including a chimney) at the Plain Street corner. The only non-rectilinear features on this block are three porthole windows on the Plain Street facade. The rectangular forms are connected to ground on Plain Street by low planters and retaining walls.

The roof is a low-pitch hipped gable of corrugated fibrocement sheeting that has been identified as containing asbestos. The roof is entirely hidden behind brick parapets.

The Materials Science Building is fitted out in the manner of a warehouse with concrete floors, exposed steel roof trusses and unpainted walls. Some sections of this block have been partitioned with stud-framed structures. There are no ceilings and silver insulative roof lining is evident. The concrete floor has a slight gradient to permit drainage and a channel is cut through the slab, with a pressed metal cover in place. Internal fixtures and fittings relating to the building's original function remained, including simple light fittings and shades, copper pipework, exhaust ducting and steel railings.

The buildings are in fair to good condition, with structural elements generally in better condition than detailing, and exterior elements overall in better condition that the interior.

13.3 COMPARATIVE INFORMATION

The Materials Science Building is constructed in a Dudok-inspired late rendition of the Interwar Functionalist style. It is a late example of the style, and also shows influences of the emerging Post World War Two International style.

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63 TPG, 'Chemistry Centre: Materials Science Building – Conservation Works Schedule', May 2014, pp.8-11, on SHO file P10612 vol.3
64 TPG, 'Chemistry Centre: Materials Science Building – Conservation Works Schedule', May 2014, pp.5-8, on SHO file P10612 vol.3

Register of Heritage Places Chemistry Centre (fmr)
Place Assessed February 2002
There are 36 places entered in the State Register which are noted as having been designed in the Interwar Functionalist style. The majority are halls, hotels, cinemas or residences, which express the style in a more decorative manner. However, there are three hospitals (Lake Grace, Graylands and King Edward), one school (John Curtin), a research station (Salmon Gums) and an electricity substation (Fremantle) that display some similarities to Chemistry Centre (fmr) as large, functional buildings with minimal decorative treatment.

An additional 18 places are entered in the State Register which have been noted as being designed in the Post World War Two International style. Those with some similarities include:

- P14911 ABC Sound Broadcasting and Television Studios, Perth (1960)
- P15426 Narrogin Regional Hospital (various stages from 1934)
- P04559 Graham Flats
- P02450 Perth Modern School (post-war additions)
- P15744 John Curtin College of the Arts (post-war sections)

The place strongly emulates W.M. Dudok's architectural style. Unlike other similar PWD designs of the 1940s such as Senior Technical School, Leederville, (designed 1944 and which shares the emphasis on mass composition and materials) there is no Art Deco ornament. A larger building with a similar aesthetic is Nurses' Quarters building (1946) for King Edward Memorial Hospital designed by G.W. Finn of the PWD (noted in the style guide as being a Post War International style building). Examples of Dudock-inspired buildings in other States include Adelaide High School (designed by E. Fitzgerald & J. Brogan in the 1940s), Sydney and Newcastle Technical Colleges (designed by Harry Rembert) and Tip Top Bakery, East Brunswick Victoria (1948, recently adapted for apartments). However, no other Western Australian building so closely emulates the personal architectural style of Dudok, as does the Materials Science Building of the Chemistry Centre (fmr).

Willem Marinus Dudok (1884-1974) was appointed architect to the town of Hilversum near Amsterdam from 1916. He developed his own distinct style and employed it in many schools and other public buildings. The climax of his style can be seen in the Hilversum Town Hall of 1928-30, internationally one of the most influential buildings of its date. The Materials Science Building of Chemistry Centre (fmr) can be broadly compared compositionally to his Hilversum Town Hall but more particularly to his Catharina van Rennes school also in Hilversum, despite this being a two-storey building. Each of these buildings employs asymmetrical composition of rectangular blocks, including a tower, in light coloured exposed brick with concrete eyebrow awnings over long bands of low windows.

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65 State Heritage Office database search, 8 April 2015
In considering the similarities of the Materials Science Building to Dudok's work, one also must consider what was formerly the Laboratories' principal entrance, on Adelaide Terrace. The Adelaide Terrace Wing was cut short by the later development of Mineral House, the development of which removed its western wing and main entrance. The Adelaide Terrace wing subsequently read as a single linear block with almost complete horizontal emphasis. This was not as originally designed. The original design comprised a composition of strong horizontal emphasis with an off-centre vertical mass balancing the composition (though with less sophistication than that of the Materials Science Building) and giving emphasis to the main entrance. The design even used many of the details of Dudok's work including the Faience tile cladding of the short window piers, which was the cladding also used to line the now-demolished entrance portal. The design was later extended at both ends and then reduced by demolition of much of the western wing. In contrast, the complex massing of the Materials Science Building has been retained as a single composition without extension of additional masses or diminution. The Materials Science Building is rare for its strong emulation of W.M. Dudok's architectural style within a Western Australian context. This similarity does not extend to the essentially warehouse-like interior but is principally related to the exterior form, material and detail.

The State Heritage Office database includes seventeen other places noted as having laboratories, five of which are entered in the State Register:

- P01273 Chamber of Mines Building, Kalgoorlie
- P05566 Avondale Research Station
- P06839 Gascoyne Research Station
- P16599 Salmon Gums Research Station, P16601 Frank Wise Institute of Tropical Agriculture.

The latter four places are agricultural research stations, as are the majority of the other places noted as having laboratories in the State Heritage Office database, and are not directly comparable. Chemistry Centre (fmnr) handled much of the testing of samples from these research stations. P01273 Chamber of Mines Building, Kalgoorlie was constructed in 1903, and became a branch of the Chemistry Centre (fmnr).

Although other laboratories were built, Chemistry Centre (fmnr) was the central chemical laboratory of the State Government from 1942 to 2009. Although private industry, educational institutions and some government departments have also developed laboratories to take over some of the work previously undertaken by the Chemistry Centre (fmnr), Chemistry Centre (fmnr) is unusual for the wide variety of work it handled during its period of operation.

As a mid-twentieth century State Government chemical laboratory, the place is rare. As well as being rare as an emulation of Willem Dudok's work in particular, the place can be seen to be more generally representative of the early influence of the international Modern Movement in art and architecture on mid-twentieth century Western Australian public works.
13.4 KEY REFERENCES

13.5 FURTHER RESEARCH

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Chemistry Centre
City of Perth acknowledges that:

- Evidence shows that climate change is occurring.
- Climate change will continue to have significant effects on the Western Australian environment, society and economy, and the Local Government sector.
- Human behaviours, pollution and consumption patterns have both immediate and future impacts on the climate and environment.

City of Perth supports the:

- Environmental, social and economic benefits of addressing climate change immediately.
- Opportunity for Local Government to demonstrate leadership in climate change management at a community level.
- Development of equitable and implementable State and Commonwealth strategies for climate change management.

City of Perth commits from date of signing to:

- Set an appropriate, individual Local Government emissions reduction target and work toward its achievement.
- Work with State and Federal Government to ensure achievement of greenhouse gas emissions reduction targets as set out in key National and International agreements.
- Work with State and Federal Government to implement key actions and activities for climate change management at a local level.
Assess the regionally specific risks associated with climate change and implications for Local Government services, and identify areas where appropriate mitigation and/or adaptation strategies should be applied.

Develop an internal climate change action plan across all Local Government functions.

Ensure that, at appropriate review intervals, the strategic plan and policies for the Local Government are reviewed and amended to reflect climate change management priorities and emissions reduction targets.

Encourage and empower the local community and local businesses to adapt to the impacts of climate change and to reduce their greenhouse gas emissions.

Monitor the progress of climate change initiatives and ensure full communication of achievements for Council and Community.

Signed:

The Right Honourable the Lord Mayor – City of Perth

Date:

Signed:

President - Western Australian Local Government Association

Date:
CONFIDENTIAL SCHEDULES 7 AND 8
ITEM 7 – MATCHED FUNDING BUSINESS GRANTS
2015/16

FOR THE COUNCIL MEETING

1 SEPTEMBER 2015

DISTRIBUTED TO ELECTED MEMBERS UNDER
SEPARATE COVER
COUNCIL POLICY X STATE REGISTER OF HERITAGE PLACES

PREAMBLE

The City of Perth supports the identification and protection of places of cultural heritage significance to the State of Western Australia.

POLICY OBJECTIVE

To determine authority for making submissions to the Heritage Council of Western Australia in relation to proposals to include places within the City of Perth boundary in the State Register of Heritage Places, as either an interim registration or on a permanent basis.

POLICY BACKGROUND

The Heritage Council of Western Australia maintains the State Register of Heritage Places, which is a statutory list of places that represent the story of Western Australia’s history and development.

Places are entered in the State Register of Heritage Places after an assessment and registration process which includes extensive consultation with owners, local governments and other stakeholders.

Once the Heritage Council’s Register Committee has resolved that a place is of cultural heritage significance, the State Heritage Office seeks written comment from the City on initial proposals to enter places in the State Register of Heritage Places (interim registration). Once interim registration has been published in the Government Gazette, the State Heritage Office invites the City to make comment on the proposed permanent registration.

POLICY STATEMENT

1. All requests from the State Heritage Office for comment on proposals to include places within the City of Perth boundary in the State Register of Heritage places must be referred to the Council if:

   1.1 Interim registration is proposed; or,
   1.2 Permanent registration is proposed and the interim registration has not been considered by the Council; or,
   1.3 The Council, by resolution, has previously supported the proposed interim registration and the State Heritage Office has determined that the associated heritage value of the place has been reduced; or,
1.4 The Perth City Council, by resolution, has previously not supported the proposed interim registration and the State Heritage Office has determined that the heritage value of the place has increased; or
1.5 Where it is considered that there may be risk implications or the proposal is deemed to be contentious within the community.

2. Where (1) above does not apply then any previous determination of the Council in relation to a proposed State Heritage registration of a place remains valid advice of that determination and can be conveyed to the State Heritage Office without further consideration by the Council.
2015 CITY OF PERTH SPONSORSHIP REPORT
PART ONE: ECONOMIC IMPACT

PART TWO: 2015 MARKETING CAMPAIGN

PART THREE: 2015 MARKETING COLLATERAL & MEDIA RELEASE EXAMPLES

PART FOUR: CAB REPORT
## AOG 2015: ECONOMIC IMPACT

<table>
<thead>
<tr>
<th></th>
<th>Regional Expenditure</th>
</tr>
</thead>
<tbody>
<tr>
<td>AOG 2015 Attendees</td>
<td>$7,709,552</td>
</tr>
<tr>
<td>AOG 2015 Exhibitors</td>
<td>$22,594,491</td>
</tr>
<tr>
<td>Organiser</td>
<td>$1,233,277</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$31,537,320</strong></td>
</tr>
</tbody>
</table>

- AOG 2015, which was held from Wednesday 11 March 2015 until Friday 13 March 2015, brought $31,537,320 to Perth
- Includes expenditure on accommodation, meals, entertainment, transportation and personal services
- This represents an increase of 32% year on year ($23,747,044 in 2014)

Source: AOG 2015 post-show survey
AOG 2015: ECONOMIC IMPACT

Exhibitor investments in WA as a result of AOG 2015

- 14% of exhibitors surveyed have made investments in Western Australia as a result of AOG
- 1% of exhibitors surveyed have invested between $1 million and $10 million as a result of AOG

Source: AOG 2015 post-show survey
AOG 2015: ECONOMIC IMPACT

Visitor investment in WA as a result of AOG 2015

- 13% of visitors surveyed have made investments in Western Australia as a result of AOG
- 2% of visitors surveyed have invested between $1 million and $10 million as a result of AOG

Source: AOG 2015 post-show survey
81% of visitor respondents have influence over purchases within their business
12% of visitor respondents have the final say over purchases within their business
The average annual value of oil and gas related products that respondents purchase, recommend or specify is $4.3 million, making the total estimated market value for AOG 2015 $60 billion

Source: AOG 2015 post-show survey
AOG 2015: ECONOMIC IMPACT

Highlight of Perth: Visitors

- Architecture: 67%
- Arts and Culture: 1%
- Food & Dining: 1%
- Natural Environment (Swan River, parks etc.): 1%
- Nightlife: 4%
- Shopping: 8%
- Something else (Please specify): 18%

Source: AOG 2015 post-show survey
AOG 2015: ECONOMIC IMPACT

Highlight of Perth- Exhibitors

- Architecture: 2%
- Arts and Culture: 1%
- Food & Dining: 3%
- Natural Environment (Swan River, Parks etc.): 62%
- Nightlife: 3%
- Shopping: 29%

Source: AOG 2015 post-show survey
## AOG 2015: 2015 MARKETING CAMPAIGN

<table>
<thead>
<tr>
<th>Activity</th>
<th>Launch Date</th>
<th>Estimated no. of impressions</th>
<th>Estimated value</th>
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</thead>
<tbody>
<tr>
<td><strong>AMBIENT</strong></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>City of Perth banners</td>
<td>March</td>
<td>100,000</td>
<td>$15,000.00</td>
</tr>
<tr>
<td>Urban Walkers</td>
<td>March</td>
<td>2,500</td>
<td>$500.00</td>
</tr>
<tr>
<td><strong>DIRECT MAIL</strong></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Conference DL &amp; letter</td>
<td>December</td>
<td>2,500</td>
<td>$3,000.00</td>
</tr>
<tr>
<td>Exhibitor invitations – 60 per exhibitor</td>
<td>February</td>
<td>40,000</td>
<td>$2,000.00</td>
</tr>
<tr>
<td>AOG magazine</td>
<td>February</td>
<td>20,000</td>
<td>$20,000.00</td>
</tr>
<tr>
<td>Conference program</td>
<td>February</td>
<td>2,500</td>
<td>$3,000.00</td>
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<tr>
<td>Last Chance DM</td>
<td>February</td>
<td>10,000</td>
<td>$5,700.00</td>
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</tbody>
</table>

- Selection of marketing and promotional items incorporating the City of Perth logo
## AOG 2015: 2015 MARKETING CAMPAIGN

<table>
<thead>
<tr>
<th>Activity</th>
<th>Launch Date</th>
<th>Estimated no. of impressions</th>
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<tbody>
<tr>
<td><strong>EMAIL (major email campaigns)</strong></td>
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<tr>
<td>Registration Launch</td>
<td>November</td>
<td>30,300</td>
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<tr>
<td>Exhibitor marketing communications</td>
<td>January</td>
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<td>$1,000.00</td>
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<tr>
<td>E-newsletter</td>
<td>Ongoing</td>
<td>60,000</td>
<td>$8,000.00</td>
</tr>
<tr>
<td>Targeted conference emails</td>
<td>Ongoing</td>
<td>20,000</td>
<td>$2,500.00</td>
</tr>
<tr>
<td>Registration reminder emails</td>
<td>Ongoing</td>
<td>60,000</td>
<td>$20,000.00</td>
</tr>
</tbody>
</table>

- Selection of marketing and promotional items incorporating the City of Perth logo
## AOG 2015: 2015 MARKETING CAMPAIGN

<table>
<thead>
<tr>
<th>Activity</th>
<th>Launch Date</th>
<th>Estimated no. of impressions</th>
<th>Estimated value</th>
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<tbody>
<tr>
<td><strong>NEWSPAPER</strong></td>
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<tr>
<td>Business News</td>
<td>February</td>
<td>10,500</td>
<td>$2805.00</td>
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<tr>
<td>June</td>
<td>10,500</td>
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</tr>
<tr>
<td>March</td>
<td>10,500</td>
<td>$2805.00</td>
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</tr>
<tr>
<td>March</td>
<td>10,500</td>
<td>$2805.00</td>
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<tr>
<td>Onsert</td>
<td>February</td>
<td>10,500</td>
<td>$5500.00</td>
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</table>

- Selection of marketing and promotional items incorporating the City of Perth logo
## AOG 2015: 2015 MARKETING CAMPAIGN

<table>
<thead>
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<th>Activity</th>
<th>Launch Date</th>
<th>Estimated no. of impressions</th>
<th>Estimated value</th>
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<tbody>
<tr>
<td><strong>TRADE MAGAZINE</strong></td>
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<tr>
<td>Australian Oil and Gas Review advert</td>
<td>November</td>
<td>15,000</td>
<td>$4,350</td>
</tr>
<tr>
<td></td>
<td>December</td>
<td>15,000</td>
<td>$4,350</td>
</tr>
<tr>
<td></td>
<td>January</td>
<td>15,000</td>
<td>$4,350</td>
</tr>
<tr>
<td></td>
<td>February</td>
<td>15,000</td>
<td>$4,350</td>
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<tr>
<td>Oil &amp; Gas Australia advert</td>
<td>October</td>
<td>6,800</td>
<td>$3,620</td>
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<tr>
<td></td>
<td>November</td>
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<td>$3,620</td>
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<tr>
<td></td>
<td>December / January</td>
<td>6,800</td>
<td>$3,620</td>
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<tr>
<td></td>
<td>February</td>
<td>6,800</td>
<td>$3,620</td>
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</table>

*Selection of marketing and promotional items incorporating the City of Perth logo*
## AOG 2015: 2015 MARKETING CAMPAIGN

<table>
<thead>
<tr>
<th>Activity</th>
<th>Launch Date</th>
<th>Estimated no. of impressions</th>
<th>Estimated value</th>
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<tbody>
<tr>
<td><strong>TRADE MAGAZINE</strong></td>
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<tr>
<td>Upstream adverts</td>
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<td></td>
<td>November 15</td>
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<td></td>
<td>November 29</td>
<td>39,000</td>
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<tr>
<td></td>
<td>December 13</td>
<td>39,000</td>
<td>$4,233</td>
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<tr>
<td></td>
<td>February</td>
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<tr>
<td>Gas Today advert</td>
<td>Summer edition</td>
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<td>$2,650</td>
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</table>

### AOG 2015: 2015 MARKETING CAMPAIGN

<table>
<thead>
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<th>Activity</th>
<th>Launch Date</th>
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<th>Estimated value</th>
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</thead>
<tbody>
<tr>
<td><strong>WEBSITE</strong></td>
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<tr>
<td>AOG Website</td>
<td>Ongoing</td>
<td>365,819</td>
<td>$6,000.00</td>
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<tr>
<td>Registration page</td>
<td>Ongoing</td>
<td>31,098</td>
<td>$3,150.00</td>
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<tr>
<td><strong>ONSITE EVENT COLLATERAL</strong></td>
<td></td>
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<tr>
<td>AOG Show guide</td>
<td>March</td>
<td>7,000</td>
<td>$5,000.00</td>
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<tr>
<td>AOG Map guide</td>
<td>March</td>
<td>8,000</td>
<td>$7,000.00</td>
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<td>Careers Day Map Guide</td>
<td>March</td>
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<td>$800</td>
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<td>AOG Plenary</td>
<td>March</td>
<td>400</td>
<td>$5,000</td>
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<tr>
<td><strong>TOTAL PACKAGE</strong></td>
<td></td>
<td>1,105,317</td>
<td>$204,603</td>
</tr>
</tbody>
</table>

- Selection of marketing and promotional items incorporating the City of Perth logo
AOG 2015: MARKETING COLLATERAL EXAMPLES

NEW THINKING FOR AUSTRALIAN OIL & GAS
CONFERENCE PROGRAM

WHAT'S INSIDE?
- Networking
- Technical Sessions
- Exhibition
- Social Events

AOG MAP GUIDE
11-13 MARCH 2015

THE NEXT GENERATION FOR AUSTRALIAN OIL & GAS
GRADUATE CAREERS PATHWAY

Show Collateral

AOG | AOGEXPO.COM.AU
AOG 2015: MEDIA RELEASE EXAMPLES

EnergyNews.net

Shell to lead AOG’s FLNG charge

FLNG WILL be a major focus at the annual Australasian Oil & Gas Exhibition Conference (AOG) in Perth from March 11-13 next year.

Shell is at the forefront of FLNG technology with its Prelude project off Australia’s north west coast in force at AOG with keynote presentations from its vice president of development Na Sharr Australia’s general manager production Mark Schubert, technology manager Claude AOG event director at Diversified Communications Bill Hare said that with Prelude set to be the world’s first FLNG project when commissioned next year, it is obviously a very current and relevant topic for the global oil and gas industry.

FLNG is seen by many as the best answer for the development of stranded and previously non-commercial gas fields.

In the case of Prelude, studies have forecast that this innovative development will bring as much as $45 billion in benefits to Australia over the life of the project.

The conference will also focus on the recent game changing Phoenix South field and an overview of the opportunities available in Timor-Leste, in two special lunches that have been added to the program for next year.

LNGWorld News

FLNG in AOG’s focus

Floating LNG will be a major topic of conversation when the global oil and gas industry comes to Perth next March for the annual Australasian Oil & Gas Exhibition and Conference.

Shell, which is at the forefront of the ground-breaking FLNG technology through its Prelude project off the north west coast of Australia, will be strongly represented at AOG with keynote presentations by the company’s Vice President of Development, Neil Gibson, and Shell Australia’s General Manager Production, Mark Schubert and Technology Manager, Claude Otto.

FLNG is seen by many as the best answer for the development of stranded and previously non-commercial gas fields. In the case of Prelude, studies have forecast that this innovative development will bring as much as $45 billion in benefits to Australia over the life of the project.

Building capabilities for the future of the Australian oil and gas sector through bringing together key thinkers and achievers from around the globe will also be a key theme at AOG in 2015.

EnergyNews.net & LNG World News
AOG 2015: MEDIA RELEASE EXAMPLES

The West Australian

Timorese Minister talks up onshore processing
Peter Klinger
March 12, 2015, 1:29 pm

Timor-Leste's Petroleum Minister, Alfredo Pires said the Timor-Leste government had spent millions of dollars on studies to support its push for the big but controversial Subice gas condensate field to be developed onshore.

AOG 2015: MEDIA RELEASE EXAMPLES

Australian Financial Review

Timor-Leste fears floating LNG vessels are 'sitting ducks' for terrorists
Date
March 12, 2015 - 6:53PM

Angela Macdonald-Smith

Timor-Leste resources minister Alfredo Pires says the case of an onshore LNG plant was much more certain. (Photo: Timor-Leste government)
<table>
<thead>
<tr>
<th>Account No.</th>
<th>Capital Budget Item</th>
<th>Programs</th>
<th>Unit</th>
<th>Approved Carry Forward (as per Budget)</th>
<th>Required Carry Forward</th>
<th>Budget Adjustment Required</th>
<th>Funding source for adjustment</th>
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</thead>
<tbody>
<tr>
<td>0152</td>
<td>Plant Replacement Program</td>
<td>Plant Replacement Programme</td>
<td>CAM</td>
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<td>40,000</td>
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<td>Municipal Fund</td>
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<td>0153</td>
<td>Plant Replacement Program</td>
<td>Plant Replacement Programme</td>
<td>CAM</td>
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<td>285,000</td>
<td>-</td>
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<td>0157</td>
<td>Plant Replacement Program</td>
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<td>49,000</td>
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<td>Municipal Fund</td>
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<td>0430</td>
<td>Plant Replacement Program - Economic Service</td>
<td>Plant Replacement Programme</td>
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<td>-</td>
<td>36,000</td>
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<tr>
<td>0469</td>
<td>Riverside Dr-Replace Foreshore Bollard Light Governor Avenue</td>
<td>Street Lighting</td>
<td>CAM</td>
<td>250,000</td>
<td>250,000</td>
<td>-</td>
<td>Municipal Fund</td>
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<tr>
<td>1615</td>
<td>Upgrade / Replacement of Lighting - Plaistowe Mews</td>
<td>Street Lighting</td>
<td>CAM</td>
<td>100,000</td>
<td>100,000</td>
<td>-</td>
<td>Municipal Fund</td>
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<tr>
<td>1635</td>
<td>Christmas Decorations</td>
<td>Christmas Decorations CBD/Northbridge</td>
<td>CAM</td>
<td>173,372</td>
<td>173,372</td>
<td>-</td>
<td>Municipal Fund</td>
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<tr>
<td>CAM Total - CONTRACTS AND ASSET MANAGEMENT</td>
<td></td>
<td></td>
<td></td>
<td>964,372</td>
<td>897,372</td>
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<tr>
<td>0172</td>
<td>2-Way Street Conversion Programme - Barrack Street</td>
<td></td>
<td>CDU</td>
<td>1,000,000</td>
<td>598,967</td>
<td>401,033</td>
<td>Reserves</td>
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<tr>
<td>0179</td>
<td>Bike Plan Implementation</td>
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<td>CDU</td>
<td>100,000</td>
<td>100,000</td>
<td>-</td>
<td>Reserves</td>
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<tr>
<td>0225</td>
<td>Streetscape Enhancement - Roe Street (Perth City Link Project)</td>
<td>City Enhancement Projects</td>
<td>CDU</td>
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<td>14,874</td>
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<tr>
<td>0376</td>
<td>Plant Replacement Program - Economic Service</td>
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<td>285,000</td>
<td>-</td>
<td>Municipal Fund</td>
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<tr>
<td>1113</td>
<td>Wollongong St-Stage 2 (Lt Milligan to King St) Perth City Link</td>
<td>City Enhancement Projects</td>
<td>CDU</td>
<td>-</td>
<td>100,000</td>
<td>100,000</td>
<td>Municipal Fund</td>
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<tr>
<td>1494</td>
<td>2-Way Street Conversion Programme - Mounts Bay Road</td>
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<td>CAM</td>
<td>192,715</td>
<td>144,464</td>
<td>48,251</td>
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<td>Supreme Court Gardens Upgrade</td>
<td>Supreme Court Gardens</td>
<td>CDU</td>
<td>58,000</td>
<td>116,158</td>
<td>60,158</td>
<td>Grants</td>
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<td>Lighting - St Georges Terrace (King St to Milligan St)</td>
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<td>20,000</td>
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<td>1637</td>
<td>2-Way Murray Street - Elder St to Thomas St</td>
<td>City Enhancement Projects</td>
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<td>-</td>
<td>54,063</td>
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<td>1639</td>
<td>Black Spot Program - Wellington St - Outram St</td>
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<td>-</td>
<td>50,576</td>
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<td>Municipal Fund</td>
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<tr>
<td>1643</td>
<td>Streetscape Enhancement - Hay Street (Barrack St to Irwin St)</td>
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<td>500,000</td>
<td>514,032</td>
<td>14,032</td>
<td>Reserves</td>
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<tr>
<td>1646</td>
<td>Wollongong St (Perth City Link) Stage 2a</td>
<td>City Enhancement Projects</td>
<td>CDU</td>
<td>627,125</td>
<td>793,000</td>
<td>165,875</td>
<td>Reserves</td>
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<td>1756</td>
<td>Unifi8- Automatic Toilet</td>
<td>Automatic Toilet</td>
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<td>-</td>
<td>140,000</td>
<td>140,000</td>
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<td>1781</td>
<td>Wollongong St Stg 2A-Phase 2(lt Milligan to King St) Northbridge</td>
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<td>49,000</td>
<td>49,000</td>
<td>-</td>
<td>Municipal Fund</td>
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<td>1787</td>
<td>Treasury Footpath</td>
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<td>783,347</td>
<td>16,653</td>
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<td>1789</td>
<td>Harvest Terrace Cycle Infrastructure</td>
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<td>CDU</td>
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<td>225,000</td>
<td>125,000</td>
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<tr>
<td>1792</td>
<td>Supreme Court Gardens Toilet Refurbishment</td>
<td>Supreme Court Gardens</td>
<td>CDU</td>
<td>176,000</td>
<td>235,000</td>
<td>59,000</td>
<td>Grants</td>
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<tr>
<td>1794</td>
<td>Barrack Street Construction - St Georges Terrace to Wellington Street</td>
<td></td>
<td>CDU</td>
<td>120,000</td>
<td>490,000</td>
<td>379,000</td>
<td>Reserves</td>
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<tr>
<td>1796</td>
<td>Ros Street Shared Path</td>
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<td>-</td>
<td>115,804</td>
<td>115,804</td>
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<tr>
<td>CDU Total - COORDINATION AND DESIGN</td>
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<td>3,802,840</td>
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<td>941,245</td>
<td>Municipal Fund</td>
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<tr>
<td>0576</td>
<td>New and Replacement Parking Equipment - Off Street - City Wide</td>
<td>Other</td>
<td>CPP</td>
<td>65,520</td>
<td>55,434</td>
<td>10,086</td>
<td>Reserves</td>
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<tr>
<td>0578</td>
<td>Replacement Program - CCTV Equipment - City Wide</td>
<td>Multistorey Car Parks</td>
<td>CPP</td>
<td>-</td>
<td>21,843</td>
<td>21,843</td>
<td>Municipal Fund</td>
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<tr>
<td>0584</td>
<td>EMV Upgrade for Parking Equipment to Level 1 &amp; 2 at various car parks</td>
<td>Computer Software/Hardware</td>
<td>CPP</td>
<td>130,647</td>
<td>134,500</td>
<td>39,924</td>
<td>Municipal Fund</td>
</tr>
<tr>
<td>1437</td>
<td>Upgrade and/or Replacement of Stock Management System &amp; Equip.</td>
<td>Computer Software/Hardware</td>
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Contacts:

James McGovern
Manager, Governance
Contact:   (08) 9213 2093 or jmcgovern@walga.asn.au

Tony Brown
Executive Manager Governance & Organisational Services
Contact:   (08) 9213 2051 or tbrown@walga.asn.au
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1. Background

WALGA State Council is sponsoring a review to be carried out on the governance arrangements for State Council and Zones.

A review of the Association’s governance structure was undertaken in 2011. This review focused on the structure and effectiveness of State Council and the Zones. It is proposed that the primary focus of this review will be the governance processes of WALGA and the effectiveness of the relationship with Zones rather than a focus on structure.

1.1 Review Process

This Discussion Paper will focus on the following:

a) Review of Documentation – Key issues – Section 2 of this paper
b) Technical drafting – Correction of technical wording issues and the alignment of issues in the three governance documents – Section 3 of this paper
c) Review of State Council and Zone processes and effectiveness – Section 4 of this paper

A review of the three Association governance documents is to be undertaken. The primacy of the documentation is as follows:

I. Constitution
II. Corporate Governance Charter
   a. Code of Conduct
   b. Confidentiality Agreement
III. Standing Orders
   a. State Council
   b. Annual General Meeting

As a principle there will be an alignment of the documentation to make sure that all three documents are consistent. Over time there have been reviews of the Constitution and the Corporate Governance Charter without reviews of the Standing Orders and this has created some inconsistencies.

The following timetable for the review is proposed:

1. Preparation of a Discussion Paper for sector-wide consultation and feedback May-June 2015
2. Consultation with the Local Government sector and Zones June-September 2015
3. Consideration of responses October 2015
4. Preparation of a report to Zones and State Council November-December 2015
5. Referral of any subsequent proposals for Constitutional change to a future AGM August 2016
2. Review of Documentation

Each of the key governance documents of WALGA – the Constitution, Corporate Governance Charter and Standing Orders – are considered in this section of this paper, with a range of key issues identified for discussion and feedback. Other, more general feedback on each of the documents is also welcomed, beyond the issues raised below.

2.1 Constitution

General feedback is sought on the Constitution, as well as responses to the following discussion points. The Constitution can be found at: http://walga.asn.au/MemberResources/GovernanceStrategy/GovernanceReviewDiscussionPaper.aspx

2.1.1 Clause 9 – State Council Ex-Officio Members

There is an inconsistency between the Association’s Constitution and the Corporate Governance Charter. The Constitution provides for 2 ex-officio members: the WALGA President and LGMA WA President. The Corporate Governance Charter provides for 3 ex-officio members: the WALGA President, LGMA WA President and Lord Mayor of the City of Perth.

Discussion:
Should the Lord Mayor of the City of Perth be added to the Constitution or left as discretionary with reference only in the Corporate Governance Charter?

2.1.2 Clause 10 – Meetings of State Council

Currently the Constitution does not include a reference to Standing Orders, it only references the requirement for State Council to establish a Corporate Governance Charter and Code of Conduct.

Discussion:
Are State Council’s meeting procedures as set out in the Standing Orders, and applying to all meetings of State Council, worthy of mention in the Constitution?

2.1.3 Clause 14 – Zones

There is a requirement to clarify that an Elected Member who has been peremptorily suspended under Section 8.15C(2)(c) of the Local Government Act (where a Council is also suspended) becomes ineligible to be a Zone delegate during this period of suspension.

Discussion:
Comments are invited on adding the ineligibility reference as set out above.
2.1.4 Clauses 17 and 18 – President and Deputy President

Currently, there is no restriction on the term the WALGA President may serve, whereas there is a two term confinement on the Deputy President position.

The President and Deputy President are elected by State Council for two year terms following the election of State Councillors by the Zones. Following a State Councillor’s election as President, the Zone that elected that State Councillor is entitled to elect a replacement State Councillor to maintain that Zone’s representation around the State Council table.

Discussion:
Should the term limit for the two positions be consistent? If consistency is preferred, then should non-restricted terms be considered or restricted terms?

2.1.5 Clause 19 – Vacancy President and Deputy President

The current provisions for filling a vacancy in the office of President and Deputy President follow:

(1) If the office of the President becomes vacant or if for any other reason the President is unable to take or hold office at a period which exceeds six months from the date of the next scheduled election for that office, then the State Council shall meet to elect from among their number a President who, subject to this Constitution, shall hold the office of President for the balance of the term of the President replaced.

(2) Where a vacancy occurs in the office of President at a period which is six months or less from the date of the next scheduled election for that office, the State Council may convene a meeting to elect from among their number a President who, subject to this Constitution, shall hold the office of President for the balance of the term of the President replaced, or the State Council may in its discretion, determine that the vacancy be filled by the Deputy President until the date of the next scheduled election.

(3) If the office of Deputy President becomes vacant or if for any other reason the Deputy President is unable to take or hold office, then the State Council shall meet to elect from among their number a Deputy President who shall hold the office for the balance of the term of the Deputy President replaced.

(4) A State Council representative elected to fill a vacancy of Deputy President pursuant to clause 18 shall still be eligible for election for a subsequent two (2) full consecutive terms.

Discussion:
Do the provisions clearly express the election process? Do the provisions permit the efficient and timely election of either position when a pre-term vacancy arises? Can the provisions be improved to facilitate democratic election principles?
2.2 Corporate Governance Charter

General feedback on the Corporate Governance Charter is sought, as well as responses to the following discussion points.

The Corporate Governance Charter can be found at: http://walga.asn.au/MemberResources/GovernanceStrategy/GovernanceReviewDiscussionPaper.aspx

2.2.1 Clause 7 – Role of State Councillor

State Councillors are the Association’s Board members, elected by Zones. State Councillors, through collective decisions of State Council, have ultimate responsibility for the successful operation of the Association. This includes responsibility for policy positions, strategic direction and financial operations.

The Role of a State Councillor is currently described as follows:

(i) General roles and responsibilities

State Councillors have ultimate responsibility for the overall successful operations of the Association. The principal roles of State Councillors relate to:

- all major policy positions and issues;
- the strategic direction of the Association;
- financial operations and solvency; and
- all matters as prescribed by law.

Broadly speaking, the fundamental duties that State Councillors must fulfil include:

(i) act in good faith and in the best interests of the organisation for a proper purpose;
(ii) act with care and diligence;
(iii) act honestly;
(iv) avoid actual or potential conflict of interest;
(v) not to improperly use information or their position;
(vi) prevent insolvent trading by the Association; and
(vii) avoid actual or potential conflicts of interest.

State Councillors, as directors of a Board, are required to act consistently in the “best interests of the organisation as a whole”. This effectively means that the duties of a State Councillor are owed to all Member Local Governments.

Whilst it is recognised that State Councillors must represent the interests of their respective Zones, the interests of the Association and its collective membership must always come first.

Individual State Councillors have no individual authority to participate in the day-to-day management of the Association, including making any representations or agreements with Member Local Governments, suppliers, customers, employees or other parties or organisations.
(ii) **Confidentiality and Code of Conduct**

Pursuant to the Association’s Constitution (clause 10) and in accordance with agreed ethical and behavioural standards, State Councillors will abide with confidentiality requirements and the State Council’s Code of Conduct. The Code is enclosed as **Schedule 2** to the Charter.

All State Councillors are required to sign a Confidentiality and Code of Conduct Agreement which outlines their obligations to the Association in relation to the treatment of confidential information and behavioural requirements within the Code of Conduct. A copy of the Confidentiality and Code of Conduct Agreement is enclosed as **Schedule 3** to the Charter.

(iii) **Expectations of State Councillors in State Council meetings**

A State Councillor shall, in good faith, behave in a manner that is consistent with generally accepted procedures for the conduct of meetings at all State Council meetings. This will include, but not be limited to:

- behaving in a business-like manner;
- acting in accordance with the policy resolutions of the Association’s State Council;
- abiding by the provisions of the Confidentiality and Code of Conduct Agreement;
- addressing issues in a confident and firm, yet courteous manner;
- using judgement, common sense and tact when discussing issues;
- minimising side comments, chatter and irrelevant remarks;
- ensuring that others are afforded a reasonable opportunity to put forward their views (i.e. refraining from interruption or interjection when a speaker has the floor); and
- being particularly sensitive in interpreting any request or indication from the President that aims to ensure the orderly and good-spirited conduct of the meeting.

State Councillors are expected to be forthright in State Council meetings and have a duty to question, request information, raise any issue, fully canvass all aspects of any issue confronting the Association and cast their vote on any resolution according to their own judgement.

However outside the Boardroom, State Councillors will support the spirit of all State Council decisions in discussions with Member Local Governments, Zones, staff and other parties when acting in their capacity as a State Councillor. The Association respects the right of State Councillors when acting in their local or regional elected membership role to advocate the position of their local or regional constituency.

All information received by a State Councillor in the course of the exercise of their official duties that is deemed by the Chief Executive Officer to be confidential remains the property of the Association. It is improper to disclose information, or allow information to be disclosed, unless the disclosure has been authorised.

(iv) **Annual General Meeting Directions and Decisions**

In accordance with clauses 22 and 23 of the Constitution, the State Council is to give
consideration to any direction or decision made at an Annual General Meeting in its discharge of responsibilities and functions.

Where State Council considers that a direction or decision from an Annual General Meeting is not in the best interests of the Association, the Chief Executive Officer shall give notice to Ordinary Members of the decision of State Council and the reasons for that decision.

(v) Emergency Contact Procedures

As there is the occasional need for urgent decisions, State Councillors should leave with the Secretariat any contact details, either for themselves or for a person who knows their locations, so that all State Councillors can be contacted within 24 hours in case of urgent business.

Discussion:
Does the role of a State Councillor adequately capture the contemporary requisites and expectations of the position?

2.2.2 Clause 7 – Role of State Councillor – Zone Meetings

There is scope to consider broadening sub-clause (iii) ‘Expectations of State Councillors in State Council Meetings’ to include expectations when attending Zone Meetings to reflect the collegiate approach to State Council Policy positions that arise through formal decision-making processes.

Discussion:
There is a requirement in Local Government that Elected Members support their Council’s formal resolutions, and not speak adversely or negatively on decisions that Council has made. Should this transfer to the expectation of the behaviour of State Councillors?

2.2.3 Clause 8 – Role of President

The President’s role is currently described as follows:

The President’s role is a key one within the Association. The President is considered the “lead” State Councillor and utilises experience, skills and leadership abilities to facilitate governance processes.

The President is to represent and advocate the resolutions of State Council. Whilst State Council retains ultimate responsibility for Association decision making, any issues that require an immediate or urgent decision outside of State Council ordinary and extraordinary decision making processes, and where it is impractical to seek State Council consideration, may be dealt with by the President in consultation with the Deputy President. Such actions shall not contravene existing policy or previous decisions of State Council and must be undertaken in observance to any specified parameters. Any exercise of this power will require an agenda item to be submitted to the next ordinary meeting of State Council seeking ratification.

In common with the Chairman of most governing boards, the President will:
• chair State Council meetings in a manner which results in consensus and commitment to decisions;
• represent the views of State Council to management and act as a link between meetings;
• be the ‘interface’ of the organisation with external stakeholders;
• act as spokesperson and media contact on such matters as are required, in consultation with the Chief Executive Officer of the Association;
• develop an effective working relationship with the Chief Executive Officer;
• ensure timely and accurate dissemination of information to State Councillors;
• be responsible for State Council performance and advise and counsel State Councillors in regards to their performance on State Council;
• establish Policy Forums, as required, to report directly to State Council; and
• co-opt persons for Local Government vacancies to boards and committees where no nominations have been received following two rounds of advertising.

Discussion:
1. Does the role of the President adequately capture the contemporary requisites and expectations of this important function?
2. Further, should a clause be added to the Corporate Governance Charter to clarify the role of the Deputy President, which is to fulfil the role of the President in the President’s absence?

2.2.4 Clause 9 – Role of the Chief Executive Officer

The Chief Executive Officer’s role is currently described as follows:

The Chief Executive Officer is appointed by and accountable to the State Council.

The Chief Executive Officer is responsible for the ongoing management of the Association in accordance with the strategy and policies approved by the State Council.

Within the State Council meeting, the Chief Executive Officer will provide advice, information and seek to clarify any issues raised, but will not enter into debate or deliberations. The Chief Executive Officer’s responsibilities will include:

• managing the day-to-day operations of the Association;
• developing, with the State Council, a consensus for the Association’s vision and mission and constructing strategic and business plans to implement the vision and mission;
• establishing and maintaining an effective system for identifying, monitoring, analysing and managing organisational risk and ensuring sound internal compliance and control;
• ensuring that State Council is kept informed of all relevant or requested information in a timely manner;
• ensuring that all proposals which affect the strategic direction of the Association are channelled through State Council for consideration;
• recruiting and negotiating the terms and conditions of appointment for all employees and appointing senior managers to the Executive Team;
• promoting an organisational culture that is aligned with the values, standards and strategies adopted by State Council;
• ensuring a safe workplace for all personnel;
• being the spokesperson for the Association on all operational matters and such other issues as required by the President;
• establishing and maintaining a Register of Powers, Authorities, Discretions and Duties delegated by the State Council; and
• being the custodian of records, books, documents and securities of the Association.

Pursuant to clause 13 (2) of the Association’s Constitution, the State Council may delegate to the Chief Executive Officer the exercise of any of its powers or the discharge of any of its duties under the Constitution.

Discussion:
Does the role of the Chief Executive Officer adequately describe the expectations of Members in the management of the Association?

2.2.5 Clause 11 – State Council Meetings

The Corporate Governance Charter currently states:

State Council meetings are fundamental to the governance of the Association. The State Council meeting is the main opportunity for State Councillors to:

• obtain and exchange information with the Chief Executive Officer and senior management team;
• obtain and exchange information with each other; and
• make decisions.

The following guidelines have been adopted for all meetings of State Council:

• a willingness to deal with the business – “canvass fully, then decide”;
• set a start time and aim for two hours maximum;
• aim to finish the job;
• where there is no disagreement, no debate is needed;
• adhere to clear rules of meeting and debate;
• if the majority accept, move on (“win some, lose some”);
• concentrate on the issue, resist the temptation for personal attack and the claiming of territories;
• create space for those who want to have a say;
• speak up and speak clearly;
• know the Agenda - do your homework;
• ensure phones are turned off in meetings; and
• in media releases, endeavour to acknowledge difference if present, whilst representing the State Council view or decision.

Discussion:
Review of this clause is recommended to ensure satisfaction that the functions relating to State Council meetings reflect contemporary expectations.
2.2.6 Clause 13 – State Council Meeting Agenda

The Corporate Governance Charter currently states:

<table>
<thead>
<tr>
<th>The State Council meeting agenda will generally address the following:</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Standing matters, including attendance, announcements, previous minutes, business arising from minutes and declarations of interest</td>
</tr>
<tr>
<td>• Emerging Issues</td>
</tr>
<tr>
<td>• Matters for Decision</td>
</tr>
<tr>
<td>• Matters for Noting</td>
</tr>
<tr>
<td>• Organisational Reports including Key Activity Reports and Policy Forum Updates</td>
</tr>
<tr>
<td>• The President’s Report</td>
</tr>
<tr>
<td>• The Chief Executive Officer’s Report, and</td>
</tr>
<tr>
<td>• Meeting Assessment.</td>
</tr>
</tbody>
</table>

**Discussion:**
Should there be allocation for a report from an Ex-Officio member? Currently the LGMA (WA) President attends all meetings; however there is no item for a report. WALGA, by comparison, has a reporting item at LGMA meetings through the CEO’s Ex Officio capacity.

2.2.7 Clause 13 (iv) – Emerging Issues

This subclause currently states:

<table>
<thead>
<tr>
<th>Urgent issues that are not dealt with in the State Council agenda may be discussed in the “Emerging Issues” section at the beginning of State Council meetings.</th>
</tr>
</thead>
<tbody>
<tr>
<td>The emerging issues section will be primarily used for notifying State Council of critical issues of relevance to Local Government that arise from Zone, Committee or Policy Forum meetings. Where a State Councillor seeks to raise an emerging issue at a State Council meeting, at least 24 hours notification must first be provided to the President and/or Chief Executive Officer.</td>
</tr>
<tr>
<td>Any resolutions that arise from the consideration of an emerging issue must be carried by an appropriate resolution, in accordance with clause 12 of the Association’s Constitution.</td>
</tr>
<tr>
<td>It is considered inappropriate to utilise Emerging Issues as a means of seeking resolution from State Council on any of the following matters:</td>
</tr>
<tr>
<td>• variations to the Constitution;</td>
</tr>
<tr>
<td>• amendments to the Code of Conduct;</td>
</tr>
<tr>
<td>• amendments to the Standing Orders;</td>
</tr>
<tr>
<td>• any addition, amendment, withdrawal, modification or substitution of powers of the State Council; or</td>
</tr>
<tr>
<td>• delegations to any person or committee.</td>
</tr>
</tbody>
</table>

**Discussion:**
1. Does the current process for inclusion of Emerging Issues in the State Council agenda require review?
2. Should emerging issues require approval of State Council to be formally considered at a State Council meeting?

2.2.8 Clause 16 – LGIS Board and Local Government House Trust

Presently, the Corporate Governance Charter contains extensive detail on the formation and operation of Delegated Committees e.g. Honours Committee. However, the LGIS Board and the Local Government House Trust are not mentioned to the same extent.

Currently the following is provided:

State Council has established a Board with full delegated powers, namely the Local Government Self-Insurance Schemes Board. Decisions of the Board are taken independent of the need for ratification of State Council.

The Local Government House Trust is a Trustee which owns and operates Local Government House.

It is suggested that more detail can be included outlining the Board and Trust.

Local Government Self Insurance Scheme Board
The LGIS Board is ultimately responsible for all matters relating to implementing the objectives and purposes of the Insurance Schemes.

State Council has resolved that the Board will function and be regarded for all intents and purposes as a Board of Directors. Board members are therefore Directors, and are required to act in the discharge of all their responsibilities as if they are Directors of a corporation.

The LGIS Board has its own Corporate Governance Charter which is endorsed by State Council.

Local Government House Trust
The Local Government House Trust was established in 1980 with the objective of providing a building for the Local Government Associations.

The Trust is overseen by a Board of Management comprising of the following:

I. President and Deputy President of WALGA
II. a State Councillor from the country constituency
III. a State Councillor from the metropolitan constituency
IV. a representative from the beneficiaries of the country constituency
V. a representative from the beneficiaries of the metropolitan constituency
VI. the Chief Executive Officer of WALGA

There is a need to document in the Corporate Governance Charter the appointment and re-appointment process and terms for State Councillors and also the representatives from the country and metropolitan constituency.
**Discussion:**
Comment is invited on the matters discussed above.

### 2.2.9 Clause 17 – Committees with Delegated Powers

The current Committees with delegated powers include the Finance and Services Committee, Municipal Waste Advisory Council, Selection Committee and Honours Panel.

It is suggested the Committee process could be improved by including the following provisions in the Corporate Governance Charter:

**Terms of Reference:**
This will include the scope and limitations of the Committee.

**Membership and Term:**
Description of skills and abilities of members, and the term they will serve, which is suggested should coincide with State Council terms.

**Appointment process for State Councillors and non-WALGA members:**
Currently, the Corporate Governance Charter states that the President may appoint members to delegated committees.

It is proposed that a formal process of appointment to delegated committees is established with appointments made by State Council utilising the Selection Committee where appropriate. At the beginning of each two-year State Council term, State Council should appoint State Councillors to delegated committees. Further, State Council should consider and endorse the appointment of external members to delegated committees based on recommendations from the Selection Committee following a thorough nomination and selection process.

This proposal would reflect the contemporary practice in the Local Government sector when establishing a formal Committee of a Council.

**Discussion:**
Comment is invited on this proposal.

### 2.2.10 Clause 20 – Monitoring

This clause currently states:

*A fundamental function of the State Council is to monitor the strategic direction, performance, management of risk and compliance of the Association. With this general principle in mind, the State Council is charged with monitoring both financial and non-financial KPIs.*
Financial KPIs

The State Council will closely follow:

- annual membership contributions;
- the Balance Sheet;
- Income and Expenditure Statement;
- financial performance against annual budget;
- debtors (over 90 days);
- creditor’s days;
- financial indicators (e.g. liquidity ratio, debt/asset ratio);
- the annual audit of financial statements; and
- compliance with the Association Financial Management Policies (e.g. Financial Planning, Financial Condition, Budget Reallocation).

Currently, financial KPIs are monitored by the Finance and Services Committee with State Council considering the Finance and Services Committee Minutes at each State Council meeting.

Discussion:

1. This section requires reviewing as a number of the monitoring functions are carried out by the Finance and Services Committee, and comment is invited on appropriate content.

2. Further, should State Council have a more structured role in monitoring financial KPIs?

2.2.11 Clause 33 – Relationship between State Council, Zones and Local Governments

This clause outlines the relationship between State Council, Zones and Member Local Governments and includes sub clauses on the following:

- State Council
- State Council Co-Chairs
- Forum of Co-Chairs
- Policy Forums
- Zones
- Member Local Governments

Clause 33 states:

The structural framework for the Association includes three levels of representation:

- **State Council** - consisting of 24 members representing Zones within the country and metropolitan constituencies;
- **Zones** – 12 country and 5 metropolitan Zones; and
- **Member Local Governments**

(i) **State Council**

State Council is the peak decision making body for the Association and is responsible to Zones and Member Local Governments for fulfilling their constitutional responsibilities.
Zones and Member Local Governments can make direct submissions to State Council, either through their representative(s) on State Council or the Association Secretariat.

(ii) **State Council Co-Chairs**

Two State Councillors are appointed by the President as Co-Chairs for each of the four policy portfolios of governance and strategy, infrastructure, environment and waste and planning and community development. The role of the Co-Chairs is to act as the key advocates for their respective policy portfolios.

Specific duties include liaison with the respective Executive Manager on key policy positions and developments in the portfolio including the preparation of submissions and when required, endorsement of interim submissions. Co-Chairs may also be invited to attend meetings with relevant Government Ministers at the discretion of the President.

(iii) **Forum of Co-Chairs**

The Forum of State Council Co-Chairs acts as the primary policy and advocacy support to the President and the Association. The Forum is established by the Association President and comprises the President and two State Councillors for each of the four policy areas (infrastructure, governance and strategy, environment and waste, planning and community development). The Forum of Co-Chairs has no delegated authority and works within current Association policy positions. The Forum of Co-Chairs considers and discusses strategic priority policy issues affecting the Association and the Local Government sector for future State Council consideration.

(iv) **Policy Forums**

Within the core policy portfolios of the Association, policy development is facilitated by Policy Forums.

Policy Forums are convened on an as-needs basis by the Association President to develop policy for the Association in relation to a particular issue or range of issues. Policy Forums can be of any size and may include membership from elected representatives and officers from affected or interested Member Local Governments. In some instances, a Policy Forum may be a day-long symposium open to all Local Governments which concludes upon the adoption of a common resolution. In other cases, Policy Forums may be a specialised working group assembled to develop policy or legislative initiatives for the Association. Zones and Member Local Governments may be directly involved with Policy Forums, and can participate or make formal submissions.

(v) **Zones**

The country and metropolitan constituencies in Western Australia are divided into groupings called Zones. Zones consist of Local Governments grouped together on the basis of population, commonalities of interest and geographical alignment considerations. Pursuant to the Association’s Constitution, the membership of Ordinary Members to Zones shall be determined from time to time by State Council. The number of Zones shall be determined from time to time by the Ordinary Members of the Association at a Special or Annual General Meeting.

There are 12 Country Zones and 5 Metropolitan Zones. For the country constituency, each Zone has one (1) representative on State Council who will represent the interests of the
Local Governments within that Zone. Metropolitan Zones have between two (2) or three (3) representatives to State Council, with the number of representatives determined by the population size of Local Governments within the Zone. The total number of country and metropolitan representatives to State Council is 24 (12 country and 12 metropolitan).

Clause 14 of the Association’s Constitution requires that Zone undertake the following functions:

- electing a representative or representatives and deputy representative or deputy representatives to the State Council;
- considering the State Council agenda;
- providing direction and/or feedback to their representative or representatives on the State Council; and
- any other functions deemed appropriate by the members of the Zone.

(vi) Member Local Governments

Member Local Governments are the shareholders of the Association and the focus of core Association activities is to be directed towards the provision of political advocacy, programs and services which meet their collective needs. Under the structural framework of the Association, Member Local Governments have the capacity to be directly involved in the development of policy for Local Government. Member Local Government can access the Association through the State Council, Secretariat, Policy Teams and Policy Forums, or through their respective Zones.

A potential reform option, which was contemplated in the previous Governance review in 2011, is considering the formation of an Executive Committee.

Under this model, State Council would maintain its primacy as the Association’s governing Board but would be able to delegate some powers to an Executive Committee, which would be in a position to meet more regularly than the current two-monthly cycle of State Council meetings.

The Executive Committee could be utilised for policy and advocacy decisions required outside of the State Council meeting cycle and could be delegated powers that are currently the responsibility of the Finance and Services Committee.

Should the formation of an Executive committee be contemplated, it could then take on the political, policy and advocacy roles and responsibilities of the State Council Co-Chairs (see clause 33(ii) above) and the Forum of Co-Chairs (clause 33(iii) above).

Currently, the Co-Chairs, corresponding to WALGA’s four key policy development portfolios (Governance, Infrastructure, Environment and Waste, and Planning and Community Development) consider and provide input to interim submissions prior to their submission to the relevant agency.

The membership of the Forum of Co-Chairs is the President and the two State Councillors who act as Co-Chairs for each of the Association’s key policy portfolios: Governance and
Strategy, Infrastructure, Environment and Waste and Planning and Community Development.

Consideration could also be given to reviewing the Policy Forum concept as opposed to the previous construct of four portfolio Policy Teams (six members each) where a State Councillor would be allocated to at least one policy team. The four Policy Teams corresponded to each of WALGA’s four key policy development portfolios: Governance, Infrastructure, Environment and Waste, and Planning and Community Development.

The Policy Teams were recently replaced by Policy Forums which are explained in Clause 33(iv) above.

Current Policy Forums are:
- Mining Communities Policy Forum
- Metropolitan Mayors Policy Forum
- WARR Act Policy Forum
- Container Deposit Legislation Policy Forum
- Freight Policy Forum

**Discussion:**
Comment is invited on Clause 33 generally, and specifically:
- the potential for an ‘Executive Committee’ to be formed;
- the utility of the Co-Chairs and Forum of Co-Chairs; and,
- a review of the Policy Forum / Policy Teams concept and their appointment processes.

2.2.12 Proposed New Clause – Recommendations to Representative Bodies

WALGA provides representatives to approximately 120 State Government and Local Government Committees and Boards. There may be a need to capture in the Governance Charter the reporting requirements of the selected representatives.

**Discussion:**
To what extent should the Corporate Governance Charter capture reporting requirements of representatives back to WALGA?

2.2.13 Code of Conduct and Confidentiality Agreement

A review is to be carried out to make the documents more contemporary and with general consistency with Local Government Codes of Conduct.

**Discussion:**
Comment is invited in relation to the Code of Conduct and Confidentiality Agreement.
2.3 Standing Orders

The current Standing Orders can be found at: http://walga.asn.au/MemberResources/GovernanceStrategy/GovernanceReviewDiscussionPaper.aspx

2.3.1 Clause 7 – Order of Business

Alignment with the Corporate Governance Charter is required.

**Discussion:**
Comment is invited on Clause 7 of the Standing Orders.

2.3.2 Proposed New Provision – Alleged Breach of Standing Orders

The Standing Orders are silent on any process for dealing with an allegation of a breach of their provisions, which does not align with the Code of Conduct dealing with breaches of the Corporate Governance Charter.

The contemporary practice in Local Government centres on Regulation 4 of the Rules of Conduct Regulations, which provides for a minor breach complaint opportunity.

**Discussion:**
1. Should State Council’s Standing Orders contemplate complaints-handling procedures?
2. Could this be dealt with by amending the Code of Conduct to reflect appropriate behaviours during meetings of State Council?
3. Should the Code of Conduct be amended so that a breach of the Standing Orders equates to a breach of the Code of Conduct?
3. Technical Drafting

In principle, all three documents should align in terms of content. Over time there have been reviews of the Constitution and the Corporate Governance Charter without reviews of the Standing Orders and this has created some inconsistencies that should be addressed as part of this review.

3.1 Constitution

One item of a technical drafting nature has been identified in the Constitution.

3.1.1 Clause 5 – Membership of the Association

A typographical error appears in clause 5(7)(b), with incorrect reference to sub-clause 5(9), which should read 5(11).

3.2 Corporate Governance Charter

Two items of a technical drafting nature have been identified in the Corporate Governance Charter.

3.2.1 Clause 7 – Role of State Councillor: Review of Annual General Meeting Decisions

Clause 7(iv), below, states that State Council must consider decisions made by the membership at Annual General Meetings:

(iv) Annual General Meeting Directions and Decisions

In accordance with clauses 22 and 23 of the Constitution, the State Council is to give consideration to any direction or decision made at an Annual General Meeting in its discharge of responsibilities and functions.

Where State Council considers that a direction or decision from an Annual General Meeting is not in the best interests of the Association, the Chief Executive Officer shall give notice to Ordinary Members of the decision of State Council and the reasons for that decision.

It is considered that it would be more appropriate for this clause to be included as part of the ‘Role of State Council’ (Clause 1) as it is a role for the board, not for individual State Councillors.

3.2.2 Clause 15 – Annual Meeting Calendar

The calendar will be reviewed and updated to reflect current practice including regional meetings.
Currently, the following is included in the Corporate Governance Charter:

In order to provide an even distribution of work over the year, the State Council will utilise a rolling twelve-month meeting calendar. An example of an annual meeting calendar is included below as a guide to State Council activities undertaken throughout a typical calendar year. At least one State Council meeting will be held regionally each year at a location and date to be determined. Zone meetings are held in a two week period prior to State Council meetings.

<table>
<thead>
<tr>
<th>Month</th>
<th>Event</th>
</tr>
</thead>
<tbody>
<tr>
<td>February</td>
<td>• Finance and Services Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• Selection Committee Meeting</td>
</tr>
<tr>
<td>March</td>
<td>• General induction of new State Councillors (if applicable)</td>
</tr>
<tr>
<td></td>
<td>• Election of President and Deputy President (if applicable)</td>
</tr>
<tr>
<td></td>
<td>• Honours Panel Meeting</td>
</tr>
<tr>
<td></td>
<td>• State Council Meeting</td>
</tr>
<tr>
<td>April</td>
<td>• Selection Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• Finance and Services Committee Meeting</td>
</tr>
<tr>
<td>May</td>
<td>• Consideration of Association Honours</td>
</tr>
<tr>
<td></td>
<td>• Finance and Services Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• State Council Meeting</td>
</tr>
<tr>
<td>June</td>
<td>• Special Meeting State Council – Budget Adoption &amp; Strategic Plan review</td>
</tr>
<tr>
<td></td>
<td>• Finance and Service Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• Selection Committee Meeting</td>
</tr>
<tr>
<td>July</td>
<td>• State Council Meeting</td>
</tr>
<tr>
<td></td>
<td>• Finance and Services Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• Selection Committee Meeting</td>
</tr>
<tr>
<td>August</td>
<td>• Selection Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• Finance and Services Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• Annual General Meeting</td>
</tr>
<tr>
<td>September</td>
<td>• State Council Meeting</td>
</tr>
<tr>
<td>November</td>
<td>• Selection Committee Meeting</td>
</tr>
<tr>
<td></td>
<td>• Finance and Services Committee Meeting</td>
</tr>
<tr>
<td>December</td>
<td>• Annual Review of Chief Executive Officer</td>
</tr>
<tr>
<td></td>
<td>• Annual Review of State Council and individual State Councillors</td>
</tr>
<tr>
<td></td>
<td>• State Council Meeting</td>
</tr>
</tbody>
</table>
4. Review of State Council and Zone Effectiveness

General feedback is sought in relation to the effectiveness of Zones and State Council. The following subjects may provoke feedback.

4.1 State Council Decision Making Process

The current decision making process of State Council is inclusive. Zones consider State Council items and the recommendations to State Council at their meetings. The Zones are able to move amendments to, or oppose, the recommendations to State Council.

At the State Council meeting, every Zone’s resolution regarding State Council items will be considered by all State Councillors. This is done by a process of composite resolutions, where the original recommendation is blended with all Zone motions to form a new, ‘composite’ resolution.

In this way, the input from Zones is crucial to the State Council decision making process and means that, in practice, State Council invariably arrives at a representative and consensus position.

4.1.1 Inclusiveness vs. Timeliness of State Council Decisions

There has been discussion in recent times about the timeliness of State Council decision making, particularly when State Council seeks to ensure all Zones are able to input into the decision making process. State Council strives to find a balance between timeliness and inclusiveness in their decision making processes and can be reluctant to make decisions without Zone consultation. Notwithstanding, the ability for State Councillors to bring ‘Emerging Issues’ to the State Council meeting provides State Council with some flexibility to make decisions in a more timely manner when necessary.

Another relevant issue is the treatment of motions from Zones. Currently, State Council considers other Zone resolutions en bloc during their meeting, and then the Zone resolutions are referred to the relevant WALGA business or policy unit for action. This process can also take time for Zones to receive a response. One option would be for State Councillors to raise sector-wide issues when Zone resolutions are considered for State Council to make a more timely decision or for the State Council to formally prioritise Zone resolutions when they are considered.

Discussion:
1. Does the current State Council decision-making process strike the right balance between timeliness and inclusiveness?
2. Should the method in which State Council considers Zone resolutions be changed?
4.1.2 Zone Motions – Consistency with Council Policy

There has been discussion on the issue of some zone representatives bringing forward items that are not supported or are actively opposed by their Council. Some have therefore suggested that motions at Zone meetings should require the support of the mover’s Council.

This would ensure that the Zone is confident that the motion being considered has undergone some thought and research. Conversely, requiring a Council resolution to submit a motion to a Zone meeting would increase the time required for policy issues to be considered and would reduce the flexibility of Zones to make their own decisions. Further, as Zones are autonomous in their construct, it may be considered inappropriate to restrict matters that can be considered by Zones.

Discussion:
Should zone motions be required to have the Local Government’s consent or be consistent with their Council’s policy position?

4.2 Zone Autonomy

While Zones have a requirement to elect one or more State Councillors and to consider the State Council agenda, they have the autonomy to build on or expand this role.

Some Zones are more active than others in this regard. Some Zones expand on the role of the Zone and undertake some of the following activities:

- developing and advocating positions of regional significant affecting Local Government;
- progressing regional Local Government initiatives;
- identifying relevant issues for action by WALGA;
- presentations from external stakeholders;
- networking and sharing information; and
- contributing to policy development.

Other Zones are more minimalist in their approach and have not taken the opportunity to expand their role beyond that defined in the Constitution.

Discussion:
Any comment relating to Zone Autonomy is invited.

4.3 Zone Presentations and Delegations

Zones have the opportunity to receive delegations and presentations from politicians and government departments and agencies.

This provides the Zone with opportunities for information exchange and communication between Local Governments and stakeholders.
The Zone meetings are also a primary point of contact between WALGA and its members. The Association has the opportunity to update Local Government representatives on the work of the Association and Zone meetings present the opportunity for Zone delegates to ask questions of the WALGA President and senior WALGA staff.

**Discussion:**
Any comment relating to Zone Presentations and Delegations is invited.

### 4.4 Comprehensive State Council Agenda

The comprehensive State Council Agenda is a key component in WALGA’s policy development and advocacy process. It contains discussion in relation to policy issues on a range of topics that affect different Local Governments differently. Two issues are discussed below: the timeliness of the State Council agenda distribution and the format of the State Council agenda.

#### 4.4.1 Timeliness of State Council Agenda

The production of the comprehensive State Council agenda runs to a relatively tight timetable that seeks to balance relevance of the issues covered in the agenda with time available for reading and analysis by member Local Governments, Zone delegates and State Councillors.

The timetable operates as follows:

<table>
<thead>
<tr>
<th>Number of days prior to the State Council Meeting (including weekends)</th>
<th>Deadline for Agenda Items</th>
<th>Electronic Distribution – Deadline to Printer</th>
<th>Hard-copy Distribution</th>
<th>Zone Meetings</th>
</tr>
</thead>
<tbody>
<tr>
<td>27 days prior to State Council meeting</td>
<td>21 days prior to State Council meeting</td>
<td>16 days prior to State Council meeting</td>
<td>12-5 days prior to State Council meeting</td>
<td></td>
</tr>
</tbody>
</table>

There has been commentary that Zone delegates require more time to read the agenda; however, there are nine days between the electronic distribution of the State Council agenda and the first of the Zone meetings. The agenda timetable could be amended to provide more time for Zone delegates to read the agenda, but it would be at the risk of the agenda no longer being up to date with policy issues.

**Discussion:**
Is the State Council agenda timetable appropriate, or should it be amended in some way?
4.4.2 State Council Agenda Format

Currently the State Council agenda is distributed to Local Governments via email in pdf form three weeks prior to the State Council meeting and is sent to a printing company at the same time. Then, approximately 400 copies are printed and posted to Local Governments to arrive approximately two weeks before the State Council meeting.

Discussion:
Is it still appropriate for hard-copy agendas to be printed and posted to Local Governments or, is the electronic version sufficient?
5. Submission of Feedback

Please submit feedback on the issues raised in this discussion paper, as well as any other relevant matters, by Wednesday, 16 September 2015 to:

James McGovern  
Manager, Governance  
jmcgovern@walga.asn.au  
(08) 9213 2093

Following the submission of feedback, a report will be presented to Zones and State Council in December 2015.
CITY OF PERTH RESPONSE TO THE WALGA GOVERNANCE REVIEW
DISCUSSION PAPER

City of Perth comments are provided in italics for each of the Discussion Paper points.

2. REVIEW OF DOCUMENTATION

2.1 Constitution

2.1.1 Clause 9 State Council Ex-Officio Members

Including in the Constitution a provision for the City of Perth Lord Mayor to be an ex-officio member of the State Council in addition to the Corporate Governance Charter is preferable to maintain consistency between the documents.

2.1.2 Clause 10 – Meetings of State Council

Agree with including references to Standing Orders in the Constitution

2.1.3 Clause 14 – Zones

Agree that elected members from a suspended local government should be ineligible to be a Zone delegate as they are not representatives of their local government during this period.

2.1.4 Clause 17 and 18 – Presidents and Deputy Presidents

The term of office of the President and Deputy President should be consistent and preferably restricted to two terms.

2.1.5 Clause 19 – Vacancy President and Deputy President

The current provision for the election of the positions is supported.

2.2 Corporate Governance Charter

2.2.1 Clause 7 Role of State Councillors

The current description of the role of State Councillor is supported.

2.2.2 Clause 7 – Role of State Councillor – Zone Meetings

State Councillors being expected to support the decisions of the State Council when attending Zone meetings is supported.
2.2.3 Clause 8 – Role of President

The description of the role of the President is adequately captured in the Charter.

The Charter should clarify the role of the Deputy President being to fulfil the role of the President in the President’s absence.

2.2.4 Clause 9 – Role of Chief Executive Officer

The current description of the role of the Chief Executive Officer is supported.

2.2.5 Clause 11 – State Council Meetings

The current description of the role of State Council meetings is supported.

2.2.6 Clause 13 – State Council Meeting Agenda

Allocating a place on the agenda of State Council meetings for an ex-officio member to submit a report is supported.

2.2.7 Clause 13 (iv) – Emerging Issues

Variations to the Constitution, Code of Conduct, amendments to the Standing Orders’ changes to the powers of State Council and delegated powers should not be considered as emerging issues but referred to a subsequent meeting to allow the matter to be fully considered with the involvement of the Zones.

Support the State Council or President deciding if a matter (other than the above) is to be considered at that meeting or a subsequent meeting of the State Council to allow the Zones to consider them and have input.

2.2.8 Clause 16 – LGIS Board and Government House Trust

Support the inclusion of greater detail in the Charter about the formation and operation of the LGIS Board and the Local Government House Trust.

2.2.9 Clause 17 – Committee with Delegated Powers

The inclusion of contemporary practices for committees with delegated powers is supported including stating their terms of reference, membership and term and method of appointment.

2.2.10 Clause 20 – Monitoring

Support the State Council having a structured role in monitoring financial and other KPI’s for its strategic objectives as well as for its operational performance. The State Council should focus on the strategic objectives and high level operational KPI’s and their targets. The Finances and Services Committee should focus on operational KPI’s contributing to the high level KPI targets.
2.2.11 Clause 33 – Relationship between State Council, Zones and Member Local Governments

*The formation of an Executive Committee is not supported.*

2.2.12 Proposed New Clause – Recommendation to Representative Bodies

*No comment*

2.2.13 Code of Conduct and Confidentiality Agreement

*Agree review is required for consistency with Local Government Codes of Conduct.*

**2.3 Standing Orders**

2.3.1 Order of Business

*Alignment of the order of business in the Standing Orders and the Corporate Governance Charter is supported.*

2.3.2 Proposed New Provision – Alleged Breach of Standing Orders

*In keeping with current attitudes to governance and acceptable behaviour, including complaints handling procedures and processes to deal with breaches of the Code of Conduct similar to what is in place for local government is supported.*

**3. TECHNICAL DRAFTING**

**3.1 Constitution**

3.1.1 Clause 5 – Membership of the Association

*Support change to correct reference.*

**3.2 Corporate Governance Charter**

3.2.1 Clause 7 – Role of State Councillor – Review of Annual General Meeting Decisions

*Support moving clause 7(iv) in the Corporate Governance Charter to the “Role of State Council”.*

3.2.2 Clause 15 – Annual Meeting Calendar

*No comment*
4. REVIEW OF STATE COUNCIL AND ZONE EFFECTIVENESS

4.1 State Council Decision Making Process

4.1.1 Inclusiveness vs Timeliness of State Council Decision

When considering maintaining a balance between inclusiveness and timeliness the value of Zone meetings in providing members with an opportunity to meet and discuss local government issues must be considered.

4.1.2 Zone Motions – Consistency with Policy

Requiring formal consent by the member’s Council will stifle the ability of Zones to perform their role (see 4.2) and requiring motions to be consistent with their policy will be difficult to administer and enforce. However, members should be representing the views of their Councils and this should be encouraged by WALGA. To assist delegates when considering matters the elected member could be required to state if the matter has the formal support of their Council.

4.2 Zone Autonomy

The current description of the role of Zones which allows flexibility for Zones to undertake tasks that they have the willingness and capacity to do is supported. WALGA could provide information to Zones of what other Zones are doing.

4.3 Zone Presentations and Delegations

Presentations and delegations have a useful purpose. There is often an expectation that the information will be conveyed back to the member’s local government. This could be improved by ensuring presenters are aware of the limitations to this and that they should provide information which members can easily disseminate in their respective local government.

4.4 Comprehensive State Council Agenda

4.4.1 Timeliness of State Council Agenda

Timeliness of the State Council Agenda is adequate given the constraints of the process. It would be helpful if the Zone agenda could be circulated at the same time.

4.4.2 State Council Agenda Format

Receiving the hard copy agendas is useful. However, reviewing the process to reduce printed copies for Zone and State Council meetings is supported.

End
PROPOSED SOLUTIONS TO ELIMINATE THE
NUISANCE AND ANTI SOCIAL BEHAVIOUR AT
JACOBS LADDER, CLIFF STREET/MOUNT
STREET AND BELLEVUE TERRACE PRECINCT
(”THE NEIGHBOURHOOD”):

1. Parking prohibited between 6:30PM and 8:00AM in The Neighbourhood except for residents and permit holders.

2. Eliminate parking in Cliff Street between Jacobs Ladder and Mount Street but so as not to create more area for exercise.

3. Wi-Fi CCTV to be installed on viewing platform of Jacobs Ladder and at the top of Mount Street.

4. Jacobs Ladder to be closed between 6:30PM and 8:00AM.

5. No fitness groups at any time within The Neighbourhood and no permits to be issued to ANY groups whatsoever for the use of The Neighbourhood for fitness activities or other promotional activities.

6. Installation of speed humps in Mount Street.

7. Actively discourage the use of The Neighbourhood as a fitness area and actively promote alternate sites in parks.

8. Remove all reference to Mount Street/Jacobs Ladder and other locations in The Neighbourhood on the City of Perth's website (and any pamphlets) under the heading “Get Active in the City”.

9. Embark on education campaign informing:
   - Personal trainers;
   - Gymnasiums;
   - Boot camp operators;
   - Schools;
   - Sports clubs;
   - Football teams;
   - Fire department, and
   - Police academy

10. Do not install any structure that encourages the use of Jacobs Ladder as a fitness destination and in particular:
    - Public Toilet Amenities.

11. Actively enforce ALL of the above by proactive rangers and changing local laws if necessary.
Blackspot Schemes Review

Transport Unit, 29 July 2015

Technical Note

1. Background

The Nation Building (formerly national) and State Black Spot Programs are in place to assist Local Government Authorities address intersections or sections of road that have an identified crash history. The Departments of Infrastructure, Transport, Regional Development (Federal Government); and Main Roads Western Australia (State Government) are responsible for the administration of the programs in Western Australia.

In the past locations with a high number of vehicle crashes have been prioritised in the Black Spot selection process. This is to ensure that a good benefit cost ratio (BCR) can be achieved for the schemes that the City submits to Main Roads WA, in order to increase the likelihood of the scheme being funded through the Black Spot program. As a result of this arrangement, locations with crashes involving vulnerable road users such as pedestrians and cyclists may not have received a high ranking in the selection process in the past.

The City's Urban Design Framework (UDF) identified the need to place a greater importance on pedestrian movement, cycling and public transport in the city centre. It is therefore considered critical that the safety of vulnerable road users such as pedestrians and cyclists is improved. The Black Spot selection process has therefore been updated to not only prioritise locations with high vehicular crashes but also assign more priority to locations with significant pedestrian/cycle related crashes.

This report summarises the methodology used in setting up the updated Black Spot selection process and the derivation of the list of potential high crash sites that would be further investigated for eligibility of funding for:
- 2016/17 Black Spot submissions to Main Roads WA (50-100% funded)
- Perth Bicycle Network submissions to DoT (50% funded)
- Perth Parking Management Fund submissions to DoT (100% funded)

2. Methodology

2.1 Historical crash data

The latest crash data report for the City of Perth roads was obtained from Main Roads WA. The report is in the form of a spreadsheet and consists of details for five years of crash data recorded from January 2010 to December 2014.

Two sets of data were formed from the crash data report, crashes that occurred at intersections and crashes that occurred on a section of road (mid-blocks). The data was arranged like this as the mid-block crashes require further grouping before further analysis can be undertaken. Both sets of data were then analysed simultaneously.

The latest traffic count data was also collected using both Main Roads’ SCATS data system as well as City’s temporary traffic counters.

2.2 Data analysis

Each crash from the report was filtered into one of the following types of crash:

- Crash involving pedestrians,
- Crash involving cyclists,
- All other crashes

This data was then summarised in a table displaying the quantities of the three crash types against each intersection and mid-block sections.

2.3 Ranking system

<table>
<thead>
<tr>
<th></th>
<th>Crashes Involving Pedestrians</th>
<th>Crashes Involving Cyclists</th>
<th>All Crashes</th>
<th>Other Crashes</th>
</tr>
</thead>
<tbody>
<tr>
<td>At Intersection</td>
<td>2%</td>
<td>1%</td>
<td>97%</td>
<td></td>
</tr>
<tr>
<td>At Mid-Block</td>
<td>2%</td>
<td>2%</td>
<td>96%</td>
<td></td>
</tr>
</tbody>
</table>

As shown in the table above, the percentage of pedestrian and cycle related crashes are in the minority compared to the total number of other crashes. In order to systematically rank each intersection and mid-block against each other and provide priority to locations with high pedestrian/cycle crashes, a weighting system was developed.

A series of sensitivity tests were undertaken using different weighting factors for pedestrian/cycle crashes. It was found that a weighting of ‘50’ for the pedestrian crashes, ‘30’ for the cycle crashes and ‘1’ for all other crashes provided sufficient priority to pedestrian and cycle crashes without diminishing other types of crashes.
2.4 Ranked list of crash locations

A total score for each intersection / mid-block was calculated by multiplying the respective weighting factors to the number of pedestrian, cycle and other crashes. Each intersection and mid-block was then ranked against each other based on these scores, generating a list of ranked locations with crash issues.

3. Shortlisting locations for further investigation

3.1 Past, current and upcoming projects

With the various current and upcoming traffic / transport projects that are proposed by the City and State Agencies, many of the locations identified on the crash ranking list can be modified as part of these projects, in order to address the crash issues. These locations can therefore be considered as low priority sites for the Black Spot program.

Locations that are included in projects that are currently being implemented or were recently implemented (with countermeasures addressing the crash issues) were also considered as low priority sites which should be reviewed in the future. This is so that more data can be collected so the effectiveness of the countermeasures can be evaluated.

The list of intersections / mid-blocks that have been recently modified or will be modified as part of other transport projects are identified in the appendix, along with the name of the corresponding projects.

3.2 Locations with high traffic flows

It was taken into consideration that locations with significant higher traffic flows are likely to record relatively higher number of crashes. This means locations with higher traffic flows could potentially rank above locations with lower traffic flows but with more significant crash issues.

A further review was therefore carried out looking at the ratio between the number of crashes and traffic flows for a selection of locations with higher average daily traffic flows. This ratio was calculated by dividing the total number of crashes (recorded between January-2010 to December-2014) by the average daily traffic. Locations identified with higher crash to traffic flow ratios were considered as high priority sites.

3.3 Identifying locations with crash types that are significantly over-represented

A review of the crash characteristics for locations with high number of crashes was undertaken; locations identified with significantly over-represented crash types were considered high priority sites to target.
4. Results

Following the review of the top 100 intersections and top 30 mid-block locations on the crash ranking lists, taking into consideration of factors identified in sections 3.1, 3.2 and 3.3, separate priority lists for intersections and mid-blocks were produced.

4.1 Intersections

4.2 Mid-blocks

5. Summary and recommendation

Following the in-depth review and ranking of all the crashes occurred on City of Perth roads recorded between January 2010 and December 2014, two priority lists have been generated, identifying 7 intersections and 8 mid-block locations to be further investigated. The following exercises should be undertaken when reviewing these locations identified on the priority lists.

- Review the details of crashes recorded for each location noting the over-represented crash types
- Undertake site observation and identify the possible causes of the over-represented crashes
- Identify a list of locations with significant over-represented crashes and could benefit from implementation of road safety improvements
- Collect and review the current traffic volumes and speed of vehicles for the locations identified on the list
- Organise a road safety audit to be undertaken (if necessary)
- Consider possible countermeasures that could be used to address the over-represented crash types, at the each respective locations
- Identify the cost and budget requirements for the proposed schemes
From undertaking the exercise listed above, it is intended that administration would report back to Council in April 2016, with a list of proposed schemes for the Council to approve. Depending on the benefit cost ratio of the proposed schemes, submissions will be made to state agencies for funding.
## Appendix

### List of the top 100 crash locations at intersections

<table>
<thead>
<tr>
<th>Rank</th>
<th>Street1</th>
<th>Street2</th>
<th>Intersection Type</th>
<th>MRWA</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Eolene St</td>
<td>RAILWAY DR &amp; EOLENE ST (050730)</td>
<td>1</td>
<td>183</td>
<td>Hay Street Upgrade</td>
</tr>
<tr>
<td>2</td>
<td>Station St</td>
<td>TOLLSTEDT ST &amp; MILLER ST (050801)</td>
<td>3</td>
<td>162</td>
<td>Vertical Pedestrian Ramp</td>
</tr>
<tr>
<td>3</td>
<td>William St</td>
<td>ST GEORGES TCE (100500)</td>
<td>2</td>
<td>137</td>
<td>47th Street Terrace / Streetcar</td>
</tr>
<tr>
<td>4</td>
<td>Atrium Pl</td>
<td>HURST ST &amp; ATRIUM PL (050663)</td>
<td>2</td>
<td>135</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>5</td>
<td>North St</td>
<td>BEATTY ST &amp; VICTORIA AV (050525)</td>
<td>5</td>
<td>133</td>
<td>Parallel Walks (settle period)</td>
</tr>
<tr>
<td>6</td>
<td>Kindred St</td>
<td>PEMBROKE ST (050572)</td>
<td>5</td>
<td>132</td>
<td>Parallel Walks (settle period)</td>
</tr>
<tr>
<td>7</td>
<td>North St</td>
<td>CROWELL ST &amp; PEMBROKE ST (050570)</td>
<td>5</td>
<td>131</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>8</td>
<td>King St</td>
<td>GEORGE ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>130</td>
<td>Parallel Walks (settle period)</td>
</tr>
<tr>
<td>9</td>
<td>Thomas St</td>
<td>MURRAY ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>129</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>10</td>
<td>Thomas St</td>
<td>GEORGE ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>128</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>11</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>127</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>12</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>126</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>13</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>125</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>14</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>124</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>15</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>123</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>16</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>122</td>
<td>Outside CoP boundary</td>
</tr>
<tr>
<td>17</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
<td>121</td>
<td>Outside CoP boundary</td>
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<tr>
<td>18</td>
<td>William St</td>
<td>HILTON ST &amp; WELLINGTON ST (050569)</td>
<td>3</td>
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<td>19</td>
<td>William St</td>
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</tr>
<tr>
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### Notes

- Hay Street 2way
- Beaufort Street 2way (settle period)
- Parallel Walks (settle period)
- Parallel Walks (settle period)
- Outside CoP Boundary
- Elizabeth Quay
- Perth City Link
- Barrack Street 2way
- CoP Capital Works (settle period)
- Kings Park Road Study
- Murray Street 2way (stage2/3)
- Parallel Walks
- Outside CoP boundary
- St Georges Terrace Streetscape
- William Street 2way (settle period), William Street 2way (CoV)
- Parallel Walks (settle period)
- Outside CoP boundary
- Beaufort St 2way (settle period)
- Murray St 2way (settle period) / Pedestrian count down timers (settle period)
- Parallel Walks
- William Street 2way (settle period)
- Thomas Street widening project / Parallel Walks
- Outside CoP boundary
- Elizabeth Quay
- Perth City Link / Second Bus Port
- Barrack Street 2way
- Parallel Walks (settle period)
- Beaufort Street 2way (settle period)
- St Georges Terrace Streetscape
- Parallel Walks (settle period)
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Provision of Engineering Consultancy Services and Associated Professional Services
-073-14/15.

Schedule A

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CONFIDENTIAL SCHEDULE 17
ITEM 19 – TENDER 73-14/15 – PROVISION OF ENGINEERING CONSULTANCY SERVICES AND ASSOCIATED PROFESSIONAL SERVICES

FOR THE COUNCIL MEETING

1 SEPTEMBER 2015

DISTRIBUTED TO ELECTED MEMBERS UNDER SEPARATE COVER